

2.4 WPS Queuing Features

Because the air interface and network interfaces are GOS engineered for specific traffic, they are possible candidates for much worse blocking during severe congestion conditions. The general approach of WPS is to enable NS/EP calls to queue for the next available resource when all resources are busy due to congestion.

When cell congestion is of a “Hot Spot” nature, i.e., a single cell or a small set of cells is congested, the radio channels are the bottleneck for service. Such Hot Spot congestion is perhaps the most common experience of congestion in wireless networks. It is due to the lack of spectrum reflected in the limited number of cell radio traffic channels (“channels”) coupled with the mobility of the user herd. The assignment of channels is carried out by the BSC at the request of the MSC. Normally, if no channels are available when a call arrives then the call is blocked and the user is given a busy indication. WPS allows NS/EP calls to queue for the next available radio channel instead of being blocked. The NS/EP user experiences additional delay, but in return receives a greater likelihood that the call will be completed successfully.

When cell congestion is network “Wide”, i.e., almost all of the cells are experiencing congestion concurrently, the bottleneck generally moves from the radio channels to the trunks. The assignment of trunks is carried out by the MSC. Normally, if no trunks are available when a call is to be routed then the call is blocked and the user given a busy indication in much the same way as if there had been no radio channel available. Here WPS allows NS/EP calls to queue for the next available trunk instead of being blocked. Again the NS/EP user experiences additional delay, but in return receives the greater likelihood that the call will be completed successfully.

The FCC requires that CMRS providers of WPS ensure that a reasonable amount of the spectrum always be available for Public Use. How to provide such assurance when WPS queues calls for the next available channel is discussed in the next section.

3. Public Use Reservation Algorithms

To ensure that a reasonable amount of spectrum is always available for Public Use, the queuing algorithm for NS/EP calls must be modified to include some form of limit. The algorithm must balance the need to limit NS/EP spectrum use with the general objective of maximizing cell throughput (i.e., total number of successful calls). Several algorithms have been considered, with key algorithms and variations described below. It should be noted that in all the cases there is no reservation of resources for NS/EP calls. Nothing is set aside; no spectrum is allocated for only NS/EP calls. Rather, NS/EP calls are simply allowed to queue for the next available resource when all resources are busy, and then the queue is limited by how often it is served to ensure reasonable spectrum is reserved for Public Use.

The three main algorithms compared for performance are:

- Public Use Reservation by Departure Allocation (PURDA) – the NS/EP queue is served once every “n” times a channel becomes available (giving a 1/n allocation to the NS/EP queue).
- Public Use Reservation with Queuing (PURQ) – the PURDA algorithm is extended by addition of a one-call buffer for Public Use calls which is served first during the Public Use allocation in order to give Public Use calls a greater likelihood of being served in the Public Use allocation.
- Public Use Reservation with Queuing – All Calls (PURQ-AC) – the PURQ algorithm is extended by making the Public Use buffer a normal queue.

The above three algorithms have been event simulated for comparison using the following parameter settings:

- a. 50 channel cell, i.e., a typical size for a contemporary metropolitan cell according to the independent analysis team.
- b. 13 NS/EP MS with exponentially distributed call holding times of 150 seconds, and a random (Poisson) call generation process with an average MS rate of 5.6 calls per hour (as discussed in Section 2.2); this level of traffic intensity corresponds roughly to 10% of the normal engineered load for a 50 channel cell and is considered the maximum NS/EP traffic for design purposes.
- c. Terminating traffic equal to 35% of the originating traffic at 1X overload, but growing from 1X to 2X as the originating overload grows from 1X to 10X (reflecting the filtering of the overload done by the network before the traffic reaches the terminating MSC).

- d. Public (and 911) traffic generated with an increasing number of MS and increasing calling rate combining to give overloads of 1X to 10X when added to the constant NS/EP traffic, and using the same 150 second call holding time with exponential distribution and random (Poisson) arrivals as used for NS/EP calls, but with a lower intensity per MS (.44 calls per hour given as the industry average).
- e. Slotted Aloha control channel protocol with a .24 second access time and a background utilization of 20%.
- f. An allocation of 25% for NS/EP and 75% for Public Use.
- g. Simulated time of 2 hours or 20,000 originated calls, which comes last, with initialization of the cell to the tested overload and an initial one hour stabilization period before the 2 hour simulated time run.

The probability of successful NS/EP radio channel access for the three different algorithms is over 90% under even the worst congestion, and very much the same for the three algorithms, as shown in Figure 3-1. Notice that the impact on Public Use performance is minimal, with a typical reduction of less than 2% in the probability of success compared to a conventional Erlang B model of performance.

**WPS Public Use Reservation Algorithms
Comparison at Maximum Anticipated NS/EP Use
(50 Chs, 13 NS/EP MS @ 10%)**

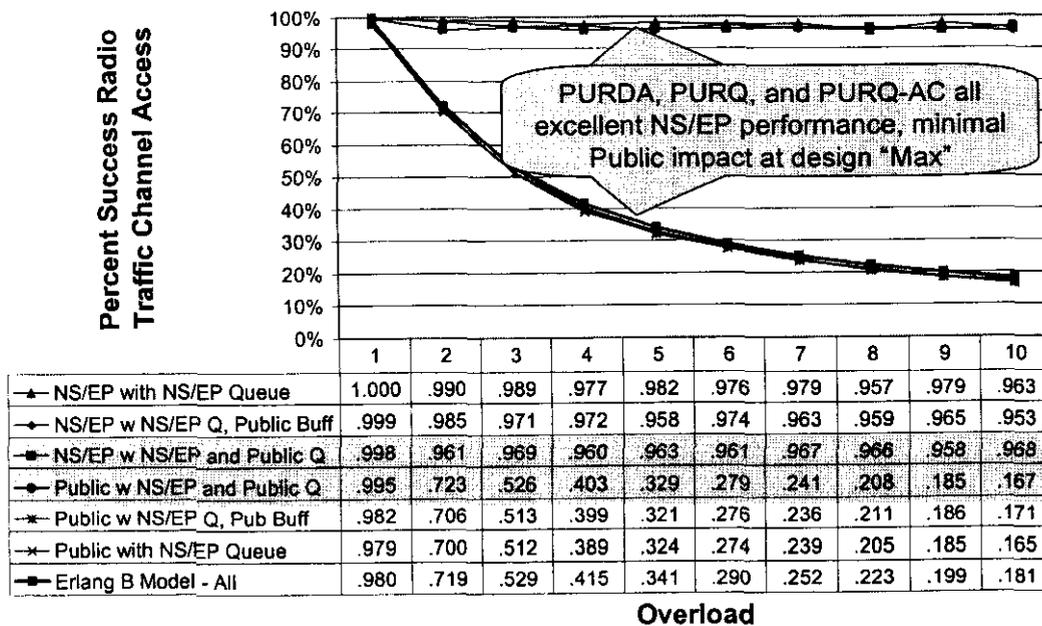


Figure 3-1: Performance Comparison of PURDA, PURQ, and PURQ-AC

The excellent NS/EP performance with minimal Public Use impact is as expected with NS/EP maximum traffic at 10% of a cell's nominal engineered traffic capacity. But what happens if NS/EP traffic is underestimated and instead approaches the assigned allocation? As shown in Figure 3-2, in the situation of NS/EP traffic at its allocation limit, NS/EP performance is still very good, although not as good as when the traffic is at its engineered maximum, and Public Use impact is still minimal, although now at a 3% reduction versus the previous 2% reduction.

**WPS Public Use Reservation Algorithms
Comparison with NS/EP at Allocation Limit
(50 Chs, 36 NS/EP MS @ 30%)**

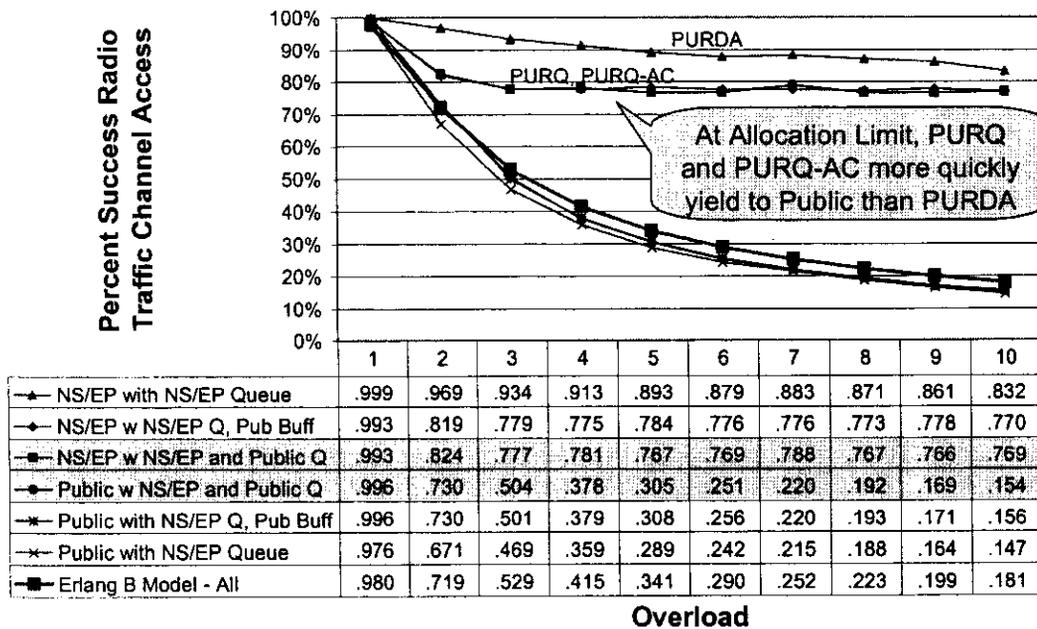


Figure 3-2: NS/EP Algorithms with NS/EP Traffic at Allocation Limit

Also note that the PURQ and PURQ-AC algorithms close to their limits at much lower overloads than does the PURDA algorithm. They are considered more protective of the Public Use than PURDA.

Finally, the question is asked as to what happens if NS/EP users swamp a cell? This case is reflected in a scenario of NS/EP traffic being 160% of a cell's engineered traffic capacity. At 2X overload, this means that Public Use traffic is only about 40% of a cell's engineered traffic capacity, although the Public Use allocation is 75% of a cell's channel capacity. The result is that the average Public Use calls actually perform better than the average NS/EP calls at 2X, and continue to do so until the Public Use traffic grows to a proportional overload for its capacity (at about 6X), as shown in Figure 3-3. Also note that the PURQ-AC algorithm provides the Public Use the greatest protection in this

circumstance and converges to its allocation at the lowest overload, as shown in Figure 3-4.

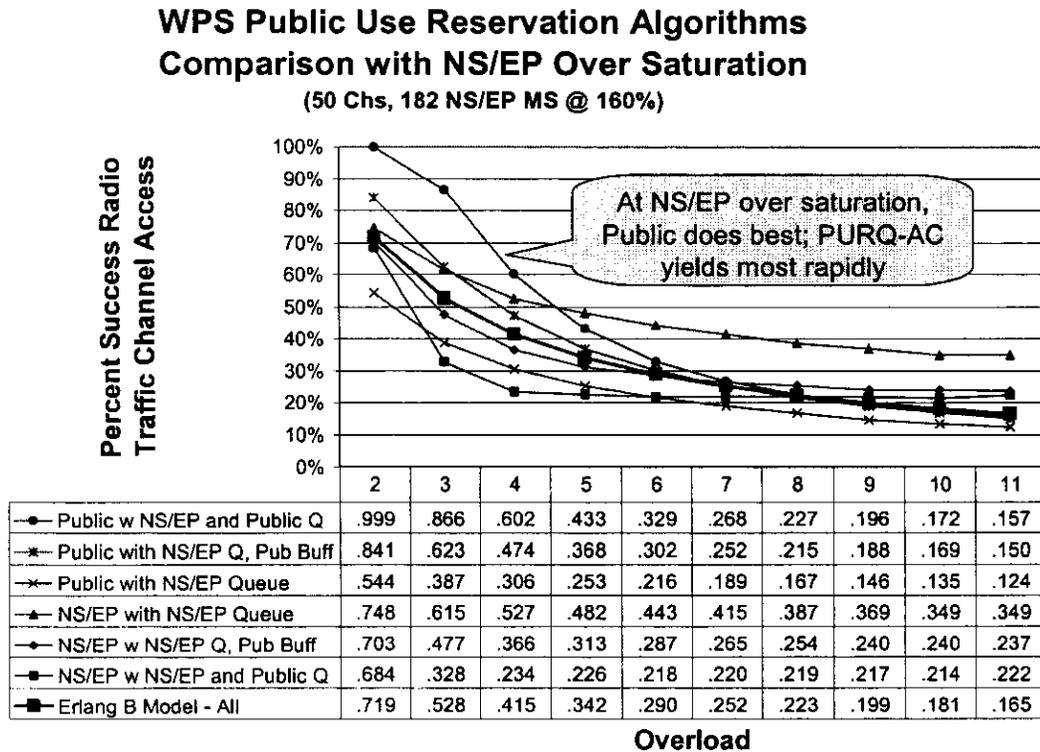


Figure 3-3: NS/EP Algorithms with NS/EP Traffic at Cell Saturation

Because all the algorithms provide excellent NS/EP performance with minimal Public Use impact at the NS/EP maximum design traffic, but PURQ-AC provides the best protection to the Public Use if NS/EP traffic exceeds its estimated maximum, the PURQ-AC algorithm is selected as the preferred choice and is the basis for further examination in the remainder of this paper. This conclusion is formally stated below:

CONCLUSION: PURQ-AC is the preferred algorithm providing the best balance of NS/EP likelihood of call completion, Public Use protection, and ease of implementation.

