Caching to improve E-Rate ROI
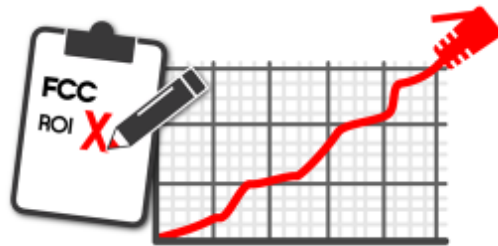
ApplianSys Presentation to the FCC – October 25 2017
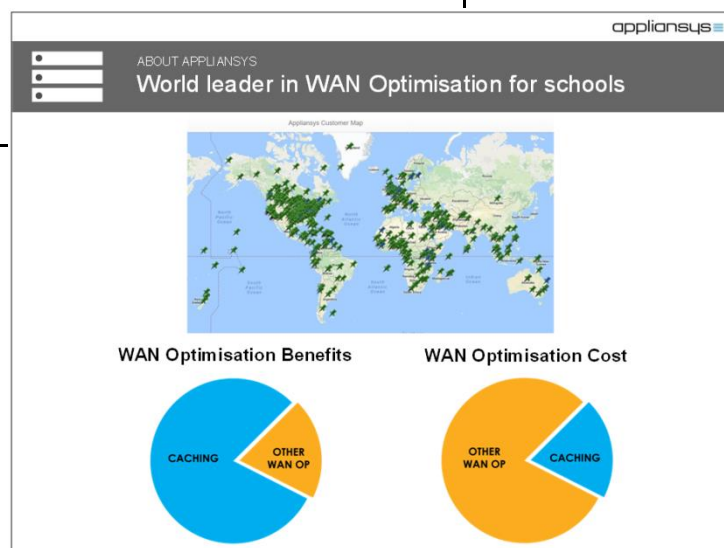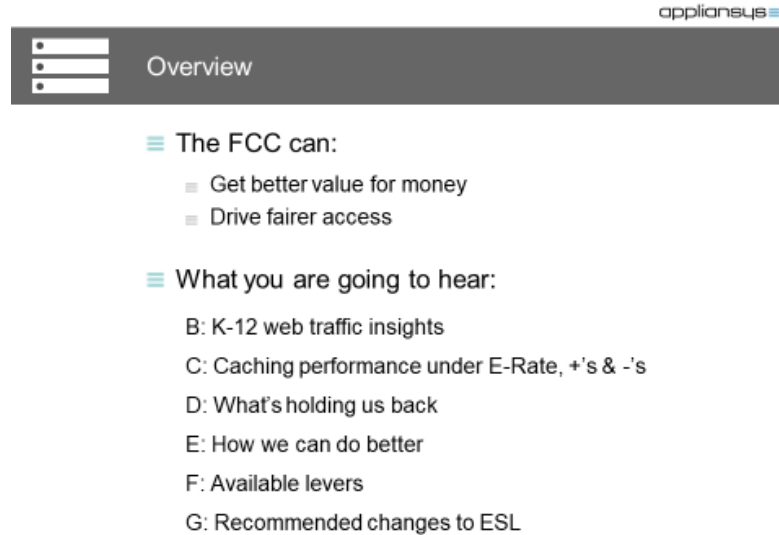
Slide 2

We have developed a range of WAN Optimization capabilities that we can select from in our work with Ministries of Education and corporations – including Compression, Traffic Shaping, De-duplication, Rate Limiting and caching.

Caching – happens to be both the most effective AND the most cost effective method of dealing with the schools use-case.

We estimate in K-12, caching delivers 80% of the value of all the WAN Optimization technologies 'basketed' together, accounting for just 20% of the combined cost.

Our caching appliance, **CACHE**BOX, has been the most widely selected caching solution by far in the E-Rate program since 2015. It is the only schools-focused solution in the sector that handles 'whole school' traffic patterns including HTTPS, software updates, online testing, video and LMS password protected materials.

Slide 3

Overview

≡ The FCC can:
- ≡ Get better value for money
- ≡ Drive fairer access

≡ What you are going to hear:
- B: K-12 web traffic insights
- C: Caching performance under E-Rate, +'s & -'s
- D: What's holding us back
- E: How we can do better
- F: Available levers
- G: Recommended changes to ESL

We advocate that the FCC can:

- Leverage more effective bandwidth per dollar
- Address cost-inefficiencies
- Ensure equitable access to digital learning under E-Rate program

We share our observations, analysis and real-world evidence on:

- Why modern K-12 web traffic mandates a re-think of the focus on bandwidth
- How the success of caching in schools is beyond initial expectations
- The factors behind broadband overspend, inequality of digital access and the slow uptake of caching
- Bridging the Digital Divide with better targeting of E-Rate funds
- Specific ways to effect change using the levers of funding, education and targets
- Recommended amendments to the ESL and recent proposals for FY2018 ESL

Slide 4
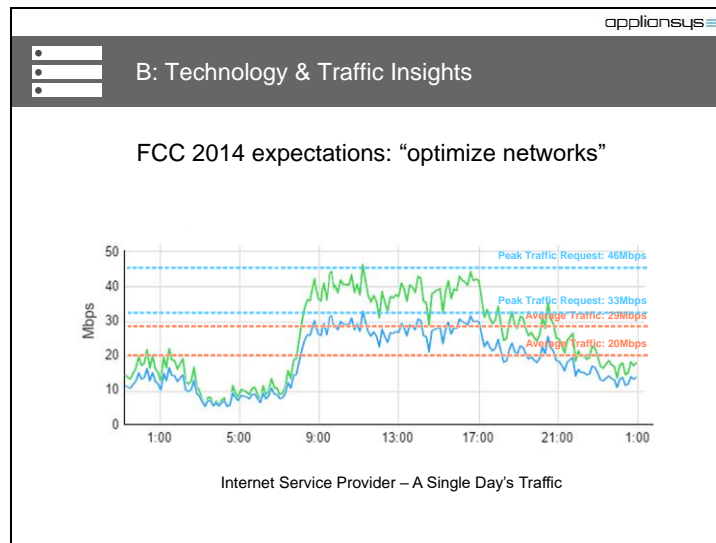
Though it seems intuitive that caching would help schools with insufficient bandwidth, we now have the data that the scale of the benefit is far reaching and considerably larger than many would have expected. And this doesn't just apply to small rural schools.

Back in 2014, when caching was given eligibility for E-Rate Category 2 funding, the stated aim was broadly to optimize networks to support digital access.

In an enterprise or service provider environment that typically looks like the above chart – a proportion of traffic is served from cached memory. This saves about 20-30% of bandwidth use, and reduces the size of the external connection needed by the same 20-30%.

That's what caching was understood to do – was expected to do: save a bit of bandwidth and serve, faster, anything that could be cached. For a rural school with 30% less bandwidth than needed, it was hoped that caching might fill that gap.

Mbps = Megabits per second
Gbps = Gigabits per second
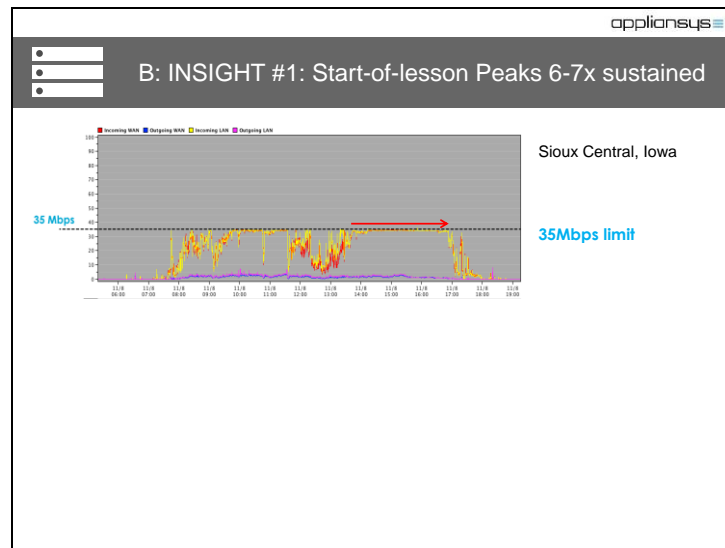(1Gbps = 1000Mbps)

Slide 5
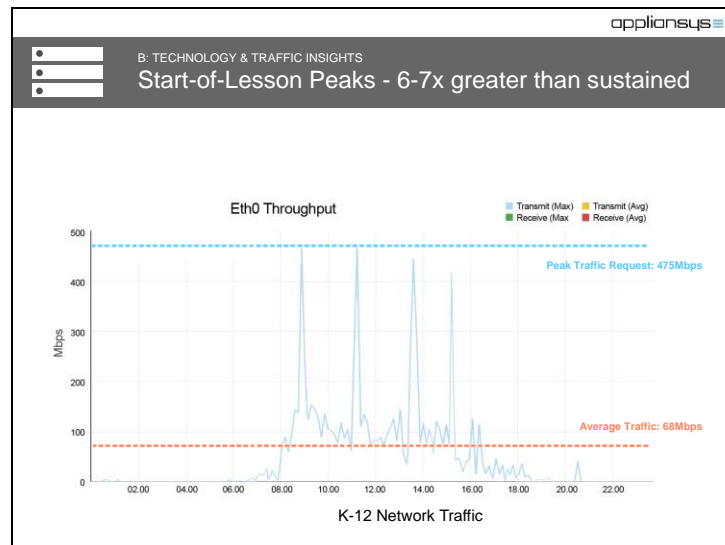
In fact, the traffic pattern in K-12 is fundamentally different, and as a result that's not the outcome that we see from caching in schools.

