



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable Mark Pocan
U.S. House of Representatives
313 Cannon House Office Building
Washington, D.C. 20515

Dear Congressman Pocan:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable Mark Pocan

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,

A handwritten signature in black ink, appearing to read "Tom Wheeler". The signature is fluid and cursive, with a prominent initial "T" and "W".

Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable Jared Polis
U.S. House of Representatives
1433 Longworth House Office Building
Washington, D.C. 20515

Dear Congressman Polis:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable Jared Polis

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,

A handwritten signature in black ink, appearing to read "Tom Wheeler". The signature is fluid and cursive, with a prominent horizontal stroke at the beginning.

Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable John Ratcliffe
U.S. House of Representatives
325 Cannon House Office Building
Washington, D.C. 20515

Dear Congressman Ratcliffe:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable John Ratcliffe

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,

A handwritten signature in black ink, appearing to read "Tom Wheeler". The signature is fluid and cursive, with a prominent horizontal stroke at the beginning.

Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable Reid Ribble
U.S. House of Representatives
1513 Longworth House Office Building
Washington, D.C. 20515

Dear Congressman Ribble:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable Reid Ribble

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,

A handwritten signature in black ink, appearing to read "Tom Wheeler". The signature is fluid and cursive, with the first name "Tom" being more prominent than the last name "Wheeler".

Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable Tom Rice
U.S. House of Representatives
325 Cannon House Office Building
Washington, D.C. 20515

Dear Congressman Rice:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable Tom Rice

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,

A handwritten signature in black ink, appearing to read "Tom Wheeler". The signature is fluid and cursive, with the first name "Tom" being more prominent.

Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable Martha Roby
U.S. House of Representatives
428 Cannon House Office Building
Washington, D.C. 20515

Dear Congresswoman Roby:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable Martha Roby

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,



Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable Harold Rogers
U.S. House of Representatives
2406 Rayburn House Office Building
Washington, D.C. 20515

Dear Congressman Rogers:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable Harold Rogers

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,



Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable Todd Rokita
U.S. House of Representatives
236 Cannon House Office Building
Washington, D.C. 20515

Dear Congressman Rokita:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable Todd Rokita

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,

A handwritten signature in black ink, appearing to read "Tom Wheeler". The signature is fluid and cursive, with a prominent horizontal stroke at the beginning.

Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable Peter Roskam
U.S. House of Representatives
227 Cannon House Office Building
Washington, D.C. 20515

Dear Congressman Roskam:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable Peter Roskam

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,



Tom Wheeler



FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON

OFFICE OF
THE CHAIRMAN

July 27, 2015

The Honorable David Rouzer
U.S. House of Representatives
424 Cannon House Office Building
Washington, D.C. 20515

Dear Congressman Rouzer:

Thank you for your letter urging the Commission to reform our Universal Service Fund (“USF”) mechanisms to support broadband deployment in rural America. The universal service program is one of the most important tools at our disposal to ensure that consumers and businesses in rural America have the same opportunities as their urban and suburban counterparts to be active participants in the 21st century economy. I share your goal of ensuring that the universal service program better reflects today’s marketplace and technology in areas served by rate-of-return carriers.

As I explained at the Senate Commerce Committee’s FCC Oversight Hearing earlier this year, resolving this issue will require all the stakeholders to work together and make hard decisions to reach consensus on the best path forward. Everybody agrees that the goal of any changes should be supporting broadband in rural areas. With that in mind, I directed my staff and staff members from the Commission’s Wireline Bureau to meet with stakeholders in the rate-of-return community. We have encouraged all stakeholders in the rate-of-return community to work together to develop an approach that both has the widespread support of the rate-of-return community and meets the principles unanimously outlined by the Commission in our April 2014 *Further Notice of Proposed Rulemaking*.

I share your concern about the state of rural broadband deployment. I also recognize the substantial time, effort, and resources that have been invested in this effort to date by stakeholders in the rate-of-return community to address these issues. I am committed to finding a path forward by the end of the year. But it is important to have a solution – or set of solutions – that creates the right incentives to deploy modern networks throughout rural America, meets the Commission’s overarching policy objectives, and has the widespread support of the rate-of-return carrier community.

To that end, it is encouraging that the stakeholders appear to have come to a consensus on the notion of a “two-path” approach to reforming the program that is comprised of both a model-based path and updates to the existing mechanisms, but work remains with respect to the details of how we would update those support mechanisms. We will continue to engage with stakeholders, and we expect them to continue to engage with us, to ensure that any reform of these universal service programs successfully delivers on our shared goal of more robust broadband throughout rural America.

Page 2—The Honorable David Rouzer

I look forward to working with you to make continued progress on the deployment of broadband to consumers throughout rural areas a reality.

Sincerely,

A handwritten signature in black ink, appearing to read "Tom Wheeler". The signature is fluid and cursive, with a prominent initial "T" and "W".

Tom Wheeler