A performance summary of PURQ-AC in terms of delay, priorities, and channel utilization, and share of spectrum is given in the first subsection below.

The PURDA, PURQ, and PURQ-AC algorithms evolved through a range of considerations. The evolution of the algorithms and additional details on their operation and variations are provided in the additional subsections below.

**WPS NS/EP and Public Queuing (PURQ-AC)
Versus NS/EP Share of Traffic
(50 Chs "PURQAC")**

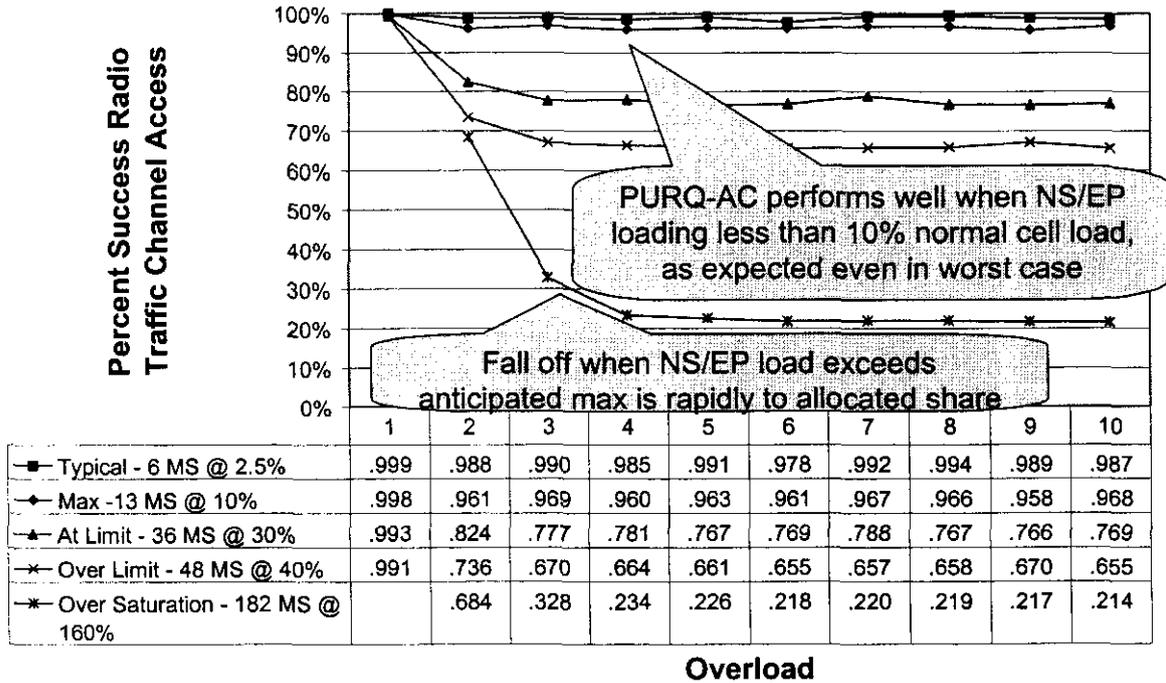


Figure 3-4: Performance versus NS/EP Share of Traffic

3.1 PURQ-AC Performance

The delay performance of PURQ-AC across the range of loading conditions shows an average delay of 10-15 seconds when operating within its maximum expected traffic. If the traffic exceeds its expected maximum and approaches the allocation, the delay grows accordingly to about 25 seconds. As the traffic passes its allocation, a growing share of calls are blocked, causing the average delay to again decrease. The delay behavior for priority 5 (worst average delay) is shown in Figure 3-5.

A good algorithm maximizes resource utilization (i.e., traffic channel utilization) during overload situations. PURQ-AC achieves near full utilization under overload situations, as shown in Figure 3-6.

**WPS NS/EP and Public Queuing Delay
Versus NS/EP Loading Share
(50 Chs "PURQAC")**

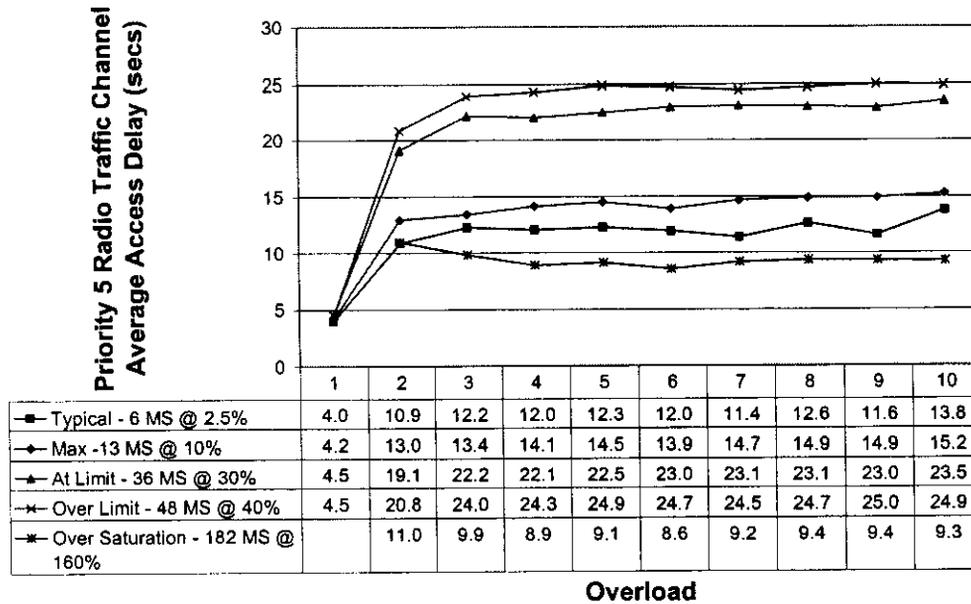


Figure 3-5: PURQ-AC Average Delay for Various NS/EP Traffic Shares

**WPS NS/EP and Public Queuing Utilization
Versus NS/EP Loading Share
(50 Chs "PURQAC")**

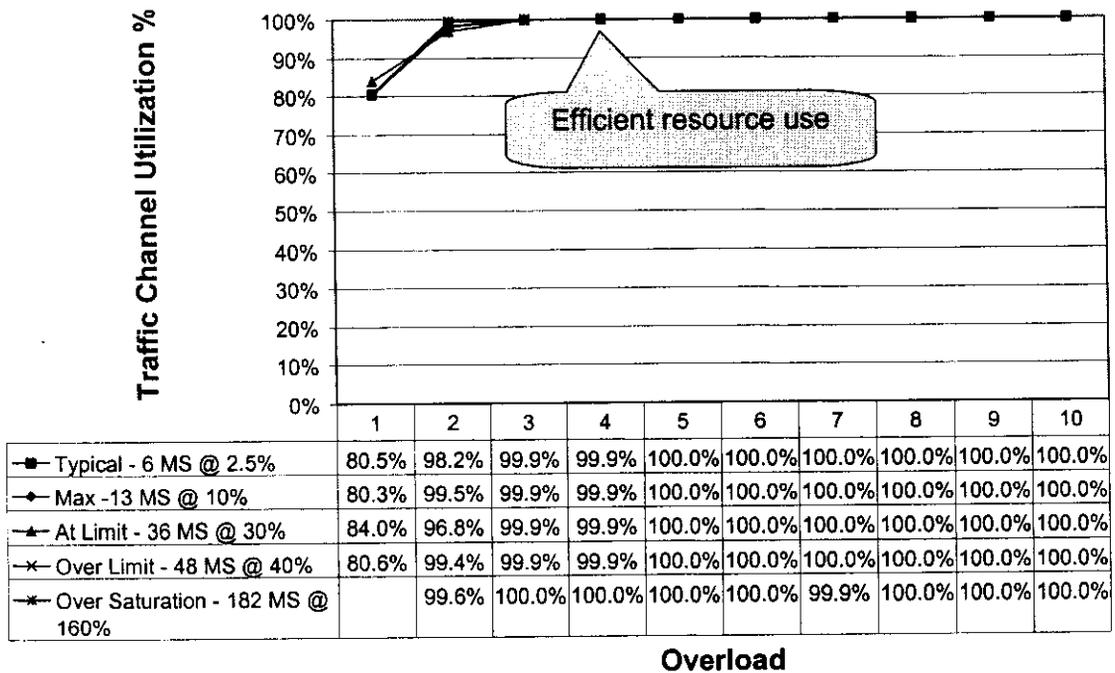


Figure 3-6: PURQ-AC Channel Utilization for Various NS/EP Traffic Shares

The PURQ-AC rapidly converges to its allocation as the Public Use traffic builds, as shown in Figure 3-7. Note that because there is a minimum of one MS allocated to each priority, the nominal 2.5 percent NS/EP traffic actually produces closer to 3.4 percent of the cell's saturated capacity. Also note that because a cell's saturated capacity at overload is more than its normal engineered load, the NS/EP percentage of traffic served during overload is less than the percentage of normal engineered load. Finally, note that as NS/EP traffic approaches its allocation limit, the limit functions like a conventional channel group and NS/EP blocking begins; only when NS/EP traffic is well over the limit does the NS/EP throughput (i.e., completed calls) approach the limit (except when there are insufficient public calls to fully utilize the public allocation). The conclusion from the performance assessment of PURQ-AC is:

CONCLUSION: PURQ-AC performance in terms of delay, utilization, and convergence to allocated call capacity share is acceptable.

**WPS NS/EP and Public Queuing Use Share
Versus NS/EP Loading Share
(50 Chs "PURQAC")**

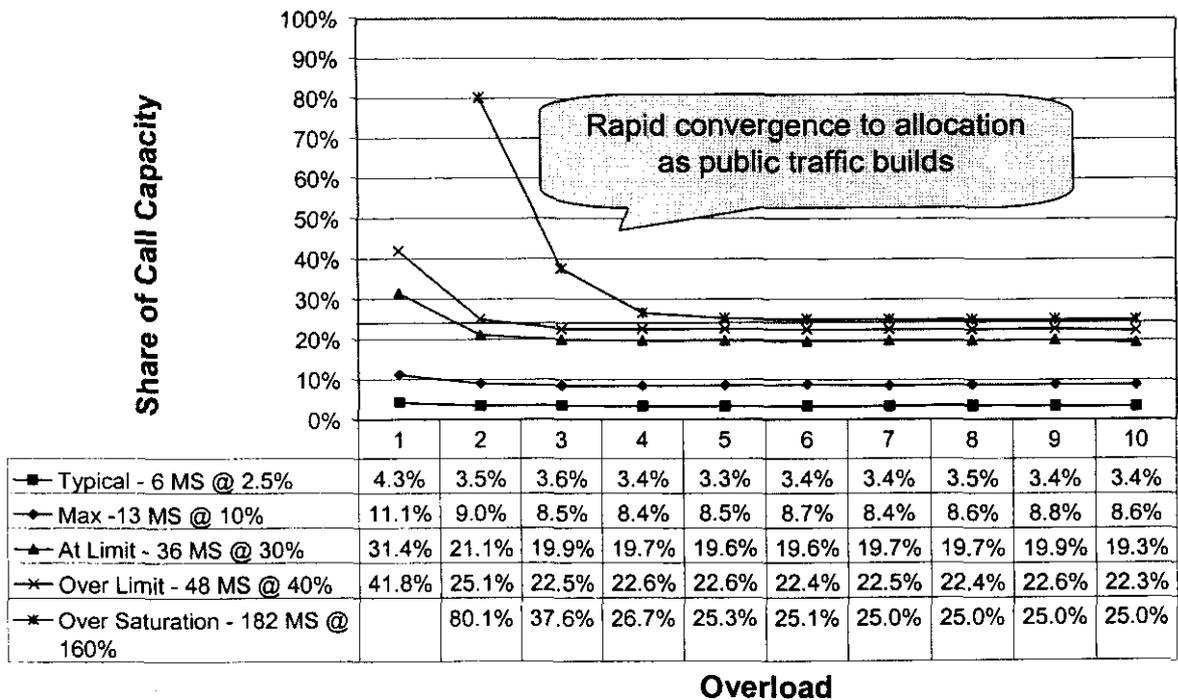


Figure 3-7: PURQ-AC Share of Call Capacity

3.2 Public Use Reservation by Channel Allocation (PURCA)

Initially it was envisioned to simply limit the number of channels used for NS/EP calls to a set percentage of a cell's channel capacity, i.e., a Public Use Reservation by Channel Allocation (PURCA) algorithm. In this approach, NS/EP calls that arrive to find all channels busy join the NS/EP queue. When a channel becomes available, if the number of NS/EP calls currently established is less than the allocation, then the NS/EP queue is served. Otherwise, the available channel is reserved for Public Use.

This approach quickly ran into two difficulties. First, the vendor community felt it would be hard to implement in a timely and economical manner. The implementation difficulty was largely in the complexity of an up / down counter (with associated audits) and the need for counter actions at both the beginning and end of a call based on the call being an NS/EP call.