K-12 schools have a very spiky traffic profile - with large peaks at the start of each lesson that drop back to a fraction of that demand for the rest of the lesson.

Slide 6

For those 24% of schools that are bandwidth constrained, it is those peaks that cause most damage.

If a school doesn't have enough bandwidth to meet peak demand then congestion occurs; the Internet connection flat-lines as it did here at Sioux Central in rural Iowa (top graph). Teachers were simply unable to use the 35Mbps Internet for independent, Internet-enabled learning for their 600 students.

(Graphs provided courtesy of AEA - Prairie Lakes)

Slide 7
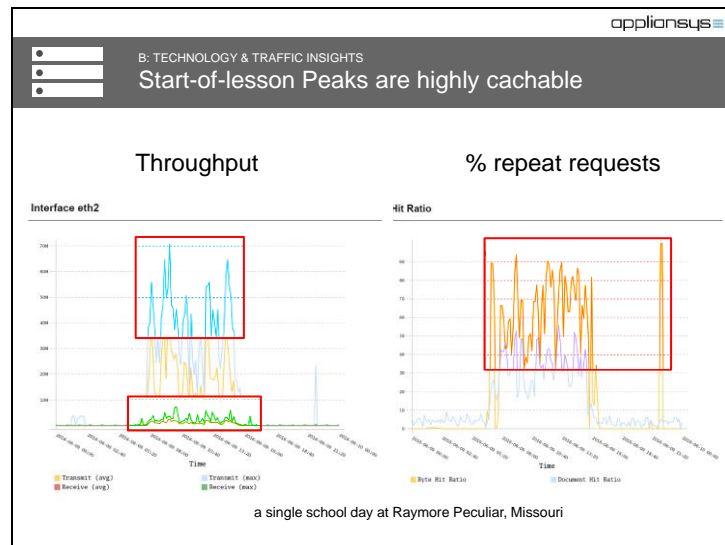
Those start-of-lesson peaks consist largely of repeat requests: whole classes of students all directed to the same content at the same time.

K-12 peaks are delivered very effectively by caching because they consist largely of repeat requests.

Peaks result from whole classes of students all directed to the same content at the same time.

Demand peaks (graph left) correlate closely with cachability (graph right). With the right caching solution, 90% or more of the bandwidth used from that set of repeat requests can be saved.

At Raymore Peculiar school (above left), the incoming Internet (green line at the bottom) is maxing at about 8Mbps of unique traffic, while (in light blue at the top) the demand - including duplicate traffic delivered by the cache - peaks at up to 70Mbps.
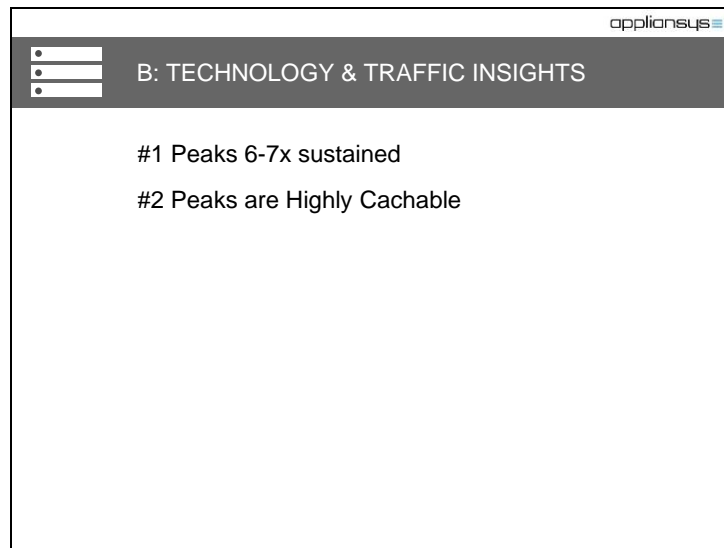
Slide 8
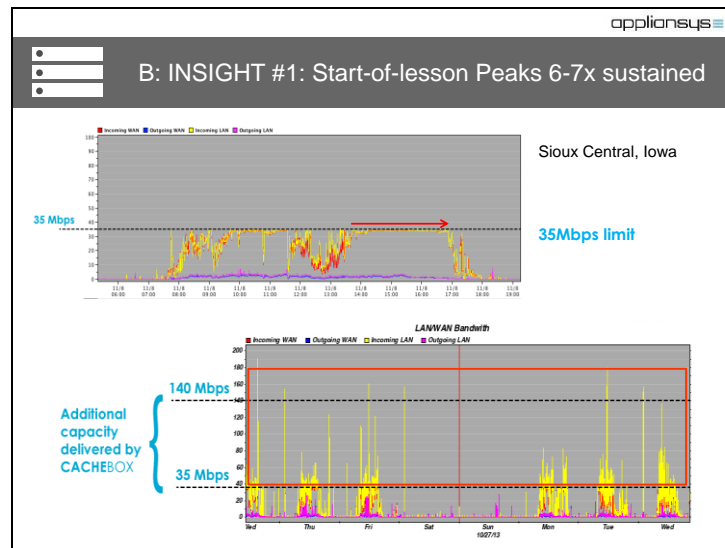
Back at Sioux Central, the district installed a cache which can be seen (bottom graph) responding to those peaks in requests, delivering up to 140Mbps – even towards 200Mbps – on that existing 35Mbps connection.

(Graphs provided courtesy of AEA - Prairie Lakes)

Slide 9

B: TECHNOLOGY & TRAFFIC INSIGHTS

#1 Peaks 6-7x sustained

#2 Peaks are Highly Cachable

Start-of-lesson peaks are really significant to learning outcomes as their correct handling determines the viability of 1:1 Internet-enabled independent learning.

It is those peaks that define the amount of bandwidth capacity needed to prevent congestion and which result in poor ROI from annual bandwidth upgrades. They also lead to the remarkable impact that caching is having in schools.

Slide 10
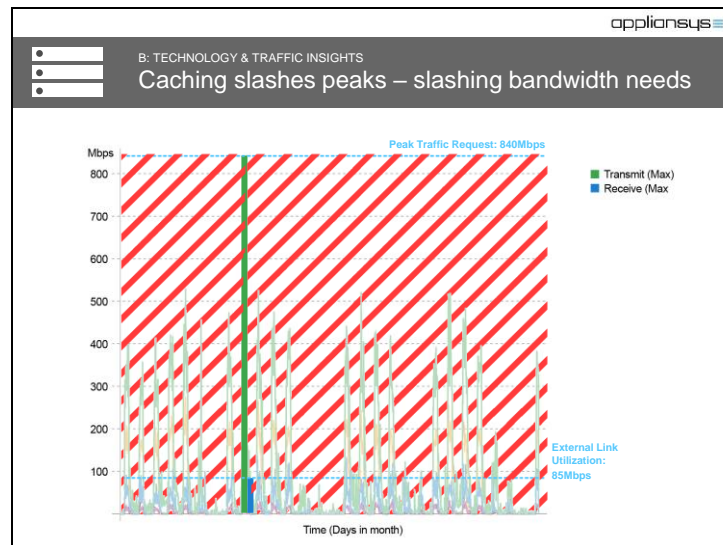
Those peaks in Internet demand are cut right down to size by caching.

St Paul Public Schools in Minnesota have caches in their largest high schools. They each have peaks in demand of around 800, 900, 950Mbps.

The example above is Central High – where green is the demand from the students and staff peaking at over 800Mbps – yet blue is what those users actually draw from the Internet – well below 100Mbps.

So with a cache, only 100Mbps capacity would be needed to deal with such demand spikes.

Without a cache, to meet that demand the school would utilize the bulk of a 1Gbps connection - JUST for those start-of-lesson peaks. In a year from now traffic growth would be expected to exceed the capacity of those 1Gbps links. And yet the majority of that capacity would be unused MOST of the time

The red shaded area, shown above, is the amount of unused capacity each high school would have if it purchased bandwidth to cover those peaks - without caching.

