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Before the  
**FEDERAL COMMUNICATIONS COMMISSION**  
Washington, D.C. 20554

JUN 30 2003

FEDERAL COMMUNICATIONS COMMISSION  
OFFICE OF THE SECRETARY

In the Matter of	)	
	)	
Federal-State Joint Board on Universal Service	)	CC Docket No. 96-45
	)	
ALLTEL Communications, Inc.	)	
Petition For Designation as an	)	
Eligible Telecommunications	)	
Carrier In the State of Alabama	)	

**COMMENTS OF THE  
CELLULAR TELECOMMUNICATIONS & INTERNET ASSOCIATION**

The Cellular Telecommunications & Internet Association ("CTIA")<sup>1</sup> hereby submits its comments in the above captioned proceeding in support of the Petition for Eligible Telecommunications Carrier ("ETC") designation filed by ALLTEL Communications, Inc. ("ALLTEL").<sup>2</sup>

**INTRODUCTION**

On April 14, 2003, ALLTEL filed a petition ("ALLTEL Petition") seeking ETC designation for all of its licensed service area in Alabama, which includes certain portions of service areas in the State of Alabama currently served by ALLTEL Alabama, Inc., Butler

<sup>1</sup> CTIA is the international organization of the wireless communications industry for both wireless carriers and manufacturers. Membership in the association covers all Commercial Mobile Radio Service ("CMRS") providers and manufacturers, including cellular, broadband PCS, ESMR, as well as providers and manufacturers of wireless data services and products.

<sup>2</sup> *Wireline Competition Bureau Seeks Comment on ALLTEL Communications, Inc. Petition for Designation as an Eligible Telecommunications Carrier in the State of Alabama*, Public Notice, CC Docket No. 96-45, DA 03-1882 (rel. June 3, 2003); *see also* *Wireline Competition Bureau Seeks Comment on ALLTEL Communications, Inc. Petition for Designation as an Eligible Telecommunications Carrier in the State of Alabama*, 68 Fed. Reg. 36, 549 (June 18, 2003) (setting June 30, 2003, comment date).

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Telephone Company, Inc., Castleberry Telephone Co., Inc., Frontier Communications of Lamar County, Frontier Communications of the South, Graceba Total Communications, GTC Inc. – AL, Gulf Telephone Co., Hayneville Telephone Co, Inc., Millry Telephone Company, Mon-Cre Telephone Cooperative, Pine Belt Telephone Company and Union Springs Telephone Co. Consistent with CTIA’s position in earlier comments, CTIA supports ALLTEL’s Petition, which demonstrates that ALLTEL meets the requirements for designation as an ETC. Section 214(e)(6) provides for ETC designation of carriers not subject to state commission jurisdiction. Specifically, Section 214(e)(6) states, in relevant part:

In the case of a common carrier providing telephone exchange service and exchange access that is not subject to the jurisdiction of a State commission, the Commission shall upon request designate such a common carrier that meets the 2 requirements of paragraph (1) as an eligible telecommunications carrier for a service area designated by the Commission consistent with applicable federal and State law.<sup>3</sup>

Furthermore, as a commercial mobile radio service (“CMRS”) provider that will offer a basic universal service package to subscribers who are eligible for Lifeline support, the FCC has the authority to grant ETC status to ALLTEL pursuant to 47 U.S.C. Sections 214(e)(3) and (e)(6).

## DISCUSSION

### A. **ALLTEL Is Not Subject To the Jurisdiction of the Alabama Public Service Commission**

Pursuant to Section 214(e)(6), the Commission shall designate as an ETC a common carrier providing telephone exchange service and exchange access service that is not subject to the jurisdiction of a State commission, so long as the carrier otherwise meets the Act’s

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<sup>3</sup> 47 U.S.C. §214(e)(6). *See also Procedures for FCC Designation of Eligible Telecommunications Carriers Pursuant to Section 214(e)(6) of the Communications Act, Public Notice*, 12 FCC Rcd 22947 (1997).

requirements. The Commission has held that wireless carriers provide exchange access service: “[M]any CMRS providers (specifically cellular, broadband PCS and covered SMR) also provide telephone exchange service and exchange access as defined by the 1996 Act.”<sup>4</sup> The Commission has also stated that a carrier may demonstrate that it “is not subject to the jurisdiction of a state commission” by providing an “affirmative statement” from the state commission or a court of competent jurisdiction that the state lacks jurisdiction to perform the designation.<sup>5</sup> The Alabama Public Service Commission (“Alabama PSC”) has previously issued an Order noting that the Alabama PSC does not regulate CMRS carriers and stating that “wireless providers seeking ETC status should pursue their ETC designation request with the FCC as provided by 47 USC §214(e)(6).”<sup>6</sup>

**B. ALLTEL Offers All Of the Services Supported by Universal Service Support Mechanisms**

ALLTEL addressed the nine services and functionalities identified in the Commission’s rules, 47 C.F.R. 54.101(a), that are the core services to be offered by an

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<sup>4</sup> *Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, First Report and Order*, CC Docket 96-98, at ¶1012. *See also id.* at ¶1004 (“Congress recognized that some CMRS providers offer telephone exchange and exchange access services”).

<sup>5</sup> *See Federal-State Joint Board on Universal Service; Promoting Deployment and Subscribership in Unserved and Underserved Areas, Including Tribal and Insular Areas, Twelfth Report and Order, and Further Notice of Proposed Rulemaking*, 15 FCC Rcd 12208, 12264 (2000).

<sup>6</sup> *See Alabama Public Service Commission, Pine Belt Cellular, Inc. and Pine Belt PCS, Inc., Joint Petitioners, Petition for ETC Status and/or Clarification Regarding the Jurisdiction of the Commission to Grant ETC Status to Wireless Carriers*, Order, Docket U-4400 (rel. March 12, 2002).

ETC and supported by federal universal service support mechanisms.<sup>7</sup> ALLTEL's universal service offering will be provided in its requested service area in Alabama over its existing cellular network infrastructure and spectrum, including the same antenna, cell-site, tower, trunking, mobile switching, and interconnection facilities used to serve existing mobile cellular service subscribers.<sup>8</sup> ALLTEL further states that it will advertise its new universal service offering to ensure that consumers within the designated service areas in Alabama are aware of the service.<sup>9</sup> Accordingly, ALLTEL has satisfied the requirements of Sections 254 and 214(e)(1)(A) of the Communications Act of 1934 and Section 54.101(a) of the Commission's rules regarding ETC eligibility.

**C. Designating ALLTEL as an ETC Will Advance The Public Interest**

The Commission must consider the public interest prior to designating ALLTEL as an ETC. CTIA agrees with ALLTEL that a grant of ALLTEL's application will serve the public interest by bringing the benefits of competition to an underserved marketplace and bring new advanced telecommunications services to consumers in Alabama.<sup>10</sup> Furthermore, designating ALLTEL as an ETC promotes the development of advanced communications and is consistent with the principal goals of the universal service program.

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<sup>7</sup> See ALLTEL Petition at 3-6.

<sup>8</sup> *See id.* at 7.

<sup>9</sup> *See id.*

<sup>10</sup> *See id.* at 10-12.

## CONCLUSION

For the foregoing reasons, the Commission should exercise its authority to grant ETC status to ALLTEL for its requested service territories in the State of Alabama.

Respectfully submitted,

    /s/ Christopher R. Day

### **CELLULAR TELECOMMUNICATIONS & INTERNET ASSOCIATION**

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