Second, the carrier and Government communities felt that the approach risked reducing overall throughput (i.e., total number of calls handled), where sustaining maximum throughput is always a key objective during congestion periods. Throughput would be reduced because the counter would impose too hard a limit on NS/EP calls, i.e., suppose the NS/EP traffic were much greater than its allocated share (it should not be, but suppose it were) and the Public Use traffic were much less than its allocated share; then the fixed allocation boundary would not optimize the channel use.

3.3 Public Use Reservation by Preference and Limitation (PURPL)

The Public Use Reservation by Preference and Limitation (PURPL) algorithm was the first of the considered algorithms to adequately address the carrier concerns for Public Use without placing a hard limit on the level of NS/EP calling activity. PURPL combines a trigger on the number of established NS/EP calls to invoke a Dynamic Channel Reservation approach to giving preference to Public Use. With the trigger set to N, whenever the number of established NS/EP calls is less than N, the next available channel is first used to serve the NS/EP queue, and if there are no NS/EP calls in queue, then it would be used to serve the next arriving call, NS/EP or Public Use. When the number of established NS/EP calls reaches N, then the NS/EP queue is not served until at least N channels become available, and arriving NS/EP calls join the NS/EP queue unless there are at least N channels available. Once the number of established NS/EP calls reduces to less than N, then the Dynamic Channel Reservation is suspended until once again triggered.

PURPL demonstrated that by providing a preference mechanism for Public Use when NS/EP calling activity exceeds its expectation, the impact to Public Use can be minimized (Public Use performance even improves above performance without the feature) while still providing the flexibility to serve greater NS/EP calling volumes when there is little Public Use calling activity. However, vendor concerns with the additional complexity of tracking established NS/EP calls with an accurate counter on a cell by cell basis, including (soft) handoffs and handins, make it cost and schedule prohibitive.

The PURPL concept of providing preference to Public Use for that part of the capacity intended to provide assured public access directly fostered the search for PURDA as a simpler to implement form of the same concept.

3.4 Public Use Reservation by Departure Allocation (PURDA)

A simpler approach is based on allocating to NS/EP queued calls a percentage of the departures from an “all channels busy” state, i.e., Public Use Reservation by Departure Allocation (PURDA). The PURDA concept uses a cyclical counter to count departures (i.e., channels becoming available). When the counter is in a specified low range, then a departure is coupled with serving the NS/EP queue. When the counter is in the complementary high range, the available channel is allocated to the next arriving call (the NS/EP queue would not be served). By provisioning the size of the counter and the boundary between the NS/EP (low) range and the Public Use (high) range, the NS/EP queue could be limited to a percentage of new call capacity. NS/EP calls would join the NS/EP queue only when they arrived and found no channels available. Any call that arrived and found a channel available would be served immediately. A pigeon language expression and simplified flow chart for PURDA is shown in Figure 3-4.

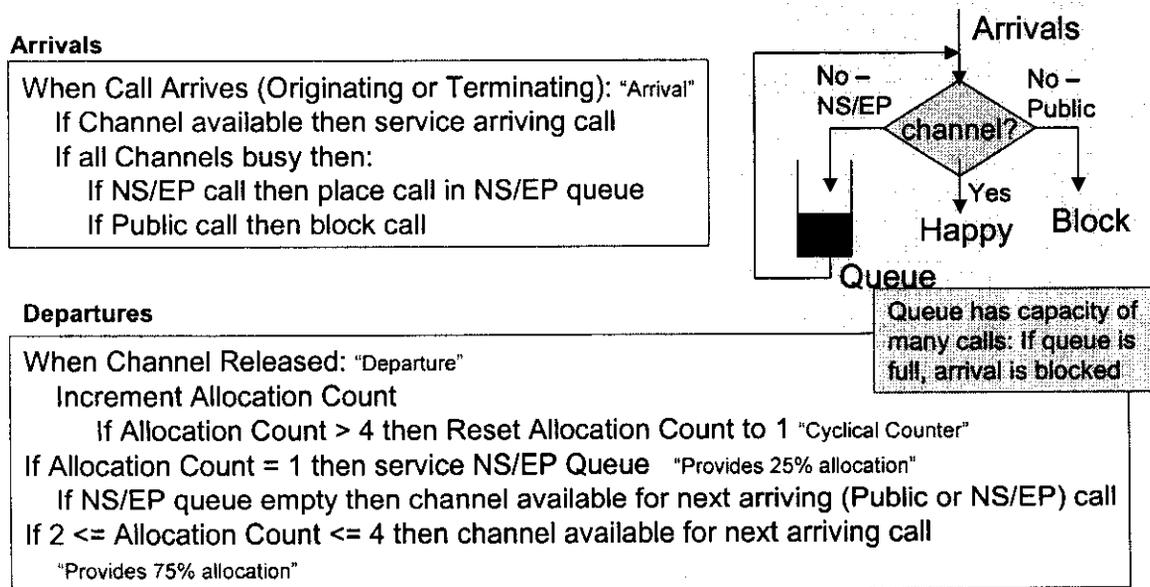


Figure 3-8: Simplified Pigeon Language Expression and Flow Chart of PURDA

The PURDA concept has the throughput benefit of allowing any call (i.e., NS/EP or Public Use) to be processed if there is a channel available when the call arrives. (If the call is an NS/EP call, it can be “swapped” with a queued call to preserve the first-in, first-

out sequencing of NS/EP calls.) However, it has the corresponding risk that if NS/EP traffic is greater than its allocation, then, even though Public Use Traffic can essentially use all its allocation, the NS/EP traffic will take part of the Public Use allocation. How much it takes is a function of the relative traffic intensities; however, the risk is deemed sufficiently high as to warrant a more sophisticated limit.

3.5 Public Use Reservation with Queuing (PURQ)

The Public Use Reservation with Queuing (PURQ) algorithm extends PURDA with the use of a one-call buffer for Public Use calls. The one-call buffer serves to increase the likelihood that a Public Use call will receive first access to a channel becoming available during the Public Use allocation period, i.e., as long as the Public Use traffic intensity is high enough to ensure that the buffer always has a call in it then the Public Use allocation period will always serve Public Use calls, independent of the NS/EP traffic intensity. A single call buffer, combined with a discipline of always putting the most recent arrival in the buffer (and removing as blocked the prior buffered call if not served before the new arrival) appears to provide significant benefit while minimizing delay and resource usage. It does not change the character of Public Use from a “circuit switched” service, but rather is more like a somewhat extended processing time for the Public Use calls. A pigeon language expression and simplified flow chart for PURQ is shown in Figure 3-5.

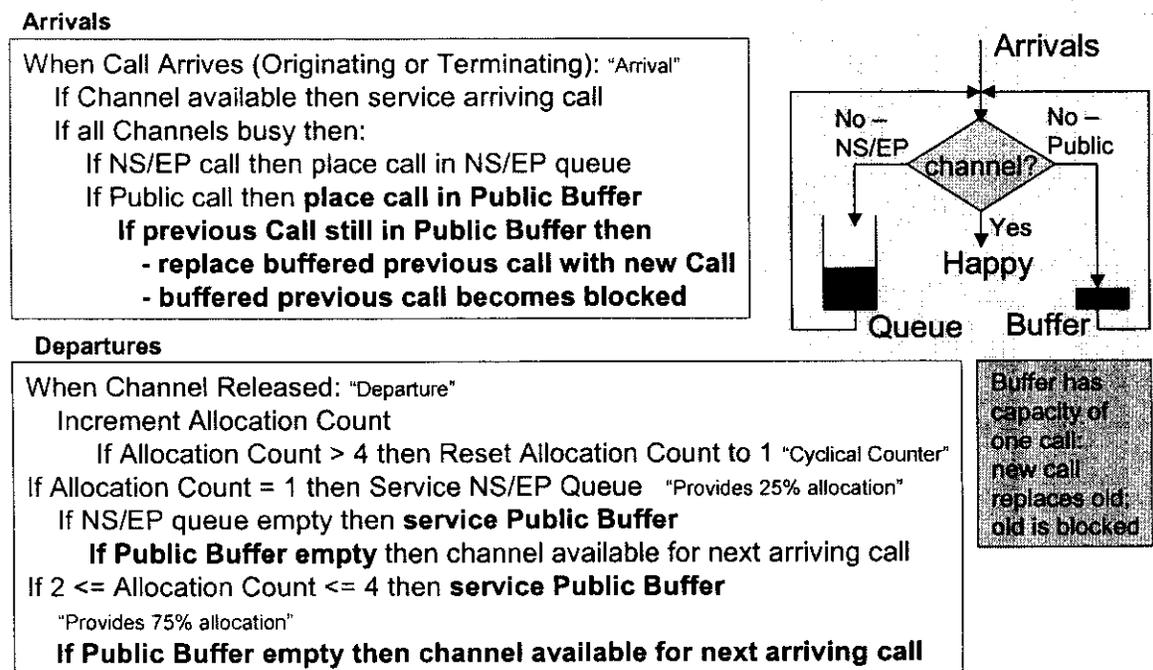


Figure 3-9: Simplified Pigeon Language Expression and Flow Chart of PURQ

3.6 Public Use Reservation with Queuing – All Calls (PURQ-AC)

The Public Use Reservation with Queuing – All Calls (PURQ-AC) algorithm extends PURQ’s one-call buffer for Public Use calls to a multiple call queue. The rationale for such extension was to simplify the development requirement for the vendors by allowing

them to reuse their queuing technology, to recognize and accommodate the natural extension of adding queues for other categories of calls (such as 911), and to increase the probable benefit in ensuring Public Use of its allocated spectrum. However, it should be noted that the intent remains to simply provide a way to ensure maximum throughput of Public Use calls and not to change the system character from circuit switched. A pigeon language expression and simplified flow chart for PURQ is shown in Figure 3-6.

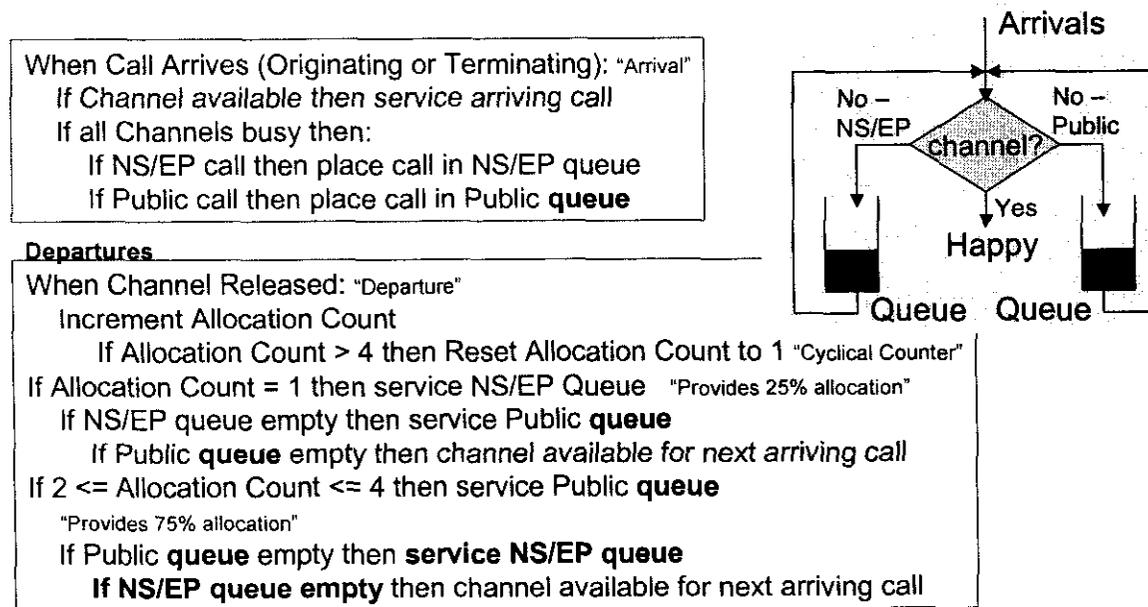


Figure 3-10: Simplified Pigeon Language Expression and Flow Chart of PURQ-AC

3.7 Allocation Percentage

Queuing as a priority treatment mechanism has the disadvantage of introducing additional delay for the user to experience as part of the call set-up process. For illustration, with 50 channels and 150 seconds call holding time, the average delay between "all-channel-busy" departures is 3 seconds. Although NS/EP calls may require at most 10% of the capacity, requiring the calls to wait for 10 departures (i.e., a 10% limit) as a service interval (i.e., 30 seconds) appears excessive. For this reason, the Government and Industry have agreed to interpret 25% (i.e., one out of four departures) as a reasonable limit on serving NS/EP queued calls. For the illustration, this gives a service interval of 12 seconds versus 30. It provides a complementary allocation of 75% to Public Use, viewed by both industry and the Government as reasonable in terms of the FCC requirement.

3.8 Busy Period and Super Count

Although a 25% allocation serves to provide a reasonable delay, a lesser delay in light NS/EP traffic situations can be achieved by not starting the allocation counter until the first NS/EP call joins the NS/EP queue, i.e., the beginning of a busy period. The first NS/EP call is served with the next available channel, and then successive queued NS/EP calls are served as the counter cycles. When an NS/EP cycle is completed with no calls to be served from the NS/EP queue, then the busy period is over and the counter process is suspended until a new busy period begins.