Without caching, this high school and the other 8 in the district would each draw around 1Gbps from the main Internet connection – so 9Gbps of their existing 20Gbps links would be already consumed.

As there are another 60 schools in the district, there wouldn't be enough capacity. Yet, with caching in place those external links are only 30-40% utilized.

Slide 11
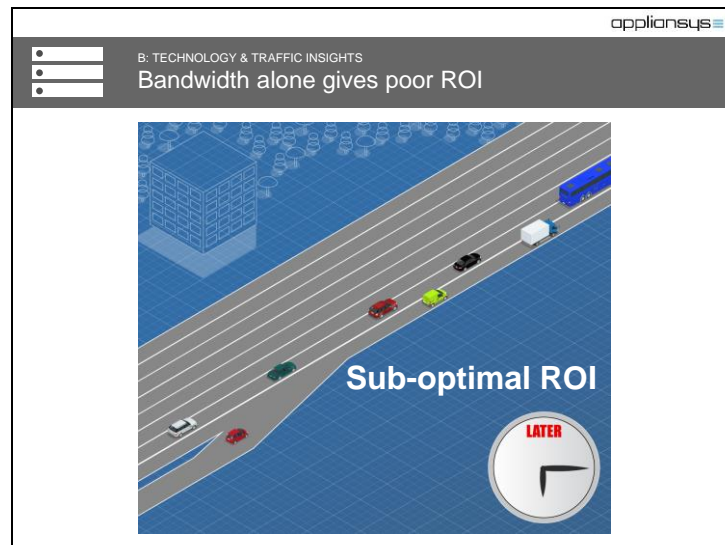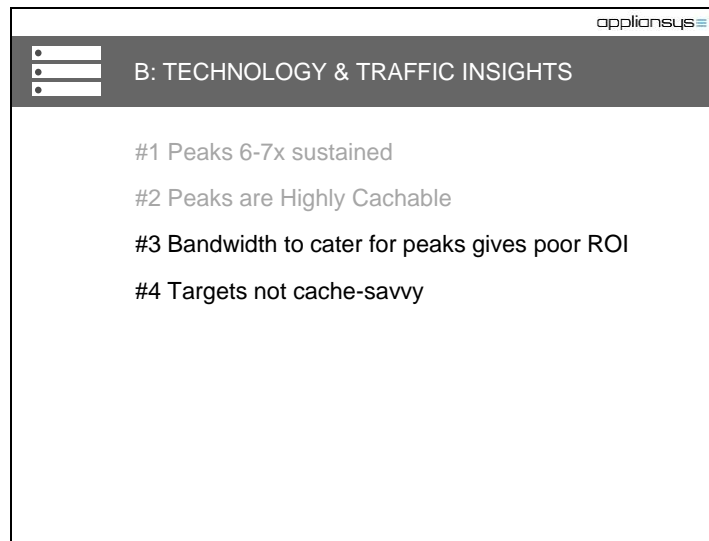
Using the analogy of highway infrastructure and periodic traffic congestion as an example, maintaining enough capacity to deal with enormous peaks that are momentary would mean masses of unused capacity – which somebody somewhere is paying for.

Consequently, it's not a great use of public money.

Bandwidth connectivity to cater for peak capacity demand does not deliver satisfactory ROI in K-12 because of the nature of this peak demand.

Slide 12

B: TECHNOLOGY & TRAFFIC INSIGHTS

#1 Peaks 6-7x sustained

#2 Peaks are Highly Cachable

#3 Bandwidth to cater for peaks gives poor ROI

#4 Targets not cache-savvy

Compounding poor ROI from bandwidth without caching, the existing approach to connectivity targets doesn't take into account the impact of caching and, on this analysis, seems to be completely at odds with gaining value-for-money.

Slide 13
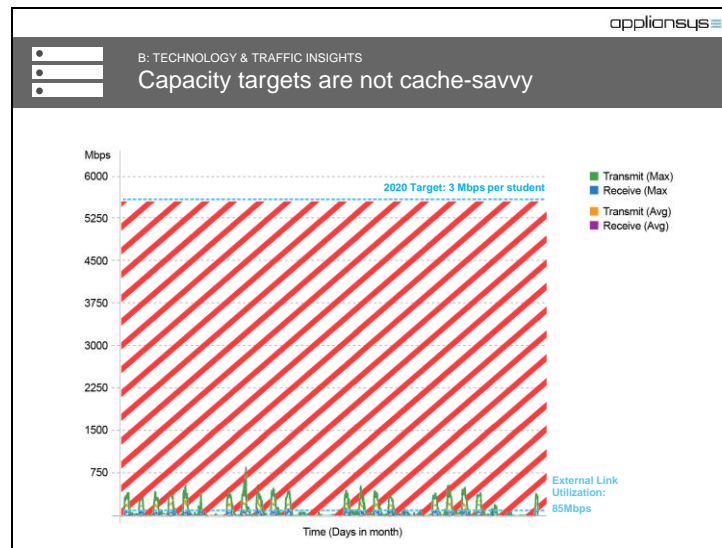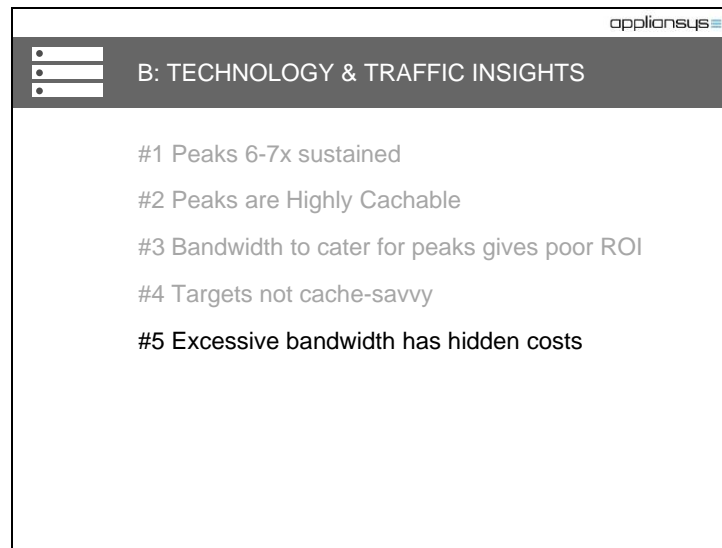
The 1Mbps/student connectivity target for 2018 for this school is drastic against this backdrop of potential waste (red shading).

For a school like this which utilizes caching to deal with peak web-traffic demand, it's hard to imagine what might happen between now and 2020 to require a 3Mbps/student target.

When considering this 2020 target for the same school (shown above, wastage in red shading) the potential for unnecessary costs is immense.

Slide 14

That existing approach to connectivity targets is also, in part, responsible for the enormous collateral cost in prematurely upgrading other network equipment.

Slide 15
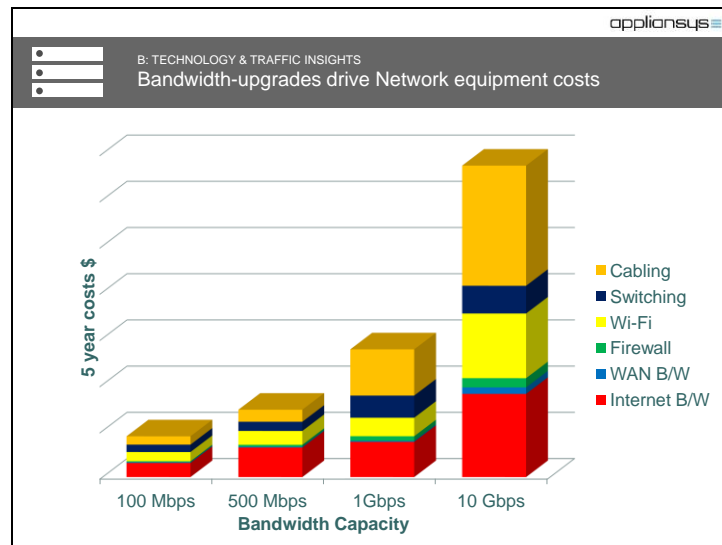
If you allow bandwidth capacity to grow out of control, money isn't just wasted on the cost of the external connection itself.
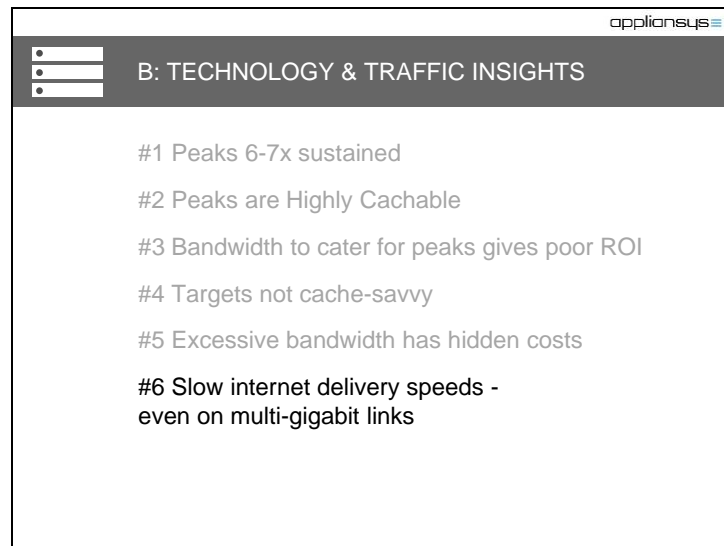
Many districts opt for caching to avoid a bandwidth increment that will take them over some throughput threshold with their firewall or filter systems - which would then need to be upgraded – the costs involved can be huge at key thresholds such as 100Meg, and 1Gig.

