

**FEDERAL COMMUNICATIONS COMMISSION
Enforcement Bureau
Market Disputes Resolution Division
445 12th St., SW
Washington, DC 20554**

June 25, 2019

Copies sent by E-mail

NOTICE OF COMPLAINT

| | | |
|------------------------------|---|-------------------------------|
| Crown Castle Fiber LLC, |) | |
| |) | |
| Complainant, |) | |
| |) | Proceeding Number 19-170 |
| v. |) | Bureau ID Number EB-19-MD-005 |
| |) | |
| Commonwealth Edison Company, |) | |
| |) | |
| Defendant. |) | |

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Counsel for Defendant

Dear Counsel:

On June 19, 2019, Crown Castle Fiber LLC (Crown Castle), filed with this Commission a complaint against Commonwealth Edison Company (ComEd) under Section 224 of the Communications Act of 1934, as

amended (the Act), 47 U.S.C. § 224.¹ ComEd should have a copy of the Complaint as served by e-mail by Crown Castle on June 19, 2019.² If that is not the case, ComEd immediately should contact Commission counsel.

Adam Suppes and I are Commission counsel for this proceeding. My phone number is (202) 418-7336, and my e-mail address is Rosemary.McEnery@fcc.gov. Adam Suppes's phone number is (202) 418-0324, and his e-mail address is Adam.Suppes@fcc.gov.

This letter outlines the procedural rules relevant to this case and establishes a schedule for the proceeding. We will conduct this proceeding in accordance with the Commission's rules governing formal complaint proceedings, which are found at 47 CFR §§ 1.720-1.740, as well as the additional rules relevant to pole attachment complaint proceedings, which are found at 47 CFR §§ 1.1401-1.1415.³

In reviewing the instant Complaint, we observe that Crown Castle did not comply with the requirements of recently-promulgated rule § 1.721(m).⁴ We ask Crown Castle to submit within seven days a verification that satisfies this rule.⁵ Both parties should be certain all future pleadings comply with this rule.

Schedule for this Proceeding

The schedule for this proceeding is set forth below. All filings must comply with the Commission's rules and with this Notice.⁶

¹ Pole Attachment Complaint – Unlawful Rates, *Crown Castle Fiber LLC v. Commonwealth Edison Company*, Proceeding Number 19-170, Bureau ID Number EB-19-MD-005 (filed June 19, 2019) (Complaint).

² The certificate of service indicates that counsel for ComEd agreed to accept service of all documents via electronic service, and we therefore waive the provision in Section 1.734(c) of the Commission's rules requiring service of a complaint by hand delivery. See 47 CFR § 1.734(c). See also Amended Certificate of Service, *Crown Castle Fiber LLC v. Commonwealth Edison Company*, Proceeding Number 19-170, Bureau ID Number EB-19-MD-005 (filed June 19, 2019). The parties must comply with the Commission's formal complaint service rules for future filings.

³ See also *Amendment of Procedural Rules Governing Formal Complaint Proceedings Delegated to the Enforcement Bureau*, Report and Order, 33 FCC Rcd 7178 (2018) (*Rule Consolidation Order*); *Implementation of the Telecommunications Act of 1996, Amendment of Rules Governing Procedures to Be Followed when Formal Complaints Are Filed Against Common Carriers*, Report and Order, 12 FCC Rcd 22497 (1997) (*Formal Complaints Order*), Order on Reconsideration, 16 FCC Rcd 5681 (2001) (*Formal Complaints Recon Order*); *Amendment of Certain of the Commission's Part 1 Rules of Practice and Procedure Relating to the Filing of Formal Complaints Under Section 208 of the Communications Act and Pole Attachment Complaints Under Section 224 of the Communications Act*, Order, 29 FCC Rcd 14078 (2014) (*Formal Complaints Amendment Order*). The rules governing this proceeding differ significantly from the Federal Rules of Civil Procedure. For example, the Commission requires parties to file fact-based pleadings. See *Formal Complaints Order*, 12 FCC Rcd at 54, para. 120, 47 C.F.R. §§ 1.721(b)-(d), (r), 1.726(b). Further, Section 208 proceedings "are generally resolved on a written record consisting of a complaint, answer, reply, and joint statement of stipulated facts, disputed facts and key legal issues, along with all associated evidence in the record." 47 CFR § 1.721.

⁴ 47 CFR § 1.721(m) (requiring each pleading to contain a written verification that it is "well grounded in fact," "warranted by existing law or a good faith argument for the extension, modification or reversal of existing law," and "not interposed for any improper purpose").

⁵ This instruction does not extend or otherwise alter any deadlines established in this letter, nor does it reflect any judgment as to the reliability of Crown Castle's complaint filing.

⁶ Staff has authority under Sections 0.111 and 0.311 of the Commission's rules, 47 CFR §§ 0.111, 0.311, to modify the filing deadlines and other requirements contained in the formal complaint rules as the circumstances of individual cases warrant and to the extent consistent with Section 1.740 of the rules, 47 CFR § 1.740. In addition, if a filing contains a

1) By July 19, 2019, ComEd must file and serve an answer to the complaint that complies with 47 CFR § 1.726. Any interrogatories posed by ComEd must be filed and served concurrently with the answer. 47 CFR § 1.730(a). Responses to any motions filed with the complaint should also be submitted with the answer.⁷

2) By July 29, 2019, Crown Castle must file and serve a reply to the answer that complies with 47 CFR § 1.728. Any second request for interrogatories posed by Crown Castle must be filed and served concurrently with its reply. 47 CFR § 1.730(a).

