



Federal Communications Commission  
Washington, D.C. 20554

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FEDERAL COMMUNICATIONS COMMISSION  
OFFICE OF THE SECRETARY

The Honorable Jay W. Johnson  
Member, U.S. House of Representatives  
1313 Longworth Building  
Washington, DC 20515

Dear Congressman Johnson:

ORIGINAL

Thank you for your inquiry, on behalf of your constituent, Mayor Michael J. Walsh, De Pere, Wisconsin, concerning the placement and construction of facilities for the provision of personal wireless services and radio and television broadcast services in his community. Your constituent's letter refers to issues being considered in three proceedings that are pending before the Commission. In MM Docket No. 97-182, the Commission has sought comments on a Petition for Further Notice of Proposed Rule Making filed by the National Association for Broadcasters and the Association for Maximum Service Television. In this proceeding, the petitioners ask the Commission to adopt a rule limiting the exercise of State and local zoning authority with respect to broadcast transmission facilities in order to facilitate the rapid build-out of digital television facilities, as required by the Commission's rules to fulfill Congress' mandate. In WT Docket No. 97-192, the Commission has sought comment on proposed procedures for reviewing requests for relief from State and local regulations that are alleged to impermissibly regulate the siting of personal wireless service facilities based on the environmental effects of radio frequency emissions, and related matters. Finally, in DA 96-2140 and FCC 97-264, the Commission twice sought comments on a Petition for Declaratory Ruling filed by the Cellular Telecommunications Industry Association seeking relief from certain State and local moratoria that have been imposed on the siting of commercial mobile radio service facilities.

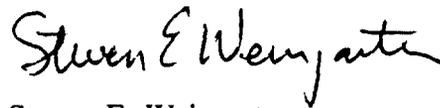
Because all of these proceedings are still pending, we cannot comment on the merits of the issues at this time. However, I can assure you that the Commission is committed to providing a full opportunity for all interested parties to participate. The Commission has formally sought public comment in all three proceedings and, as a result, has received numerous comments from State and local governments, service providers, and the public at large. Your constituent's letter, as well as this response, will be placed in the record of all three proceedings and will be given full consideration.

At the same time, the Commission is actively pursuing initiatives that we hope will render any Commission action limiting State and local authority unnecessary. Commission staff, working with the Commission's Local and State Government Advisory Committee, is bringing together representatives of industry and municipal governments to discuss mutually acceptable solutions to the challenges posed by facilities siting. Chairman Kennard has stated that preemption of local zoning authority should be a remedy of last resort, and that the Commission should not consider preemption until the possibilities for constructive dialogue have been exhausted.

Further information regarding the Commission's policies toward personal wireless service facilities siting, including many of the comments in the two proceedings involving personal wireless service facilities, is available on the Commission's internet site at <http://www.fcc.gov/wtb/siting>.

Thank you for your inquiry.

Sincerely,

A handwritten signature in black ink that reads "Steven E. Weingarten". The signature is written in a cursive style with a large, prominent "S" at the beginning.

Steven E. Weingarten  
Chief, Commercial Wireless Division  
Wireless Telecommunications Bureau

cc: CWD  
Dockets (2)  
John Conwell  
j:\congress\9801939

COMMITTEE ON AGRICULTURE  
 SUBCOMMITTEE ON LIVESTOCK, DAIRY, AND POULTRY  
 SUBCOMMITTEE ON GENERAL FARM COMMODITIES  
 COMMITTEE ON TRANSPORTATION AND INFRASTRUCTURE  
 SUBCOMMITTEE ON COAST GUARD AND MARITIME TRANSPORTATION  
 SUBCOMMITTEE ON WATER RESOURCES AND ENVIRONMENT

JAY JOHNSON  
 8TH DISTRICT, WISCONSIN

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**Congress of the United States**  
**House of Representatives**  
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*WB*  
*97-182*  
*1999*

February 24, 1998

Mr. William E. Kennard  
 Chairman  
 Federal Communications Commission  
 1919 M Street, NW  
 Washington, D.C. 20554

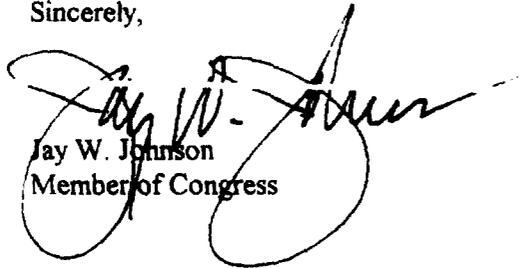
Dear Chairman Kennard:

Enclosed is a letter from one of my constituents, Mr. Michael J. Walsh, the Mayor of De Pere, Wisconsin.

Mayor Walsh wrote to express his opposition to MM Docket NO. 97-182, the proposed rule on Preemption of State and Local Zoning and Land Use Restriction on the Siting, Placement and Construction of Broadcast Station Transmission Facilities. I am hopeful that you will give careful ~~consideration to his concerns~~ about the impact of this rule on local and state governments as well as update him on the status of this proposed rule.

Thank you for your assistance in addressing this matter. Please do not hesitate to contact me if you need any more information.