If the next bandwidth capacity upgrade can be delayed by a year or more, those savings are substantial.

The evidence shows that just about every school district in the nation should be able to delay either their currently planned bandwidth increment or the following one, and get another year's life out of their current connection and network investment.

Realised across the nation, that's billions of dollars. And it's not a one-off hit either – caching extracts the most value out of the next increment, and the one after that. Districts who have been using our caches since 2010 like Sioux Central in Iowa and Woodland in Chicago are several increments in to those savings.

Slide 16

But let's put the cost aside for a moment and focus on functionality — does the annual bandwidth upgrade guarantee schools the snappy and responsive browser performance that modern teaching and learning demands?

The simple answer is no.

Slide 16

Here's the top 80 websites being used in classrooms at Washington High in Minnesota and all of these are accelerated by caching - generally 10-20x faster – even though this is on a multi-gigabit connection

Slide 17
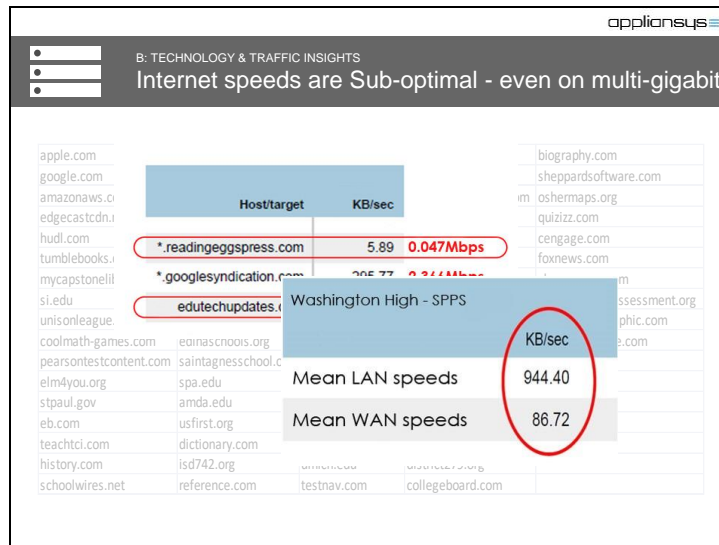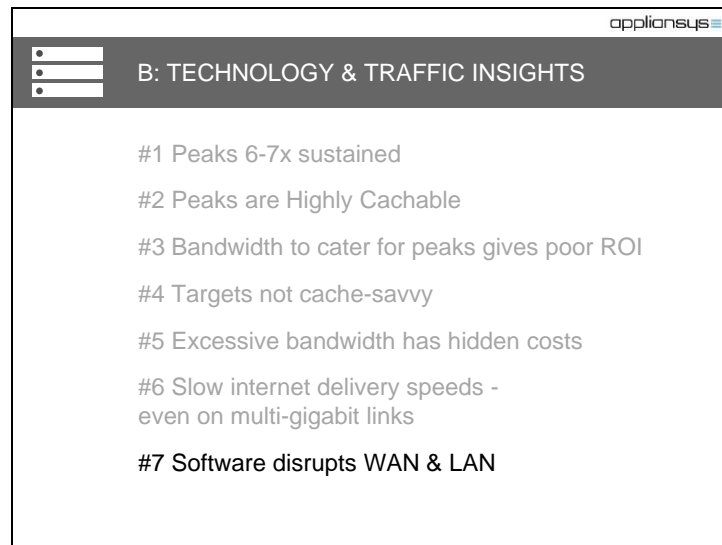
In a single high school (Washington High in Minnesota):

- hundreds of Educational sites are accessed in just a single day
- that content arrives at the network edge at a huge variety of speeds – some extremely slow, even when their 10Gbps link is completely underutilized

Caching serves that content at LAN speeds, typically 10-20x faster, often far more, even on a 10Gbps Internet connection

Let's just put this speed into context - just 3 seconds average page load means you have 5% less time to answer questions in an online arithmetic test than students in a district with lightning fast browser speeds. And accumulated browser wait at those relatively modest levels can account for more than a week of lost teaching & learning time in a high school career.

Slide 198

Software downloads have emerged over the last decade as a significant driver of bandwidth growth. But they don't just consume bandwidth; they are also a menace to Wi-Fi networks.

The research shows that this is not just down to their sheer size and number, but also to the slow speeds at which they are delivered.

Slide 20

3.8GB Windows software update
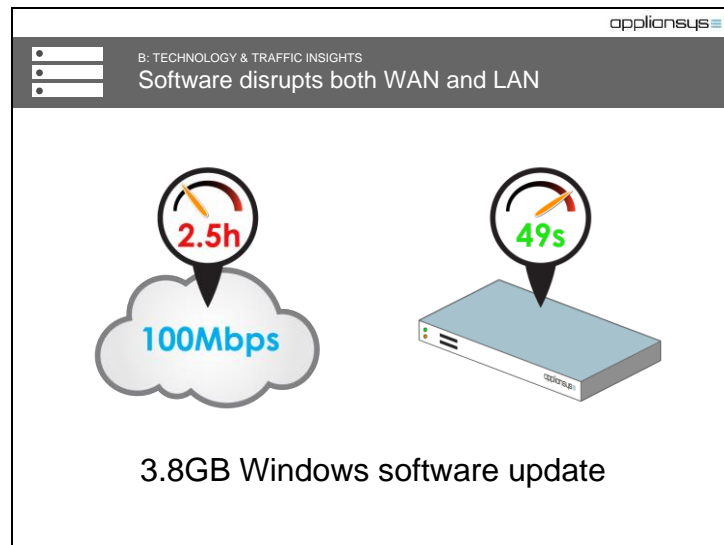
Networks rely on the Internet for the delivery of software – which can account for the majority of network traffic on any given day.

School district networks are plagued with ever-growing data-flows that clog up both the WAN and Wi-Fi networks for hours at a time because those updates download at just a few Mbps, even on large and uncongested external connections.

In networks with appropriate caching, massive objects like multi-gigabyte Windows update files clear the LAN fast, and instead of thousands of downloads, only one copy needs to be fetched over the WAN.
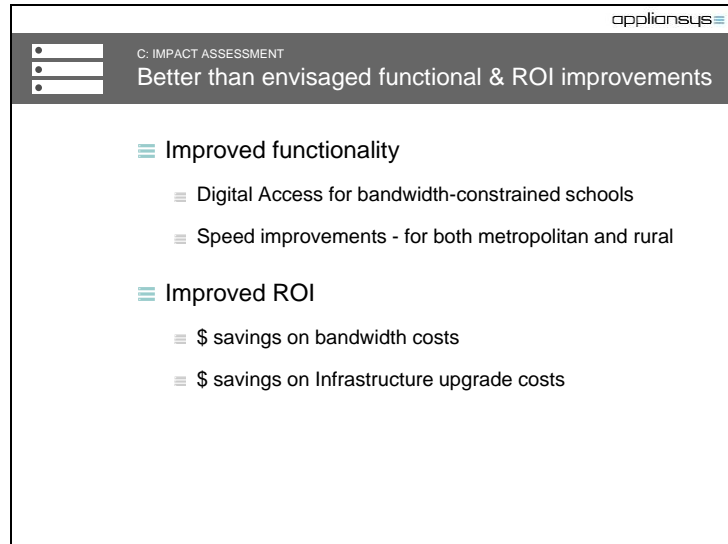
Slide 20

appliansys

B: TECHNOLOGY & TRAFFIC INSIGHTS

#1 Peaks 6-7x sustained

#2 Peaks are Highly Cachable

#3 Bandwidth to cater for peaks gives poor ROI

#4 Targets not cache-savvy

#5 Excessive bandwidth has hidden costs

#6 Slow internet delivery speeds -
even on multi-gigabit links

#7 Software disrupts WAN & LAN

These insights then, help us to identify the underlying drivers of E-Rate funded caching performance across K-12, and 4 groups of performance outcomes emerge that suggest that caching is achieving far more than anticipated.