The Super Count is an extension of the Busy Period concept. The Super Count allows up to “n” NS/EP calls to be served from the NS/EP queue before beginning to apply the allocation counter. The Super Count is an up / down count that is incremented whenever an NS/EP call is served, and then decremented whenever the cyclical counter goes through a cycle with no calls in the NS/EP queue. Thus, it provides a running allowable “deficit” on the NS/EP allocation which is repaid at the end of the congestion period. The Super Count is particularly useful in countering possible long delays for NS/EP calls in small cells. A pigeon language expression and simplified flow chart for Super Count is shown in Figure 3-7.

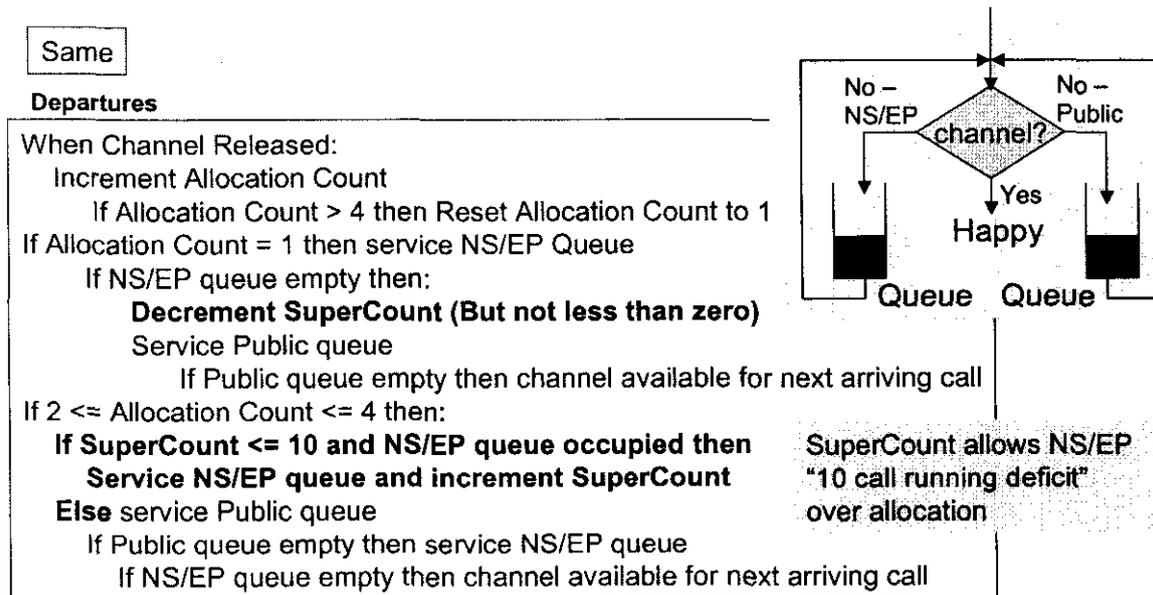


Figure 3-11: Pigeon Language Expression and Flow Chart for Super Count

3.9 Time Preference Algorithms (TPA)

NS/EP queued calls can also be limited by setting a timer when a resource becomes available, and during the timer interval only a Public Use arrival can be served, but after the timer interval any arrival can be served, i.e., during the timer interval NS/EP calls would go directly to the NS/EP queue. Two local variations are to a) serve the NS/EP

queue when the timer expires if no public arrival has occurred, independent of whether or not an NS/EP call arrived, and b) serve the NS/EP queue when the timer expires if no public arrival has occurred only if an NS/EP call arrived during the timer interval. The time preference approach gives Public Use protection against high NS/EP calling activity. However, vendors generally do not like introduction of timers and hence time based approaches are not considered further.

3.10 PURAA (and PURQA)

The Public Use Reservation by Arrival Allocation (PURAA) provides an alternative approach to PURDA in which call arrivals are designated as Type 1 and Type 2 in accordance with a specified ratio M:N. Arrivals of Type 1 that are NS/EP can proceed to immediately attempt access to a channel, and will join the NS/EP queue if the attempt fails. Arrivals of Type 1 that are Public Use will yield their access attempt to a queued NS/EP call if there is one in the WPS queue, and otherwise attempt to access resources as normal. Arrivals of Type 2 will always attempt normal access to resources, with failure causing NS/EP calls to join the NS/EP queue and Public Use calls to be blocked.

The PURAA approach can be made to “behave” essentially the same as PURDA, or with addition of Public Use call buffering, the same as PURQ (in which case it becomes PURQA). It will cause a slight additional NS/EP call queuing delay over PURDA or PURQ because arrivals are used to test resource availability, instead of departures to immediately notify of resource availability. However, in the expected high overload situations intended for WPS, the greater arrival rate compared to departure rate should minimize the performance difference. PURQA is generally viewed as having the same acceptability as PURQ, offering vendors alternative approaches to implementation.

4. Network Modeling and Benefits

WPS is intended to ensure NS/EP calls a high likelihood of “end-to-end” completion. To achieve such a high likelihood, the calls must get the needed resources at all steps in the call path from origination to termination. The PURQ-AC algorithm makes sure NS/EP calls get the needed radio channel resources at the cell during origination and / or termination. Trunk queuing is the additional feature set by which NS/EP calls receive priority access to the next available trunk when all trunks are busy. As before, no resources are reserved for NS/EP calls; such calls are simply permitted to queue for the next available resource when all resources are busy.

The BSS to BSC trunk groups are generally non-blocking, but the other trunk groups generally serve a number of cells. Such trunk groups are GOS engineered and generally are less than the sum of all the radio channels being served, although much larger than any individual cell. During conditions of overload, their concentration of traffic can become a bottleneck affecting the likelihood of call completion. The WPS NS/EP feature set provides for Trunk Queuing on all the concentrated trunk groups in the NS/EP call path to and from the PSTN interconnecting networks. The NS/EP calls are signaled to the PSTN interconnect networks with an NS/EP marker enabling the calls to receive priority treatment within the PSTN via GETS.

To evaluate performance of NS/EP calls in reaching the PSTN, a seven-cell network as described in Section 2 is simulated with essentially the same parameters as used in the comparison of the algorithms described in Section 3. The network is simulated under two scenario extremes: where the six surrounding cells of a designated cell experience the same 1X-10X overloading conditions as the designated cell, and where the six surrounding cells remain at 1X while the designated cell experiences an overload of 1X-10X. The former scenario is called the network “Wide” scenario, and the latter scenario is called the “Hot Spot” scenario. As shown in Section 1 (Figure 1-1), PURQ-AC NS/EP network performance is excellent for the two scenarios, with minimal impact to Public Use calls. However, as discussed below, the excellent performance is due to the different queuing features in each of the cases.

4.1 Network Performance in “Hot Spot” Scenario

The Hot Spot scenario assumes all the surrounding cells have a nominal 1X load while the designated cell varies its overload from 1X – 10X. Because a 50 channel cell is only about 80% utilized at its normal engineered GOS traffic, during overload its throughput can be increased by only about 25%, i.e., the cell channel utilization can not exceed 100%. Because the designated cell is approximately 1/7 of the total network channel capacity, the increased throughput of 25% will cause an overall network traffic increase of less than $(25\% / 7 <) 4\%$. The 4% increase in cell throughput will cause a stress on the trunk groups and degrade their GOS, but not significantly. Hence, most of the blocking will be attributable to the radio resources, as shown in Figure 4-1, and formally stated in the conclusion below:

CONCLUSION: PURQ-AC coupled with trunk queuing gives a high likelihood of success in accessing the PSTN backbone during Hot Spot scenarios where most of the PSTN access blocking is in the radio access.

**WPS Network Hot Spot Performance Impact
GSM 50 Ch, 13 NS/EP MS, NS/EP and Public Queuing
"PURQAC" @ 10%, Surrounding Cells at Constant 1X**

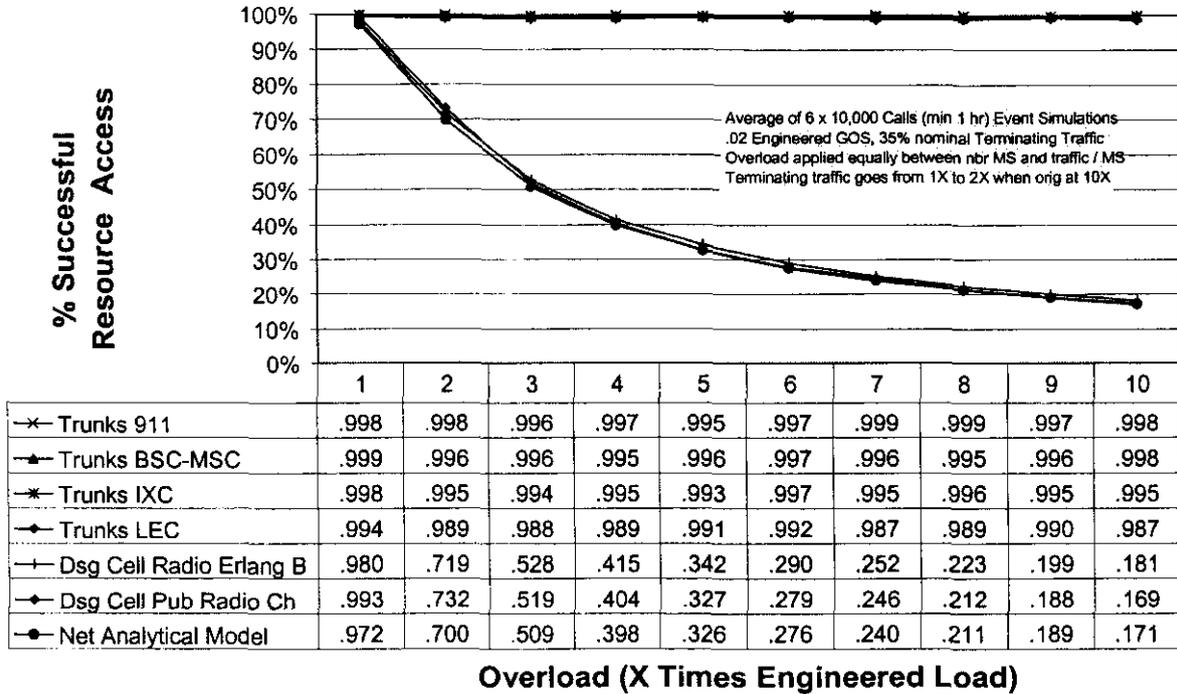


Figure 4-1: Hot Spot Scenario Sources of Blocking

4.2 Network Performance in Wide Scenario

The Wide scenario assumes all the surrounding cells have 1X-10X overload which tracks the designated cell overload from 1X-10X. Because a 50 channel cell is only about 80% utilized at its normal engineered GOS traffic, during overload its throughput can be increased by only about 25%, i.e., the cell channel utilization can not exceed 100%. However, now that all cells have a 25 % increase in their throughput, the concentrated trunk group sees an apparent 25% increase in its loading. Since it is a concentrated resource, its utilization at the engineered GOS is typically higher than the cells' utilization, and hence the overload drives it into saturation.

The calls the saturated trunk group blocks have a correspondingly very short holding time. The short holding times cause the cells' channels to become more readily available. Since the blocked calls are no longer an insignificant part of the traffic, the cells appear to have many more radio channels available and experience little radio channel blocking. Hence, most of the blocking will be attributable to the trunks and not the radio resources, as shown in Figure 4-2. Note from the figure that the specific bottleneck is the BSC-MSc

trunk group, with the IXC, LEC, and 911 trunks relatively uncongested. However, a small change in the traffic routing mix can easily shift the source of the blocking to one of the other trunk groups. PURQ-AC performance in the Wide congestion scenario is summarized in the conclusion below:

CONCLUSION: PURQ-AC combined with trunk queuing gives a high likelihood of NS/EP call success in accessing the PSTN during Wide overload scenarios where most of the blocking is in the trunk groups.

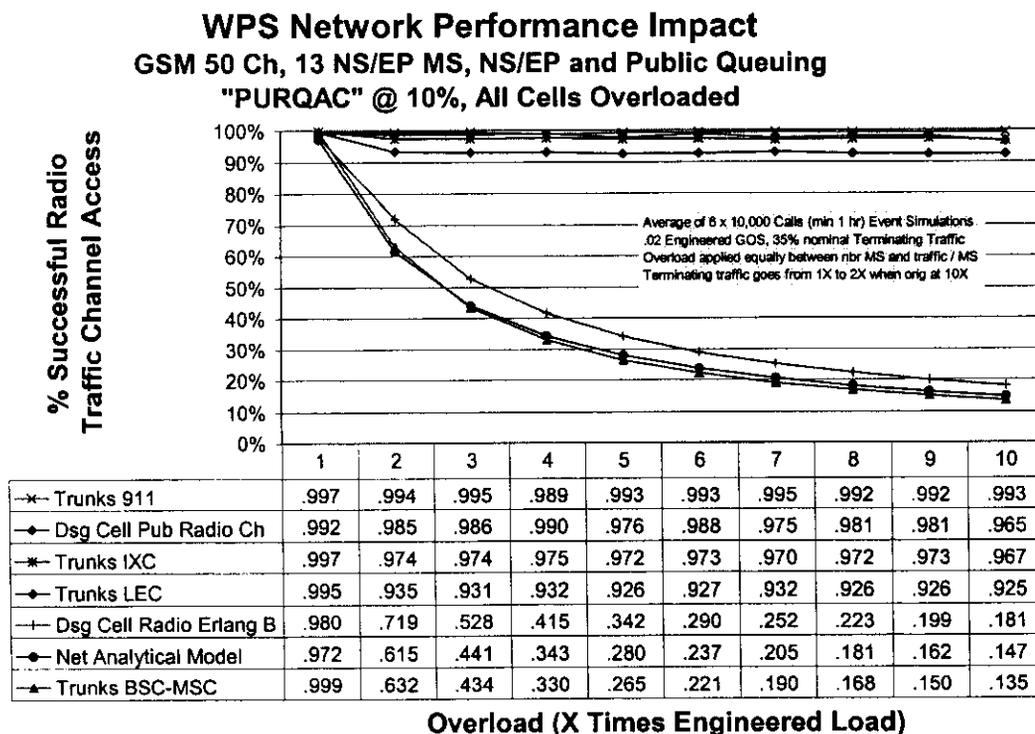


Figure 4-2: Wide Scenario Sources of Blocking

4.3 End-to-End Performance

WPS achieves a high likelihood of NS/EP call access to and from the PSTN (and hence end-to-end completion) over the range of network congestion scenarios from Hot Spots to Wide overloads. WPS achieves its excellent performance by a combination of queuing for radio channel priority access combined with queuing for priority trunk group access. Both types of queuing are necessary to achieve the excellent performance over the full range of network overload scenarios.

