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Even if authorized by Congress, it does not seem legal for TV stations to rescind a right to frequencies which are granted to the public. The TV frequencies are held by TV stations in a code of trust, and like any trust, the trustee does not own what is in the trust and therefore cannot take money in exchange for doing what is not in the public's best interest. The decision to relinquish a right to the TV frequencies belongs to the public, not the trustee.