Slide 21

And here are those groups. Two of them are around improving broadband functionality and two capture the key cost savings

We've provided an Appendix at the back this submission in the form of a dossier of case studies that illustrate each of these.

Slide 22

In terms of improved broadband functionality, there are many examples of rural schools where broadband simply didn't support Internet-enabled independent learning. With the deployment of a cache things were transformed: changing the life-chances of pupils in rural communities at a stroke.

EducationSuperHighway estimates that 24% of students in remote schools across the US are on the wrong side of the Digital Divide.

See Appendix for a detailed dossier of the results of these and other schools.

Slide 23

It's not just bandwidth-constrained rural schools that benefit from competitive browser speeds. Those with seemingly high bandwidth capacity like Trinity School in Maryland also gain vastly accelerated content.

More surprising is that even large metropolitan districts like Laurens County, St Paul Public Schools and Anaheim Union on a 10Gbps link are extracting enormous benefit from caching with classroom content between 10 and 50x faster than without.

See Appendix for a detailed dossier of the results of these and other schools.

Slide 24

Beyond functionality there is a reduction in costs.

Woodland in Chicago saved more than $100k over 5 years by deploying a cache on their 250Mbps link.

Durant in Idaho deployed a cache instead of a bandwidth upgrade which would have cost $30k/month, 100x more than the cache!

We estimate that most school districts in most states could slash the cost of their local connections, and, on top of that, the State Departments of Education and AEAs could save $millions per year on backbone costs.

See Appendix for a detailed dossier of the results of these and other schools.

Slide 25

The last group of reported benefits encompass reductions in infrastructure spend as a result of deploying a cache, affecting very large districts like San Bernardino in California and countless smaller districts like McGregor ISD in Minnesota – all avoiding firewall and filter upgrades.

Above the 1Gbps threshold, upgrade costs can be monumental. External connections and network equipment with 10Gbps capability is required, causing phenomenal waste.

At St Paul Public Schools the 1Gbps WAN that looked close to capacity has now had many years of additional life breathed back into it.

At the other end of the spectrum, those rural schools on the wrong side of the digital divide can persist with sub-100Mbps connections for several more years, yet gain cached content delivered at many times that speed.

See Appendix for a detailed dossier of the results of these and other schools.

Slide 26

Caching delivers outstanding results in K12.

Yet surprisingly few schools are utilizing E-Rate funding to implement caching.

We estimate that:
- Only about 8% of over 7,500 eligible entities that filed Form 470s then requested bids for caching
- Only 37% of those actually selected a caching solution
- Some of those were 'single domain' or 'partial' caches serving just a single website, online testing content, or a Windows or Apple Cache, and therefore will not deliver the whole-school benefits on the same scale as we have been talking about.

Slide 27

Meeting with hundreds of Technical Directors at ISTE, TCEA, and regional and state Ed Tech conferences, there are some clear reasons why take-up has been slow:

- To some extent, the odds are stacked in favor of broadband overspend.
- Bandwidth is prioritized – it's in Category 1 – priority 1
- The status quo is reinforced by Connectivity Targets, the efficacy of which, on this analysis, looks to be questionable.
- In addition many schools are unaware of what caching can deliver today.

Slide 28
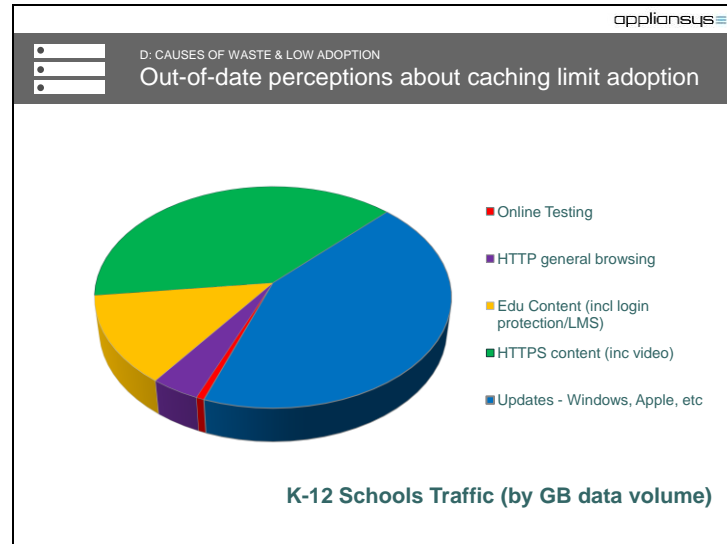
Based on their experience with expensive corporate caches a decade ago some technology teams assumed that caching isn't capable of very much, thinking that if it didn't work particularly well back then, it can't possibly do a great job now with web-traffic immensely more complex today. They are surprised to hear what a modern cache can handle.

Out-of-date perceptions about caching continue to limit uptake by schools. Most mistakenly believe that:

- HTPPS - a principal component of e-learning content - cannot be cached
- More complex modern traffic and dynamic content cannot be cached
- The move towards LMS 'single sign-on' and other login-protected materials renders caching unfeasible
- Functionality is as basic as it was years ago, and that a cache might serve out-of-date content.

It is true that the composition of web traffic is very different from that of a decade ago - but school-focused caching has kept pace with those developments.

Slide 29
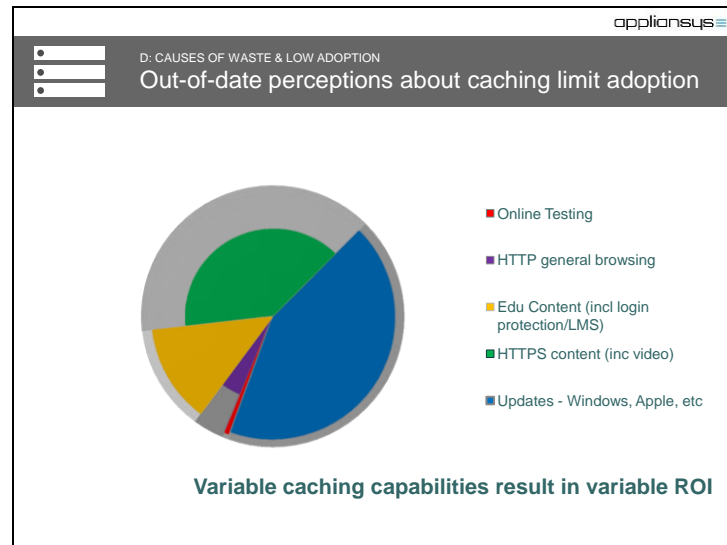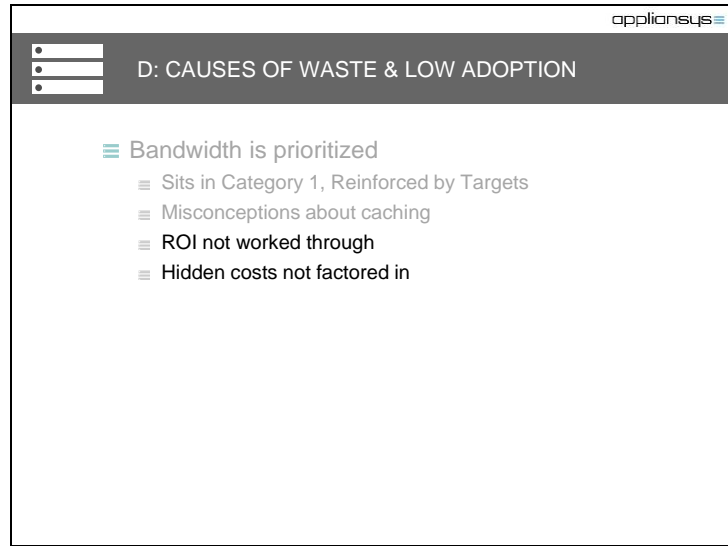
Many materials can be pre-fetched – loaded into memory before they are needed. It's not unusual for 95% or more of educational content, software updates and online testing to be delivered from cache.

That's great news for online testing – with a more flexible and responsive process and potential for massive reduction in expense compared with administering paper tests.

It needs to be remembered though that online testing accounts for a very small proportion of school bandwidth. So, while caching of testing materials is important and welcome in States where it is cacheable, it doesn't make a significant impact on the individual school's overall bandwidth or day-to-day teaching and learning demands.

Similarly a cache that acts only on a single application or website, or a single software type, will need careful ROI consideration to make a sensible comparison with bandwidth capacity, or indeed other caching solutions.

Slide 30

D: CAUSES OF WASTE & LOW ADOPTION

- Bandwidth is prioritized
    - Sits in Category 1, Reinforced by Targets
    - Misconceptions about caching
    - ROI not worked through
    - Hidden costs not factored in

Consequently the ROI of bandwidth purchases is not properly considered: the hidden costs of bandwidth upgrades are discounted or unknown, and the benefits that caching can deliver are not considered.