CONCLUSION: Both radio access queuing and trunk queuing are needed to ensure a high end-to-end likelihood of NS/EP call completion over a wide range of congestion scenarios.

5. Sensitivities

Wireless networks and associated simulations involve numerous parameters; the PURQ-AC algorithm for Public Use reservation provides NS/EP calls effective priority treatment with minimal Public Use impact over a broad range of the parameter values. In this section, the sensitivity of PURQ-AC to a number of parameters is examined.

The general methodology involved is to hold all parameters at their nominal recommended values, except the one of interest. The parameter of interest is then varied over its excursion range and the corresponding performance metrics are compared for sensitivity.

5.1 Priorities

The FCC requires NS/EP priority access follow a structure of five priorities. The performance as a function of priority for a set of three priority allocations has been examined:

- Small High – the priority mix is 3% of NS/EP users assigned to the highest priority, 7% to the next highest, then 14%, 26%, and finally 50% to the lowest priority. This is the recommended assignment distribution.
- Uniform – the priority mix is the same for all priorities, i.e., 20% of the NS/EP users are assigned to each priority.
- Large High – the priority mix is the inverse of the small high, i.e., 50% are assigned the highest priority, followed by 26%, 14%, 7%, and 3% to the lowest priority.

When NS/EP traffic is at its design maximum of 10% of a cell's engineered capacity, then NS/EP performance is excellent under all three scenarios and the distribution of the priorities is of minimal consequence. Performance for the highest (1) and lowest (5) priority for each distribution is given in Figure 5-1.

However, in the extreme situation of NS/EP traffic swamping a cell, the priority distribution does become important. As expected, in the case of saturation, the Small High priority distribution shows continued excellent performance for the highest priority, whereas the Large High priority distribution shows a marked reduction in the highest priority performance. Although saturation is not a design condition, the behavior difference none-the-less leads to recommending priority assignment in accordance with the Small High priority distribution. This recommendation leads to the conclusion:

CONCLUSION: The highest priority should be assigned to the smallest group of NS/EP users, and progressively lower priorities to larger groups.

Performance Sensitivity to Priority Distribution
 (50 Chs, 13-15 NS/EP MS, 10%, 16 SDCCH, Q 5 @ 28 sec, 1 @ 5)

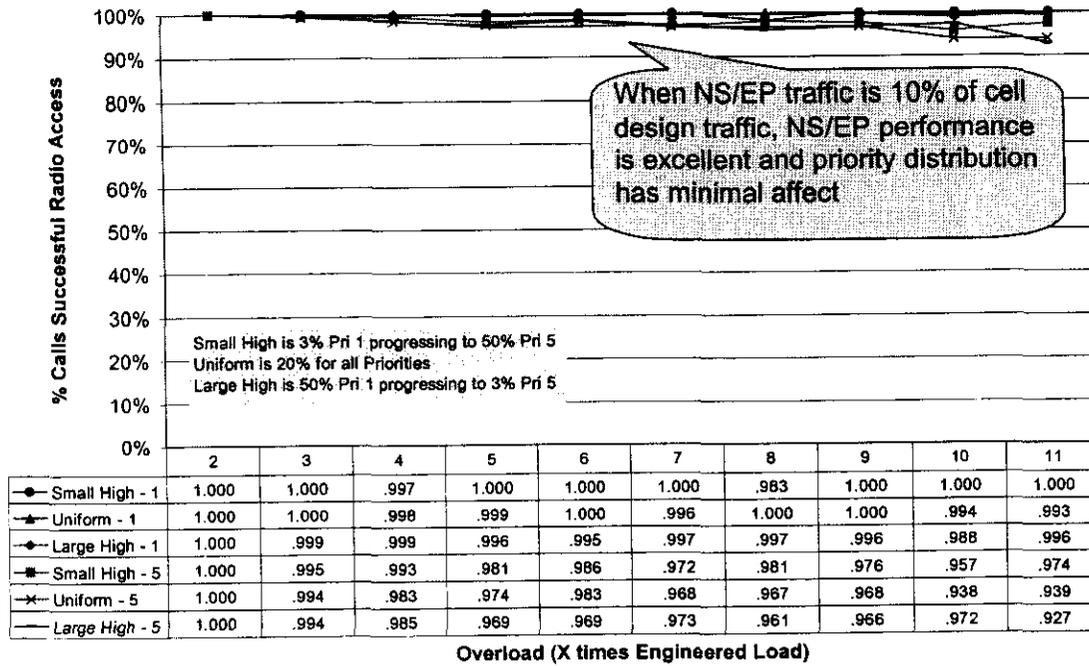


Figure 5-1: Performance Sensitivity to Priority Distribution

Sensitivity to Priority Distribution - Saturation
 (50 Chs, 180-182 NS/EP MS, 160%, 16 SDCCH, Q 10 @ 28 sec, 1 @ 5)

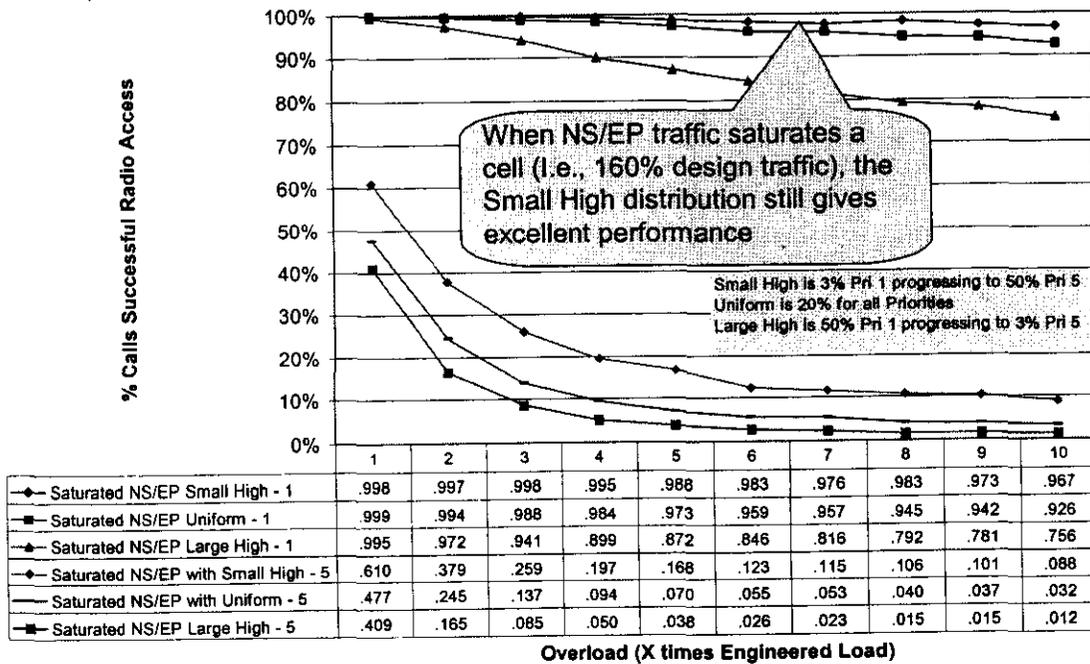


Figure 5-2 : Performance Sensitivity to Priority Distribution - Saturated

5.2 Queue Attributes

Two key queue attributes are examined for sensitivity:

- Maximum Number Calls Allowed in Queue
- Maximum Time Calls Allowed in Queue

Each parameter is applied separately to the NS/EP queue and the Public Use queue.

5.2.1 Maximum Number Calls Allowed in Queue

For a 50 channel cell with the Maximum Number of Calls Allowed in Queue set for 48 for NS/EP and 48 for Public Use (i.e., a total of 96), at the 10% NS/EP traffic design objective and 10X overload, the maximum number of NS/EP calls queued at one time was 5 (seen once) across a set of six experiments (i.e., 100,000+ calls). However, the maximum number of Public Use calls queued was the maximum allowed value of 48. This is intuitively sensible because the offered NS/EP traffic is only 10% of the cells normally engineered capacity, whereas the offered Public Use traffic is over eight times the cells channel capacity (i.e., assured to produce a channel utilization approaching 100%, and hence full queue occupancy). Thus the issue is the number of Public Use queue slots needed to ensure reasonable Public Use performance, without wasting resources with excessive queuing.

Setting the NS/EP queue size to a very conservative 10, Public Use queue sizes of 1, 5, and 10 are examined, with the results indicating a) for low overloads, the larger Public Use maximum allowed calls, the better for Public Use calls, and the worse for NS/EP calls, and b) for high overloads, the number of Public Use queue slots greater than one does not much affect relative performance, as shown in Figure 5-3. Since NS/EP priority performance is always very good, the number of Public Use queue slots is mostly a negotiating matter between the Government and the carriers. From the Government's perspective, a single queue slot is adequate to ensure reservation of capacity for Public Use and gives the highest NS/EP performance, and hence is the preferred value.

CONCLUSION: The larger the maximum number of NS/EP calls allowed in the NS/EP queue the better will be NS/EP blocking performance, but the maximum can be set as low as five with acceptable performance.

CONCLUSION: The larger the maximum number of calls allowed in the Public Use queue the better will be Public Use blocking performance, although a maximum of one call is adequate to ensure reasonable origination capacity is reserved for Public Use and to make Public Use performance better than the nominal (without WPS) Public Use performance.

Sensitivity to Max Allowed Public Use Queue
 (50 Chs, 13 NS/EP MS, 10%, Q 10 @ 28 sec, 1-10 @ 28)