3) A party must file and serve any opposition and objections to the opposing party's interrogatories within seven calendar days after service of the interrogatories. Any interrogatories to which no opposition or objection is raised must be answered within 20 days after service. 47 CFR § 1.730(c).

4) The parties must meet to discuss the resolution or narrowing of as many issues as possible. Such discussions should include the following matters: settlement prospects, discovery, factual and legal issues in dispute, the case schedule, and the preparation of joint statements. *See* 47 CFR § 1.733(b). Based on these discussions, the parties should prepare joint statements of (a) stipulated facts, disputed facts, and key legal issues; and (b) all proposals agreed to and any disputes remaining regarding the matters listed in 47 CFR § 1.733(b)(1). The joint statements must be filed by August 12, 2019. The parties may submit these two joint statements in a single document if each is separately identified therein. **We strongly encourage the parties to devote substantial effort to developing comprehensive and detailed joint statements.** *See Formal Complaints Recon Order*, 16 FCC Rcd at 5696-97, para. 35.

5) An initial status conference in this proceeding has been scheduled for August 22, 2019, at 9:30 AM (EDT), at the Federal Communications Commission, 445 12th Street, SW, Washington, DC 20554. *See* 47 CFR § 1.733. We strongly encourage each party to include in the conference a client representative with knowledge of the central facts and authority to settle the dispute. After clearing security at the 12th Street entrance, the parties should call Adam Suppes at 418-0324 to be escorted to the conference. *See* 47 CFR § 1.733. **The parties also should be prepared to spend at least four hours in conference.**

6) The above schedule anticipates final action on the Complaint within 270 days of its filing. *See Rule Consolidation Order*, 33 FCC Rcd at 7185-6, paras. 22-23. The Enforcement Bureau has discretion to pause the 270-day review period where actions outside the Commission's control (such as settlement discussions or mediation) delay Commission review of the complaint or where the Bureau determines that the issues and record are particularly complex, necessitating additional time for discovery or briefing. *See* 47 CFR § 1.740(b); *Rule Consolidation Order*, 33 FCC Rcd at 7186, para. 23. In light of the 270-day review period, we will be disinclined to grant requests for deadline extensions, absent a showing of good cause. Further, tight deadlines will apply to any discovery and briefing that may be permitted in this matter, and discovery and briefing must be completed by October 7, 2019. The parties and their counsel should plan their schedules accordingly.

citation to material that appears on the Internet, the filing must attach a hard copy of that material. *See* 47 CFR § 1.721(g), (k).

⁷ Although motions to dismiss are permitted, they should be filed only in rare circumstances. 47 CFR § 1.729(d); *Rule Consolidation Order*, 33 FCC Rcd at 7182-83, paras. 13-14 (“[M]otions to dismiss are rarely warranted. The formal complaint rules “are designed so that a defendant’s answer is a comprehensive pleading containing complete factual and legal analysis, including a thorough explanation of every ground for dismissing or denying the complaint.” (quoting *Formal Complaints Recon Order*, 16 FCC Rcd at 5696, para. 34); *Rule Consolidation Order*, 33 FCC Rcd at 7183, para. 14 (“[W]e consider there to be few circumstances justifying the filing of a separate motion to dismiss. . .”).

The parties must file a public version of all written submissions in this proceeding using the Commission's Electronic Comment Filing System (ECFS). All written submissions should (a) prominently contain the Proceeding Number and Bureau ID Number referenced above, and (b) be addressed to the Commission Secretary. If a party seeks to file both a public version and a confidential version of a submission, it should file the public (redacted) version on ECFS and file the confidential (unredacted) version in hard copy form with the Office of the Commission Secretary. See 47 CFR § 1.731. In addition to filing the unredacted version with the Office of the Secretary, please leave at that office three additional unredacted hard copies marked as "Courtesy Staff Copies. EB-MDRD, 202-418-7330." See 47 U.S.C. § 154(i); 47 CFR § 1.734(e). The parties must serve all filings via e-mail, hand-delivery, or overnight delivery, together with proof of service. See 47 CFR § 1.734(f). Also, please email to Commission counsel for this proceeding courtesy copies of all filings (both public versions and confidential versions) in a format that permits full text searching, if possible. See 47 U.S.C. § 154(i); 47 CFR § 1.734(e). See *Formal Complaints Amendment Order*, 29 FCC Rcd at 14081, para. 11 (requiring parties to provide hard copies of submissions to Commission staff upon request).

This proceeding is restricted for *ex parte* purposes. See 47 CFR Part 1, Subpart H. Further, the parties are required to retain all records that may be relevant to the complaint, including electronic records, until the Commission's decision in this proceeding is final and no longer subject to judicial review. See 47 U.S.C. §§ 154(i), 208(a); 47 CFR § 42.7.

We issue this letter ruling under Sections 4(i), 4(j), 208, and 224 of the Act, 47 U.S.C. §§ 154(i), 154(j), 208, 224, Sections 1.3, 1.720-1.740, and 1.1401-1.1415 of the Commission's Rules, 47 CFR §§ 1.3, 1.720-1.740, 1.1401-1.1415, and the authority delegated in Sections 0.111 and 0.311 of the Commission's Rules, 47 CFR §§ 0.111, 0.311.

FEDERAL COMMUNICATIONS COMMISSION

A handwritten signature in black ink, appearing to read 'Rosemary McEnery', is written over a horizontal line.

Rosemary McEnery
Chief, Market Disputes Resolution Division
Enforcement Bureau
Federal Communications Commission