Slide 31
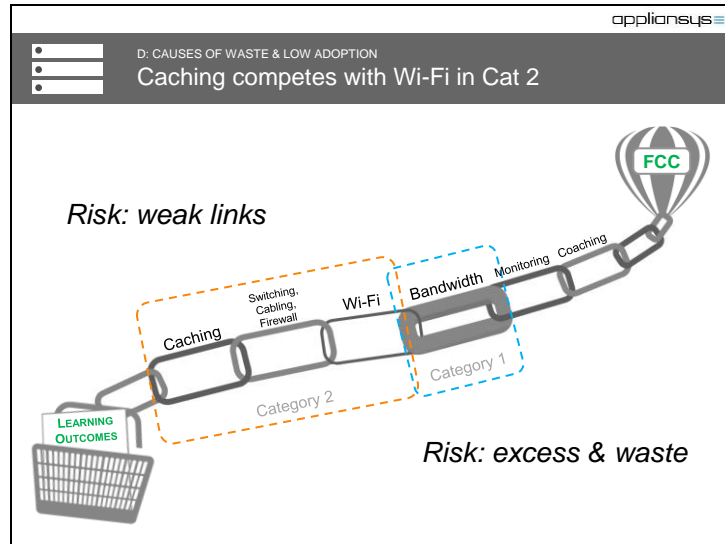
The elements needed to properly support a modern Internet-enabled independent learning environment are described in some detail by the likes of Project RED. And comprehensive, itemized project lists are shared by K12 tech innovators across the US at State Ed-tech conferences.
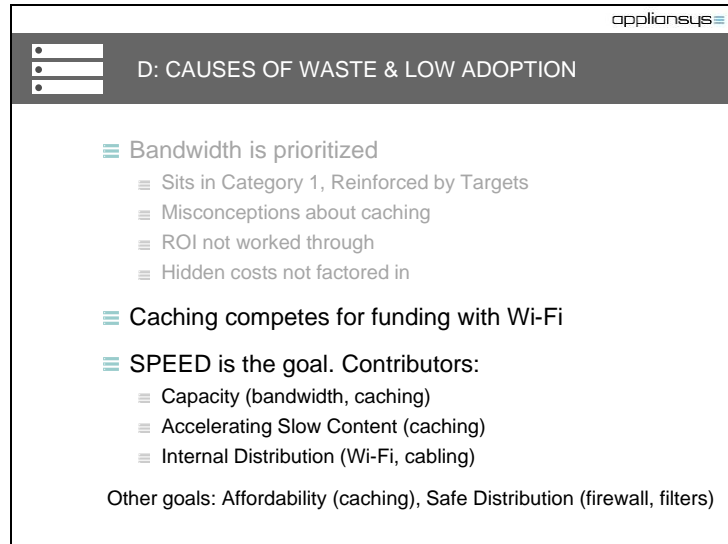
Because caching competes for funding with Wi-Fi, we risk under-resourcing those network functions, while conversely leaving Bandwidth in its own category risks overspend.

St John County School District in Florida has 32k students spread over 39 schools; the district implemented caching, only to find that the old Wi-Fi setup was then a bottleneck.

More commonly, schools put off caching until they have sorted out their Wi-Fi.

The e-learning network is an interdependent ecosystem; everything needs to be in balance. There's no value in pumping up one link in the chain disproportionately to the others, because it's the weakest link that will define capability limits.

Slide 32

In fact, *capacity* is not the real goal - *classroom browser speed* is.

Capacity is *a contributor* – along with *accelerating slow content* (through caching), and *internal distribution* (through Wi-Fi).

Affordability is another goal and caching is also a key contributor to that. Bandwidth is not.

Meanwhile, excessive bandwidth has no positives.

Slide 33

So for caching to properly contribute to closing that Digital Divide, the key outcomes that are needed are firstly for:

- districts to base their bandwidth upgrade decisions on a proper sense of relative value for money.
- funding for caching to be as readily accessible as funds for bandwidth.

We need to ensure that schools can put in place adequate Wi-Fi AND caching and not be forced to choose between the two.

Competition for funding between bandwidth and caching on the other hand might be a thoroughly constructive development.

Slide 34

There are potential levers that could be utilized in conjunction with adjustments to funding frameworks, including the dissemination of suitable advice and guidance, in which the FCC and USAC could actively support.

It may be possible to adjust targets and develop a more nuanced approach to the annual bandwidth upgrade cycle.

Our written submission of 21st July 2017 raises questions and makes suggestions regarding this.

Our main focus in this dialogue is Funding.

Currently, there's a de facto bias towards broadband overspend which we contend could be checked by adjusting Funding frameworks to pitch bandwidth against caching and drive a comparison of ROI in the decision-making process.

Slide 35
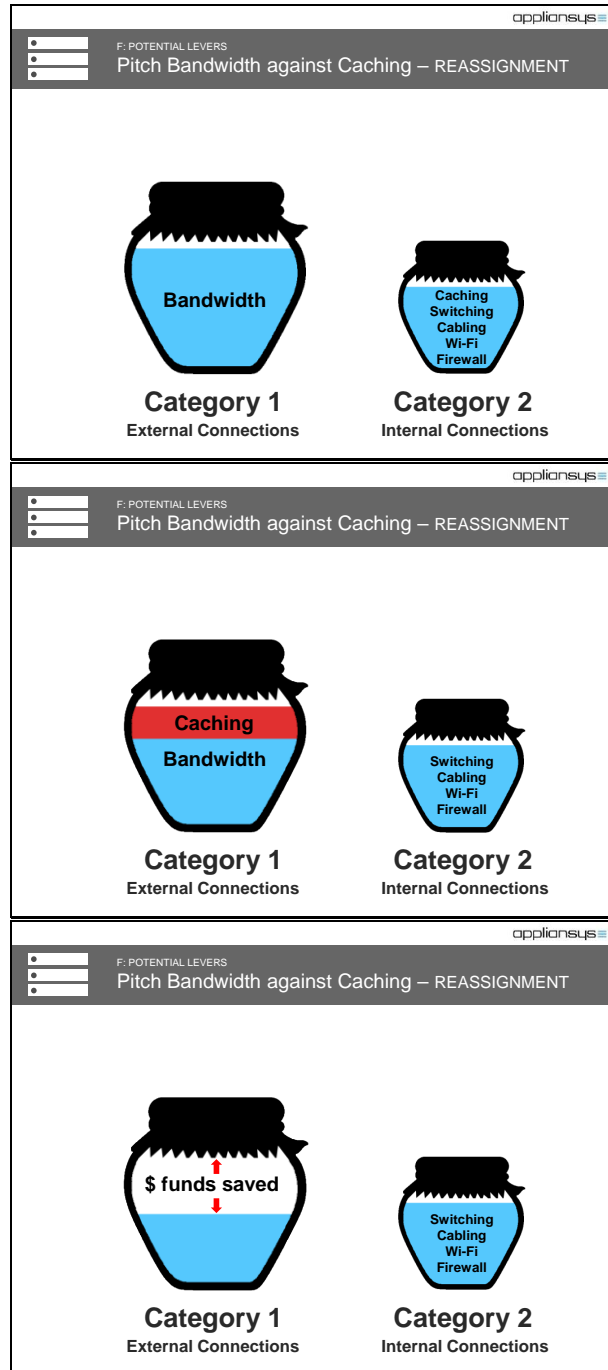
Scenario 1 - Move caching into Category 1 so schools would have to choose between them.