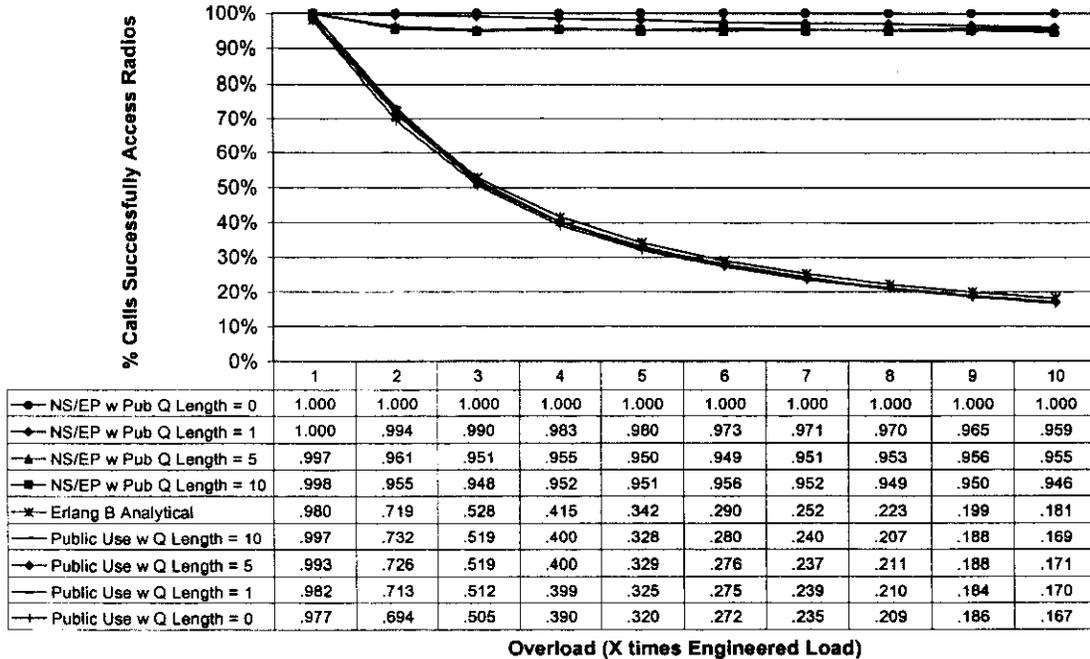


Figure 5-3: Sensitivity to Maximum Number Public Use Calls Allowed to Queue

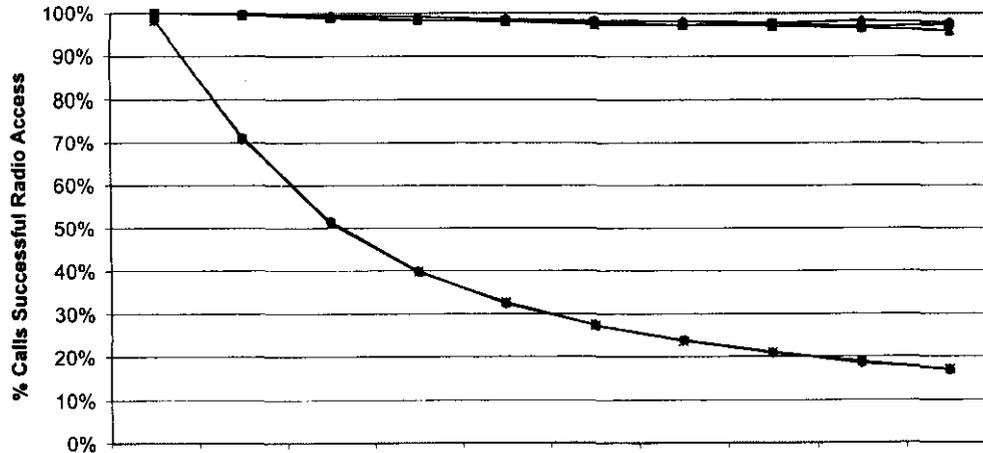
5.2.2 Maximum Allowed Time in Queue

Clearly the longer NS/EP calls are allowed to wait the better will be their likelihood of completion. However, various network timers limit a call's maximum allowed time in queue to approximately 28 seconds. For trained NS/EP users, such delay may be reasonable. However, for typical public users it may be viewed as extreme. The impact of limiting the maximum allowed time for Public Use calls in queue is examined for a range of 1, 5, 10, and 28 seconds with a maximum allowed queue length of 1. The results indicate that the performance is not very sensitive to the maximum allowed time in queue for Public Use calls. The results are shown in Figure 5-4. The conclusions of this section are as follows:

CONCLUSION: NS/EP calls will perform better the longer the maximum allowed time in the NS/EP queue, although implementation considerations appear to limit such maximum to 28 seconds.

CONCLUSION: Public Use performance is not very sensitive to the maximum allowed time for calls in the Public Use queue and a maximum allowed time of 5 seconds can be used to ensure reasonable call origination capacity for Public Use.

Sensitivity - Maximum Allowed Public Use Queue Time
 (50 Chs, 13 NS/EP MS, 10%, Q 10 @ 28 sec, 1 @ 5-28)



◆ NS/EP w Pub @ 1-5	1.000	.998	.994	.991	.985	.983	.981	.978	.983	.978
■ NS/EP w Pub @ 1-10	1.000	.995	.987	.982	.983	.979	.972	.976	.969	.973
▲ NS/EP w Pub @ 1-28	1.000	.994	.990	.983	.980	.973	.971	.970	.965	.959
◆ Pub @ 1-28		.982	.713	.512	.399	.325	.275	.239	.210	.184
● Pub @ 1-10		.983	.707	.514	.398	.323	.273	.238	.208	.189
* Pub @ 1-5		.981	.709	.509	.398	.327	.273	.237	.211	.188

Overload (X times Engineered Load)

Figure 5-4: Sensitivity to Maximum Allowed Public Use Call Time in Queue

5.2.3 Combination Size and Time

It is clear that NS/EP calls will perform best when their maximum allowed number in queue and maximum allowed time in queue are largest. For practical purposes, there is no apparent need for a maximum allowed number in queue greater than 5 (although we often use 10 for simulation purposes), and because of network timer issues a maximum allowed time in queue of 28 seconds. Public Use calls, because of their cell overload, will fill any size queue provisioned if the maximum allowed time in queue is large enough. However, for practical purposes, their queue size can be limited to ten or less and their time in queue to 10 seconds or less. An overall comparison of the sensitivity is provided by the curves for the joint values of Public Use at 1,5,10, and 28 queue slots with corresponding 1,5,10, and 28 seconds as the maximum allowed time in queue, given in Figure 5-5.

CONCLUSION: For both NS/EP queues and Public Use queues, blocking performance is better when the maximum allowed number in queue and maximum allowed time in queue is greater; for practical purposes, NS/EP queues can be set with attributes of maximum number equal to 5 and maximum time equal to 28 seconds, and Public Use queues with maximum number equal to 1 and maximum time equal to 5 seconds.

Sensitivity to Queue Length and Allowed Time
 (50 Chs, 13 NS/EP MS, 10%, Q 5 @ 28, 1-28 @ 1-28)

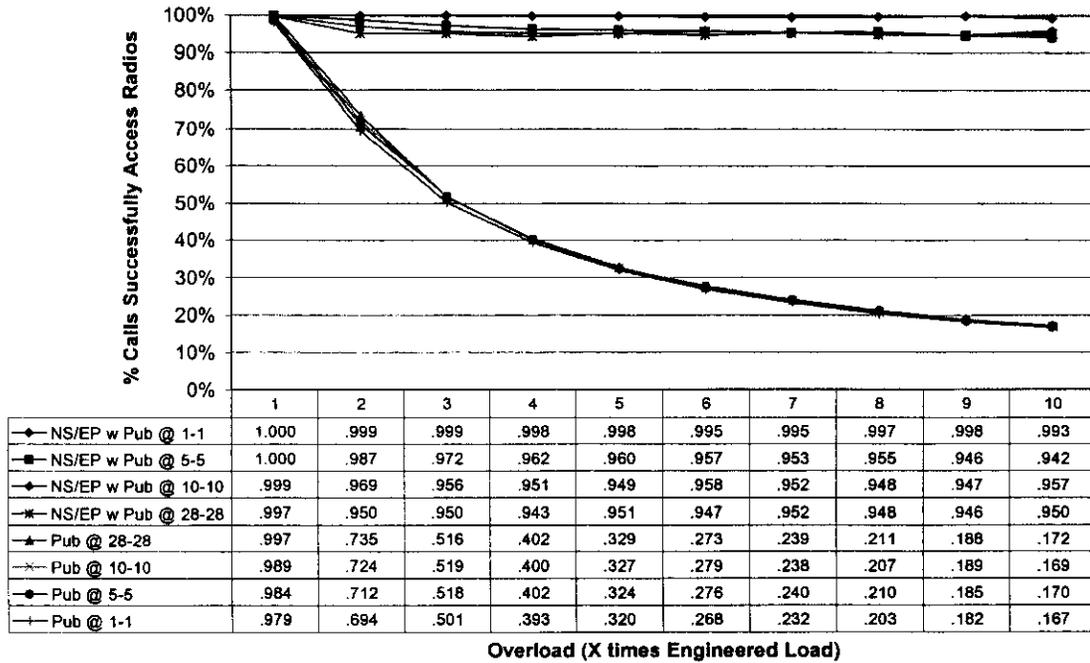


Figure 5-5: Sensitivity to Allowed Queue Length and Time in Queue

5.3 Cell Size

Performance is very sensitive to small cell size because a small cell (e.g., 15 channels) has a slow average “all channels busy” churn rate (e.g., 10 seconds if the average call holding time is 150 seconds). When allocated only 25% of the churn for NS/EP calls, the average time between allocated channel departures may be longer than the maximum allowed queuing time (e.g., 40 seconds for the same example above). Thus, even the highest priority calls will suffer significant performance degradation in small cells. However, as noted in Section 3, the use of a Super Count capability can considerably reduce the sensitivity to small cells. The relative benefit of Super Count on small cell performance is given in Figure 5-6.

Performance is relatively insensitive to large cells because a large cell simply has a higher churn rate and hence a better capacity for NS/EP queued calls. With application of Super Count, performance over a range of cell sizes is very good as shown in Figure 5-7.

CONCLUSION: NS/EP performance is very sensitive to small cell size and much less sensitive to large cell size; addition of Super Count can mitigate the small cell size sensitivity.

**WPS NS/EP and Public Queuing Performance
At Maximum NS/EP Load Share
"PURQAC" for Small (20 ch), Medium (50 ch), and Large Cells (80 ch)**

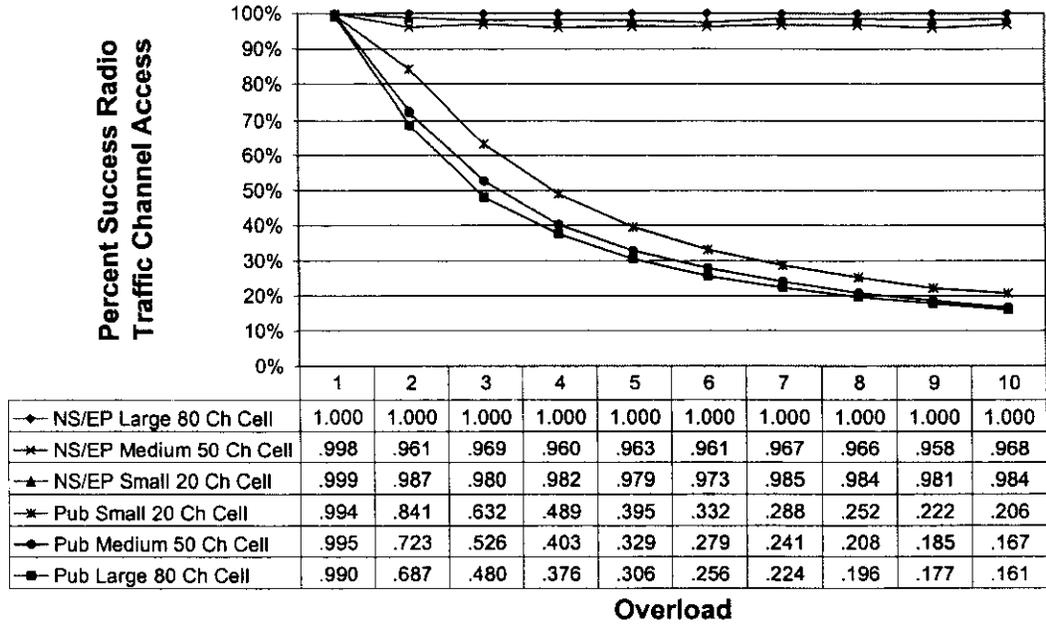


Figure 5-6: Benefit of Super Count for Small Cells

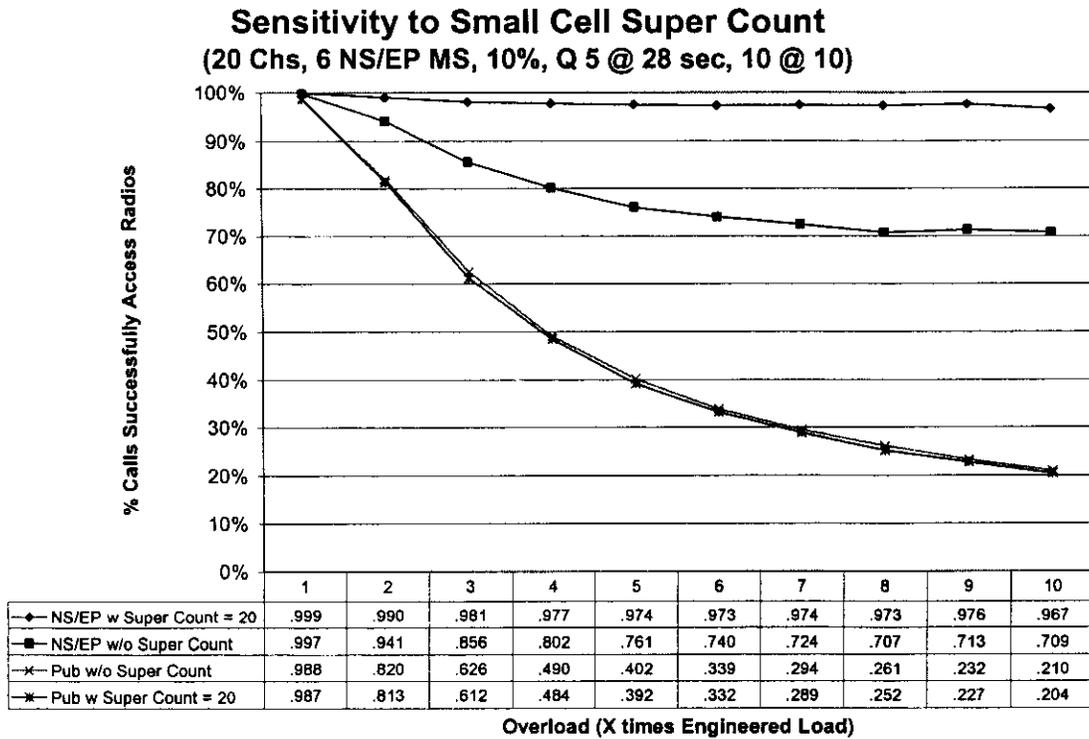


Figure 5-7: Sensitivity to Cell Size with Super Count

5.4 Random Access Control Channel

Cellular systems use a Random Access Control Channel (RACCH) for the MSs to initiate call originations. The RACCH uses a slotted aloha access algorithm in which collisions result in random backoffs. Parameters specify the random range of backoff slots, power considerations, maximum number of backoff attempts in a sequence, random range of sequence backoffs, and the maximum number of sequences before a call is blocked.