Sincerely,

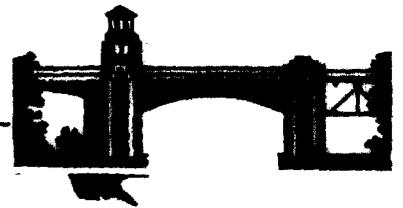


Jay W. Johnson  
 Member of Congress

JWJ:bg

# CITY OF DE PERE

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NOV 04 1997

October 27, 1997

The Honorable Jay Johnson  
U. S. Representative  
1313 Longworth House Office Building  
Washington, DC 20515

Dear Representative Johnson:

We are writing you about the Federal Communications Commission and its attempts to preempt local zoning of cellular, radio and TV towers by making the FCC the "Federal Zoning Commission" for all cellular telephone and broadcast towers. Both Congress and the courts have long recognized that zoning is a peculiarly local function. Please immediately contact the FCC and tell it to stop these efforts which violate the intent of Congress, the Constitution, and principles of Federalism.

In the 1996 Telecommunications Act, Congress expressly reaffirmed local zoning authority over cellular towers. It told the FCC to stop all rule makings where the FCC was attempting to become a Federal Zoning Commission for such towers. Despite this instruction from Congress, the FCC is now attempting to preempt local zoning authority in three different rule makings.

**Cellular Towers - Radiation:** Congress expressly preserved local zoning authority over cellular towers in the 1996 Telecommunications Act with the sole exception that municipalities cannot regulate the radiation from cellular antennas if it is within limits set by the FCC. The FCC is attempting to have the "exception swallow the rule" by using the limited authority Congress gave it over cellular tower radiation to review and reverse any cellular zoning decision in the U.S. which it finds is "tainted" by radiation concerns, even if the decision is otherwise perfectly permissible. In fact, the FCC is saying that it can "second guess" what the true reasons for a municipality's decision are, need not be bound by the stated reason given by a municipality, and doesn't even need to wait until a local planning decision is final before the FCC acts.

Some of our citizens are concerned about the radiation from cellular towers. We cannot prevent them from mentioning their concerns in a public hearing. In its rule making, the FCC is saying that if any citizen raises this issue, this is sufficient basis for a cellular zoning decision to immediately be taken over by the FCC and potentially reversed, even if the municipality expressly says it is not considering such statements and the decision is completely valid on other grounds, such as the impact of the tower on property values or aesthetics.

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Cellular Towers - Moratoria: Relatedly, the FCC is proposing a rule banning the moratoria that some municipalities impose on cellular towers while they revise their zoning ordinances to accommodate the increase in the numbers of these towers. Again, this violates the Constitution and the directive from Congress preventing the FCC from becoming a Federal Zoning Commission.

Radio/TV Towers: The FCC's proposed rule on radio and TV towers is as bad: It sets an artificial limit of 21 to 45 days for municipalities to act on any local permit (environmental, building permit, zoning, or other). Any permit request is automatically deemed granted if the municipality doesn't act in this time frame even if the application is incomplete or clearly violates local law. And the FCC's proposed rule would prevent municipalities from considering the impacts such towers have on property values, the environment, or aesthetics. Even safety requirements could be overridden by the FCC, and all appeals of zoning and permit denials would go to the FCC, not to the local courts.

This proposal is astounding when broadcast towers are some of the tallest structures known to man -- over 2,000 feet tall, taller than the Empire State Building. The FCC claims these changes are needed to allow TV stations to switch to High Definition Television quickly. But *The Wall Street Journal* and trade magazines state there is no way the FCC and broadcasters will meet the current schedule anyway, so there is no need to violate the rights of municipalities and their residents just to meet an artificial deadline.

These actions represent a power grab by the FCC to become the Federal Zoning Commission for cellular towers and broadcast towers. They violate the intent of Congress, the Constitution and principles of Federalism. This is particularly true given that the FCC is a single purpose agency, with no zoning expertise, that never saw a tower it didn't like.

Please do three things to stop the FCC: First, write new FCC Chairman William Kennard and FCC Commissioners Susan Ness, Harold Furchtgott-Roth, Michael Powell, and Gloria Tristani telling them to step this intrusion on local zoning authority in cases WT 97-197, MM Docket 97-182, and DA 96-2140; second, join in The "Dear Colleague Letter" currently being prepared to go to the FCC from many members of Congress; and third, oppose any effort by Congress to grant the FCC the power to act as a "Federal Zoning Commission" and preempt local zoning authority.

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The following people at national municipal organizations are familiar with the FCC's proposed rules and municipalities' objections to them: Barrie Tabin at the National League of Cities, 202-626-3194; Eileen Huggard at the National Association of Telecommunications Officers and Advisors, 703-506-3275; Rogert Fogel at the National Association of Counties, 702-393-6226; Kevin McCarty at the U.S. Conference of Mayors, 202-293-7330; and Cheryl Maynard at the American Planning Association, 202-872-0611. Feel free to call them if you have questions.

Sincerely,



Michael J. Walsh

Mayor

MJW/ja