Slide 36
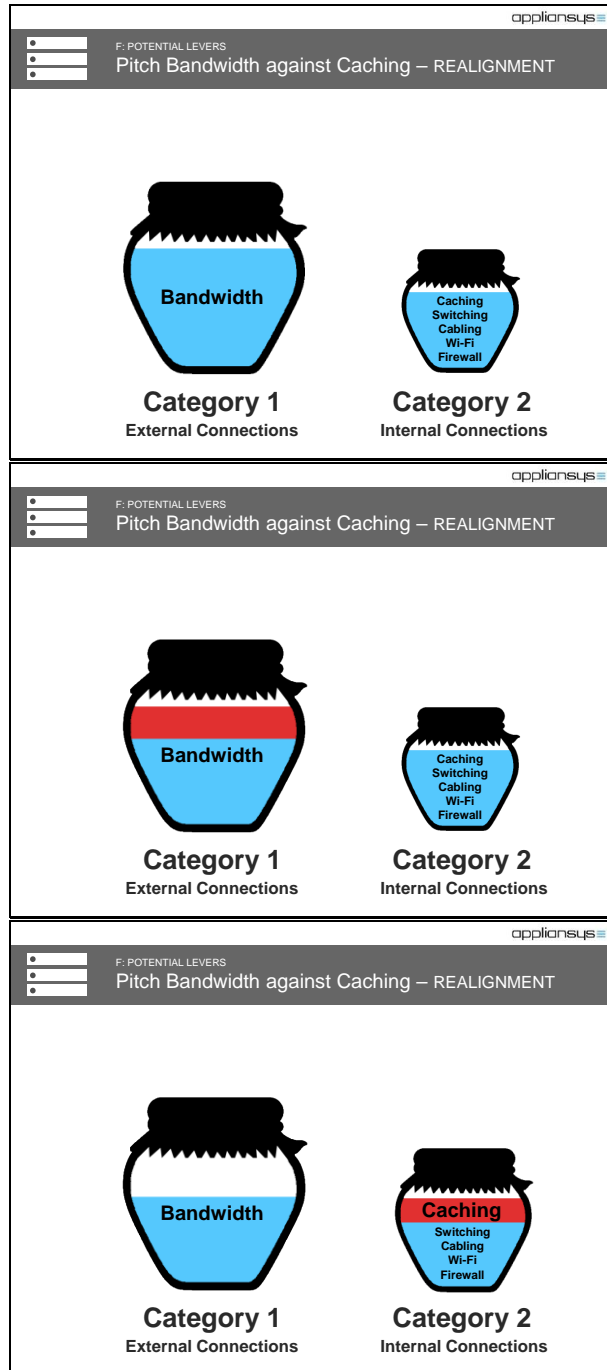
Scenario 2 - Cut Category 1 allocations globally and increase
Category 2.

Slide 37
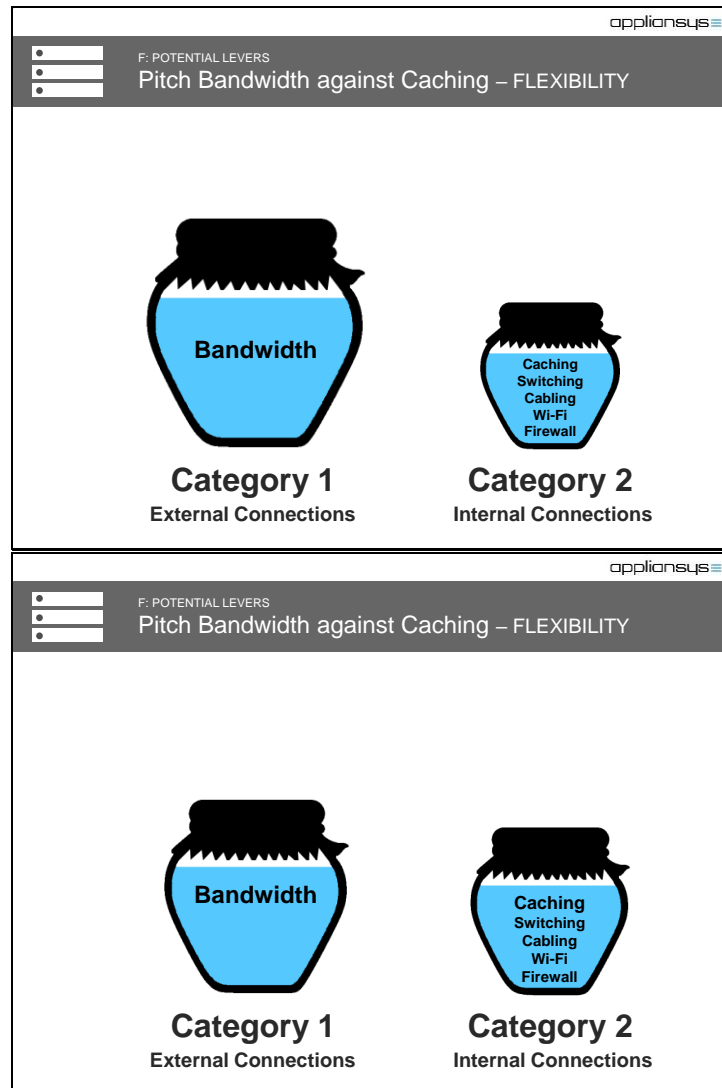
Scenario 3 - Transfer some budget from Category 1 to Category 2 at the individual entity level (if a school chooses to not upgrade their bandwidth you allow them to roll a proportion of that across to their Category 2 allocation)

With value for money a desirable outcome for the FCC, schools must be encouraged to do a thorough job of calculating best value – making sure that suitable caching technologies have been assessed before any funds are committed to upgrading bandwidth and its supplementary costs.

Slide 38
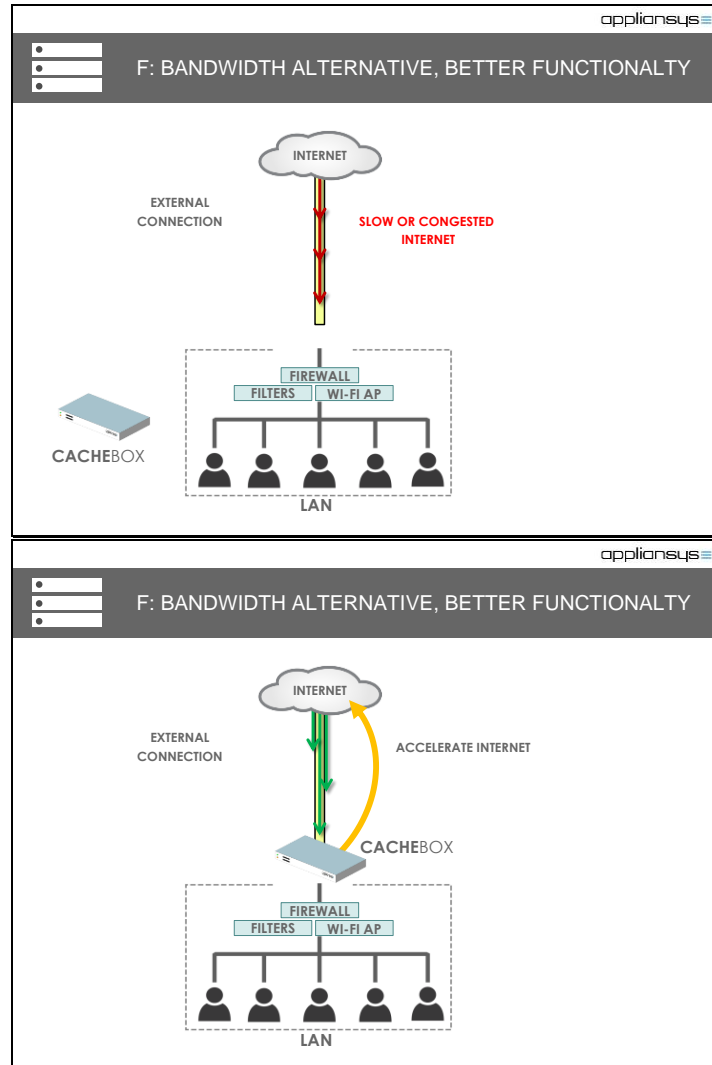
There appears to be reasons in favor of the first of those scenarios – Category 1 eligibility for Caching.

A number of network technologies could lay claim to being "essential" for the correct functioning of External Links and therefore to being considered eligible for Category 1.

But caching has the right credentials for this: Caches do indeed functionally - and usually topologically as well - sit between the external link and on-premises Category 2 LAN equipment.

Their primary functions are:
1. To accelerate slow web-content being requested down the External Connection – improving broadband functionality even on multi-gigabit links.

F: BANDWIDTH ALTERNATIVE, BETTER FUNCTIONALTY
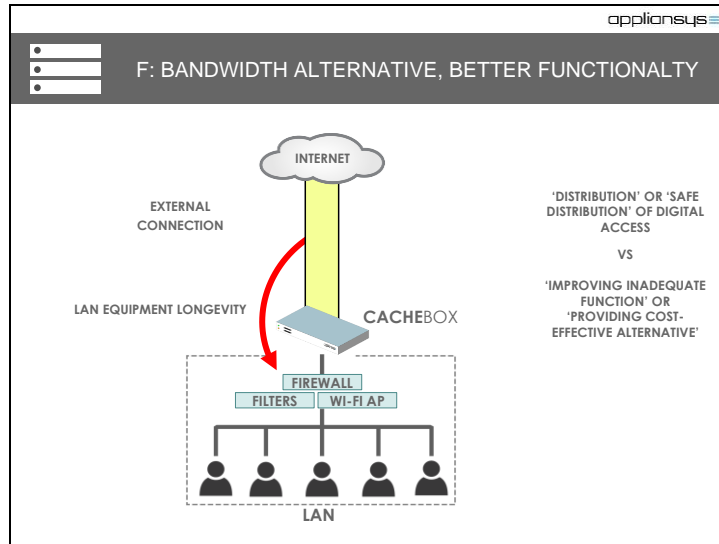
2. To provide a cost-effective alternative to a bandwidth upgrade – reducing the amount of bandwidth capacity that needs to be maintained.