The RACCH serves additional functions other than call origination (e.g., MS registration).

As the RACCH nears full utilization, users experience delays and blocking at their MS, and the RACCH channel experiences thrashing in which its throughput is degraded. To counter this affect, the carriers can exert an Access Load Control feature in which to prevent a percentage of the MS from attempting RACCH access when the user presses SEND. WPS assigns NS/EP users a special Access Load Control class that can be kept exempt from such control.

The simulation program includes simulation of the RACCH. A background utilization (20%) is specified to account for non-simulated uses. Simulation of the 50 channel cell using a .24 second slot shows no RACCH congestion, as shown in Figure 5-8.

However, simulation of a 100 channel cell shows the RACCH becoming progressively congested, reaching its limit of utilization at 9X, and causing a degradation in NS/EP performance at 10X. (Actually the RACCH congestion significantly increases NS/EP delay at 8X.) There is minimal impact on the Public Use performance as most of the calls would be blocked by the radio congestion if not first blocked by the RACCH congestion. The results are shown in Figure 5-9.

The results lead to the following conclusion:

CONCLUSION: The Random Access Control Channel can become congested in large cells at high overloads, and NS/EP users' MSs must be assigned an Access Load Control class which can be exempt from normal Access Load Control restriction when applied to control congestion.

WPS Random Access Control Channel Sensitivity GSM 50 Ch, 10%, 13 NS/EP MS 5-28, 1-5

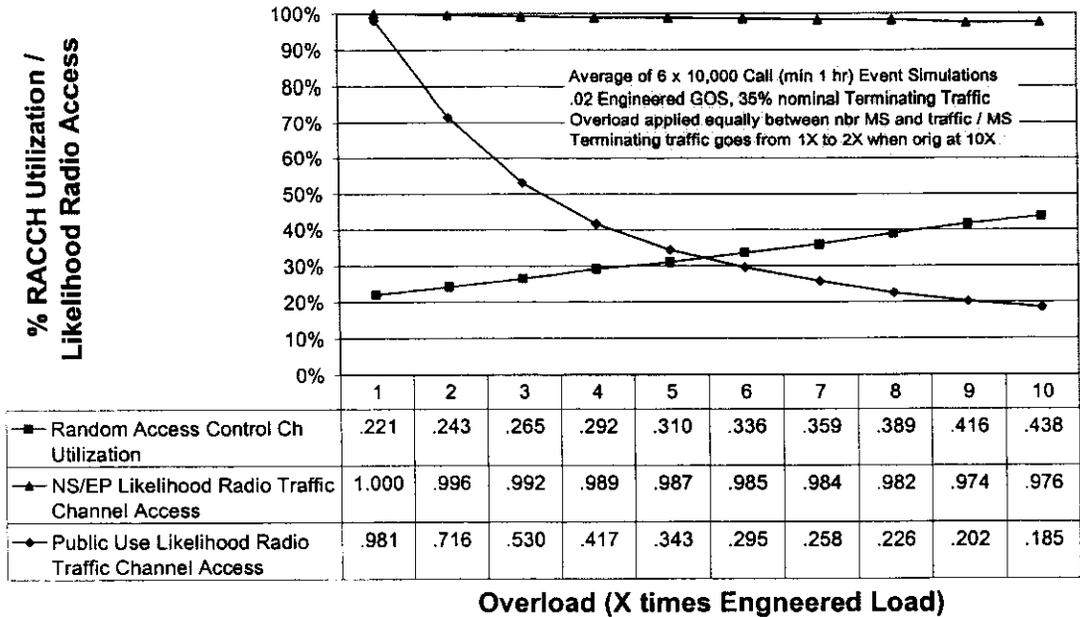


Figure 5-8: Sensitivity to RACCH Congestion (50 Traffic Channel Cell)

WPS Random Access Control Channel Sensitivity GSM 100 Ch, 10%, 27 NS/EP MS 5-28, 1-5

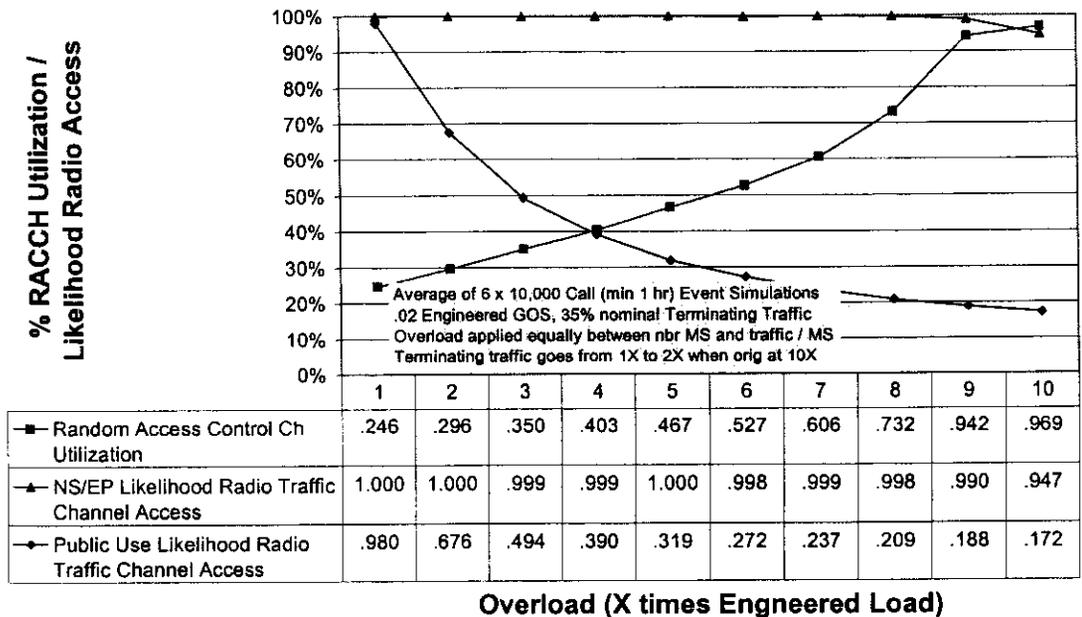


Figure 5-9: Sensitivity to RACCH Congestion (100 Traffic Channel Cell)

5.5 GSM SDCCH

In GSM cellular systems, a Standalone Dedicated Control Channel (SDCCH) is used in performing call setup over the air interface. When the user presses the send button on the phone, the MS first signals over the Random Access Channel using a slotted aloha protocol, and then, if an SDCCH channel is available, the BSC will assign the SDCCH channel to the MS, collect the dialed number (and other data), and, after MSC processing, will attempt to assign a radio traffic channel to the call.

SDCCH channels are provisioned resources, typically in sets of 8. Various estimates for the holding time of SDCCH channels as part of call setup range from .5 to 4 seconds. For simulation purposes, the GSM SDCCH holding time for call setup is modeled as an exponentially distributed random time with an average of 2 seconds.

With such short SDCCH holding times, SDCCH channels are rarely a resource limitation and indeed find application for additional services, such as the Short Messaging Service. However, when a call is queued, it must hold onto its SDCCH channel while in the queue until it is served and assigned a traffic channel. If the call can queue for up to 28 seconds, the SDCCH average holding time can increase dramatically. For the case of No Features in a 50 channel cell, provisioning of a minimal 8 SDCCH channels causes only a 1% blocking from lack of SDCCH availability at 10X overload. Addition of NS/EP call queuing (i.e., PURDA) with a maximum queue size of 5 and a maximum allowed time in queue of 28 seconds, still leaves the SDCCH blocking at about 1%.

However, introduction of Public Use queuing, whether via PURQ or PURQ-AC has a much more dramatic impact. To keep the SDCCH blocking at around 1% with the addition of PURQ (or PURQ-AC) with a single call Public Use buffer (or queue) with maximum allowed time in buffer (or queue) of 5 seconds requires adding another SDCCH channel, i.e., going from 8 to 9. Addition of Public Use queuing with 5 queue slots with maximum allowed queuing time of 28 seconds (i.e., the same as NS/EP calls) requires an additional 5 SDCCH channels. The results show a marked SDCCH sensitivity to the number of Public Use queue slots, as shown in Figure 5-10. However, it also should be noted that many current GSM systems already provide a limited approach to Public Use queuing and are already provisioned with 16 or 24 SDCCH channels for a 50 channel cell. In these cases the introduction of PURQ-AC serves only to introduce an ordering to the queue, and places no additional burden on the number of SDCCH channels.

The number of SDCCH channels required is also very sensitive to the average SDCCH holding time for non-queued calls. A comparison of average holding times at 1, 2, and 4 seconds shows that a 4 second average holding time (comparable to the allowed Public Use queuing time of 5 seconds) requires almost double the number of channels to get the same performance as 2 seconds, and at one second, SDCCH blocking is a non factor, as shown in Figure 5-11.

Comparison of Algorithms: SDCCH
(50 Ch, 10% NS/EP, 2 Sec HT, NS/EP 5@28)

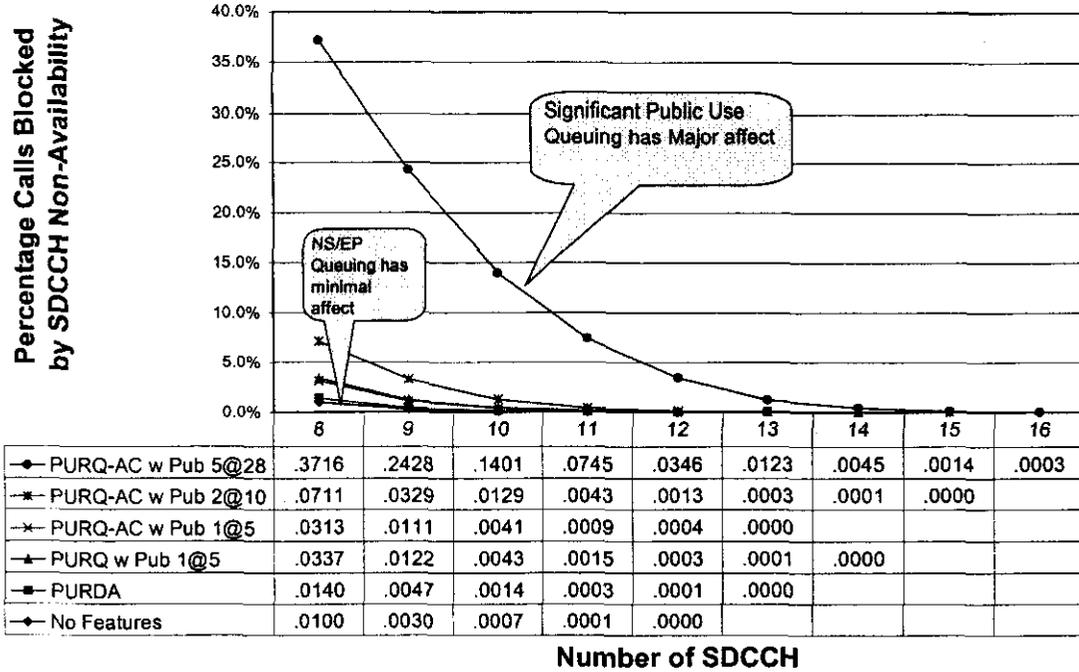


Figure 5-10: GSM NS/EP Sensitivity to SDCCH

Sensitivity to SDCCH Holding Time
(50 Ch, 10% NS/EP, 1-4 Sec HT, PURQ-AC w NS/EP 5@28, Pub 1@5)

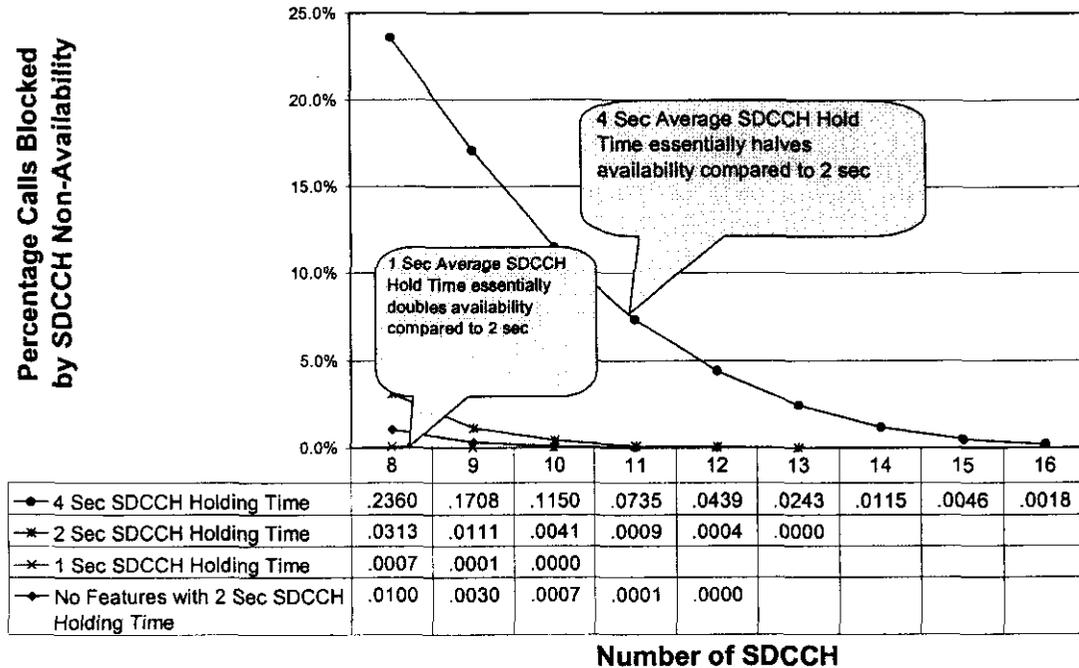


Figure 5-11: Sensitivity to SDCCH Holding Time

In GSM systems the SDCCH channel is used for the dialed digits collection. Since WPS uses the dialed digits to identify an originating call as an NS/EP call, an SDCCH channel must be available to recognize an NS/EP call and discern its priority. If all the SDCCH channels are used by calls in queue, then a higher priority NS/EP origination will not be recognized and will not be allowed to displace a lower priority NS/EP call in queue. Similarly, since the Public Use queue will always fill during overload, if the Public Use queue maximum is the same (or nearly the same) as the number of SDCCH channels, then there will be less SDCCH capacity to recognize NS/EP calls and allow them to queue. The impact is illustrated in Figure 5-12 where the system has 16 SDCCH and 5