In so doing caching helps schools to avoid the associated costs of network equipment upgrades.

So - while Wi-Fi and other Category 2 LAN devices either *distribute* or *ensure the safe distribution* of digital access provisioned by Category 1 external connections, caching both *improves the functionality* of existing links and is *a replacement* for a needed increment of bandwidth.

Taking the opportunity offered by the request for comments on the draft FY2018 ESL, we argued that a means to drive better value for money in Erate would be to designate caching as Category1 in order to force schools to do a better job of evaluating broadband spending –

We thought that the clarifications under consideration around mixed eligibility equipment could be the fastest and simplest vehicle for pitching bandwidth up against caching in order to deliver widespread savings and at the same time improve connectivity for rural schools.

We offered a suggestion for additional clarifying language: that Category1 support would be available where the equipment is necessary to make broadband functional, **including where it compensates for inadequate link capacity, or offers the same end result as increasing the capacity of the link.**

Slide 40

The WCB said that while they recognized that caching services can be used to reduce or enhance external connections, because the Commission had designated caching as Category 2, it was up to the Commission to change that.

The 2014 Modernization Order was a little hesitant and conceived of 'potentially' optimizing networks. In fact it is clear that because of the nature of peaks, caching in schools can be a substitution for broadband, and used in conjunction with moderate bandwidth upgrades delivers both better ROI and better speeds than broadband-only regimes.

The combined effect of the right combination of actions we advocate won't obviate the need for bandwidth upgrades.
But it will slow them down and avoid excessive increments.

If schools deploy caching instead of the next bandwidth increment they can:

- save money on bandwidth
- save money on infrastructure spend
- make browsers more responsive and reliable
- increase student engagement
- improve adoption by teaching staff
- extend the curriculum of web-enabled learning
- improve learning outcomes
- satisfy budget holders, funding bodies and the tax payer
- move faster towards closing the digital divide

As a result, schools still need to increase their bandwidth capacity in due course, but they do it while getting the best possible value out of that investment.

Slide 42

APPENDIX for Section C

A dossier of case studies illustrating the 4 key performance and value performance outcomes of caching deployment in K-12:
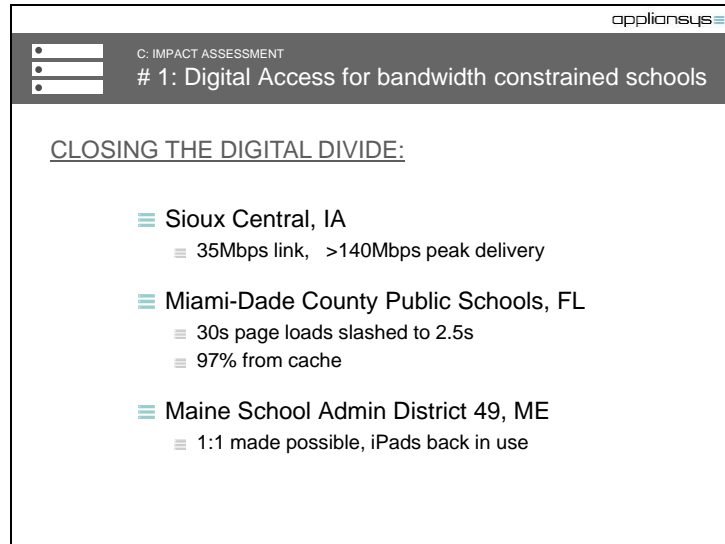
Improved functionality

  1: Digital Access for bandwidth constrained schools
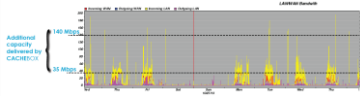
  2: Speed improvements - for both metropolitan and rural

Improved Return on Investment -

  3: $ savings on bandwidth costs

  4: $ savings on Infrastructure upgrade costs

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In terms of improved broadband functionality there are many examples right across the country of rural schools where broadband simply didn't support Internet-enabled independent learning.

This was transformed by the deployment of a cache – at a stroke changing the life-chances of pupils in rural communities and remote schools in most States.

(Education Super Highway refers to 24% of all students being on the wrong side of the digital divide.)

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It's not just bandwidth-constrained rural schools that benefit from competitive browser speeds. Those with seemingly high bandwidth capacity like Trinity School in Maryland get vastly accelerated content too.

What may be even more surprising is that even large metropolitan districts like Laurens County, St Paul Public Schools and Anaheim Union (on a 10Gig link), are extracting enormous benefit from the acceleration that caching provides - with classroom content between 10 and 50 times faster.

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applionsys

C: Assessment of Impact of Caching in US K-12

Improved Functionality: Speed for rural & metro

Anaheim Union HSD Profile
23,700 students | 20 schools | 10 Gbps connection

Challenge
- Despite a 10Gbps connection critical E-learning content still arrives slowly in classrooms causing delays in learning performance

Impact of caching
- Apex Learning is served 48x faster from cache than from the internet
- SparkNotes is served 35x faster
- PrimaryGames.com is served 27x faster
- HistoryontheNet.com is served 10x faster
- Up to 58% of content monthly is being served from cache

Domain	From Web (Mbps)	From CACHEBOX (Mbps)	Speed increase (times)
*.apexlearning.com	0.97	47.05	48.5
*.sparknotes.com	0.16	5.78	35.8
*.lkqd.net	0.46	16.47	35.8
*.rosettastone.com	1.23	38.22	31.0
*.primarygames.com	1.01	28.18	27.9
*.aeries.com	3.32	51.41	15.5
*.primarygames.com	2.40	29.96	12.5
*.unity3d.com	0.21	2.50	12.1
*.mcafee.com	3.64	42.49	11.7
study.com	0.96	10.62	11.1
*.historyonthenet.com	2.12	22.85	10.8
*.anaheim.net	4.06	39.75	9.8
*.googlevideo.com	6.80	54.69	8.0
*.autodesk.com	6.72	45.53	6.8
*.macromedia.com	9.47	43.84	4.6
*.mhpracticeplusap.com	8.88	31.98	3.6

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Beyond improved functionality there is a reduction in costs.

Woodland in Chicago saved more than $100k over 5 years by deploying a cache on their 250Mbps link.

Durant in Idaho deployed a cache instead of a bandwidth upgrade which would have cost $30k/month, 100 times more than the caching appliance!

We estimate that most districts in most states could slash the ongoing cost of their connections, even very large school districts could skip a year or more of bandwidth upgrades, and then the State Departments of Education and AEAs could save $m's/year on backbone costs on top.

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The last group of reported benefits encompasses reductions in infrastructure spend as a result of deploying a cache, affecting very large districts like San Bernardino in California and countless smaller districts like McGregor ISD in Minnesota – all avoiding firewall and filter upgrades.

Some of the more momentous upgrade costs to be avoided or delayed are around the 1Gbps threshold.
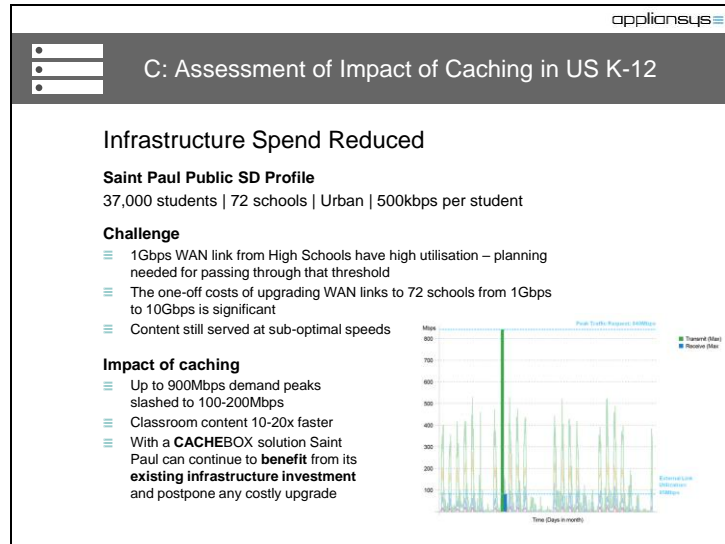
External connections and network equipment with 10Gbps capability can be at the root of phenomenal waste.

At St Paul Public Schools their 1Gbps WAN that looked close to capacity now has had many years of additional life breathed back into it.

At the other end of the spectrum, those rural schools on the wrong side of the digital divide can persist with sub-100Mbps connections for several more years yet enjoy cached content delivery at many times that connection speed.

Caching means those 24% of schools can compete in terms of digital access, despite their Little League budgets.

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