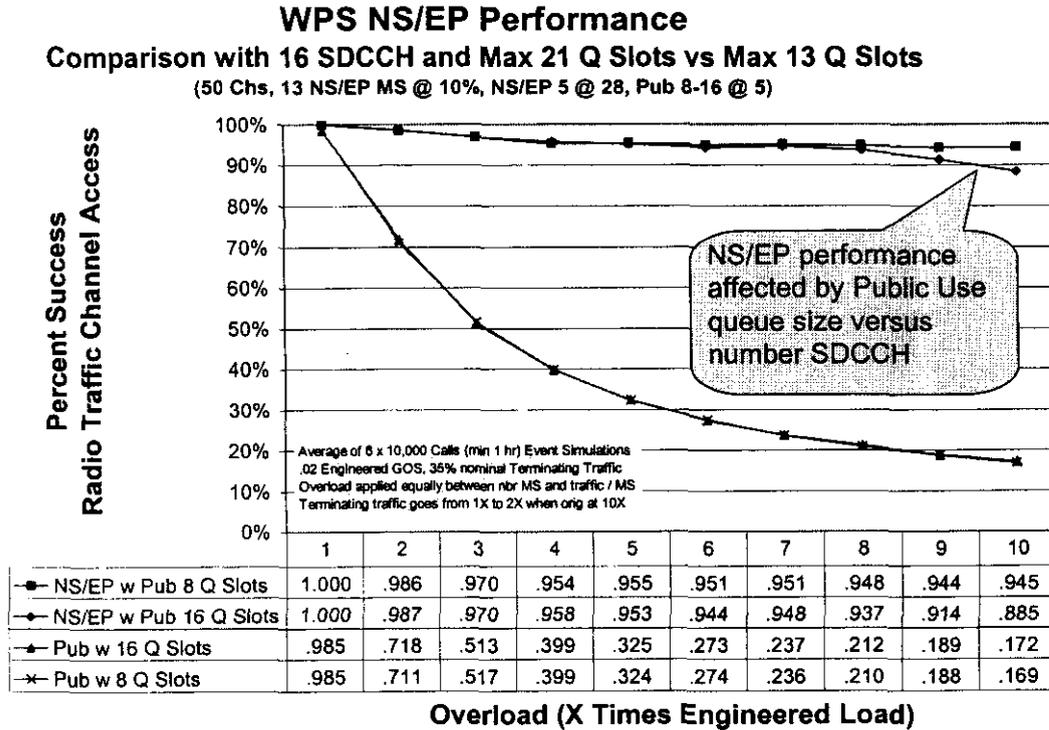


Figure 5-12: Sensitivity to Number SDCCH and Queue Slots

calls allowed in the NS/EP queue, and, in one case, the system allows up to 16 calls in the Public Use queue (the same as the number of SDCCH), and in the other case, allows only 8 calls in the Public Use queue. The case of the 16 calls allowed in the Public Use queue shows a marked NS/EP degradation in performance at the 9X and 10X overloads compared to the 8 calls allowed in the Public Use queue, although there is no statistically significant difference in the Public Use performance. For these reasons, general provisioning guidance is to ensure the additive maximum allowed total number of queued calls (i.e., the sum of the maximums for each queue type) is less than the provisioned number of SDCCH channels.

CONCLUSION: It is important to ensure the additive maximum allowed total number of queued calls (i.e., the sum of the maximums for each queue type) is less than the provisioned number of SDCCH channels.

5.6 Directed Retry

Directed Retry is the process by which an MSC redirects calls to a neighboring cell if there is congestion in the originating cell. For Directed Retry to work, the MS must be in an overlap range between cells so that it can receive an adequate signal from a neighboring cell, and the neighboring cell must have a channel available. In metropolitan areas, the overlap is often considerable. In the modeling, a 40% likelihood that a MS will be in an acceptable radio signal strength overlap region with each of the six surrounding cells is assumed.

Whether or not the neighboring cell has an available channel depends in large part on the congestion scenario. In a Hot Spot scenario where the designated cell is the only congested cell, and the surrounding cells are all experiencing their normal ABSBH traffic, the benefit of Directed Retry for Public Use calls can be substantial, as shown in Figure 5-13. (Note that the figure shows radio traffic channel access, and not network access; network access performance will be somewhat less due to minor trunk overloading from the designated cell.)

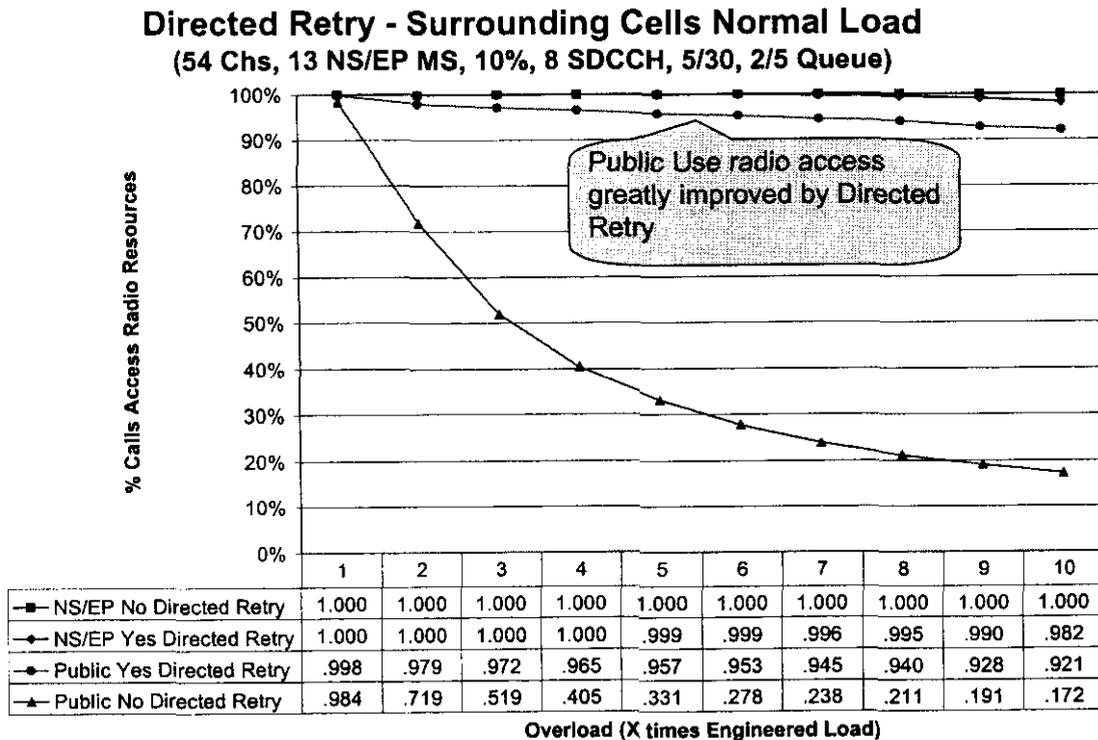


Figure 5-13: Directed Retry Benefits Public Use in Hot Spot Scenario

In the case of a Wide overload, radio resources are not the bottleneck and Directed Retry has minimal application and benefit, as shown in Figure 5-14. (Again, note that the figure portrays radio traffic channel access and not network access; network access for Public Use will be substantially worse as trunks are the bottleneck.)

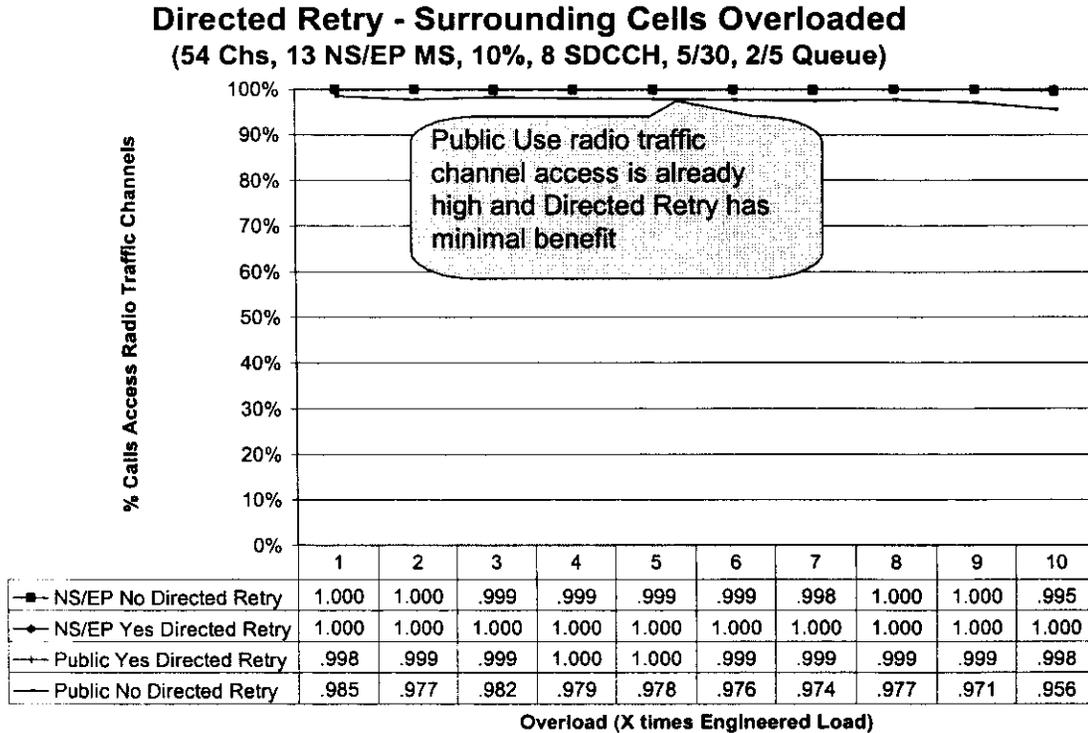


Figure 5-14: Directed Retry has Minimal Application in Wide Overload Scenario

In GSM systems, SDCCH channels must be held while checking for Directed Retry. The nominal time for such checking is expected to be quite small; however, if Public Use calls are (essentially) queued for some (provisionable) interval while Directed Retry is (repeatedly) attempted, the impact on SDCCH provisioning can be significant. This is offset by the benefits as noted above. The figure illustrates GSM with 8 SDCCH with their average holding times increased by 2 seconds for each cell found in the radio range of a neighbor before a channel is received. As can be seen, NS/EP performance remains high and Public Use performance is significantly improved even with PURQ-AC. It is expected that carriers that use Directed Retry have already taken the SDCCH provisioning implications into account, and additional sensitivity is not examined here.

CONCLUSION: Directed Retry considerably improves Public Use performance during Hot Spot scenarios, with minimal impact on NS/EP performance; GSM systems must account for Directed Retry use of SDCCH to ensure adequate provisioning for WPS.

5.7 Handovers

Cellular system Handovers enable users to be mobile while engaged in an established call. When the user moves from one cell to a new cell with a stronger signal, the system automatically reassigns his radio channel from the new cell. The process is generally transparent to the user, but requires considerable processing by the cellular system. A time window, typically of several seconds, exists from the time a new cell's signal first becomes stronger until the old cell's signal is of inadequate strength. (Note that in CDMA systems the signals from both cells are generally used in the transition period, i.e., a soft handover versus a hard handover.)

Once NS/EP calls are established, they are given handover the same as any other call.

Maintaining established calls is generally considered more important than serving new originations from a customer satisfaction perspective, and vendors provide carriers feature capabilities to give handovers higher priority for access to radio channels than new originations. The most basic feature is simply giving handovers the highest priority to access the next available radio channel. This feature is considered part of the baseline. Additionally, a common feature is to permit carriers to dynamically reserve "n" channels to accommodate handovers. In this feature, the system always tries to keep the last "n" channels available for handover. Whenever one of these channels is assigned to handover, then the next available channel is assigned to the reserve pool until "n" is replenished.

To examine the impact of such priority treatment on NS/EP performance, handovers have been simulated. Handouts (i.e., calls leaving the designated cell) serve only to reduce the average holding time of the calls; their success / failure is the result of the destination cell's state. Handins (i.e., calls arriving into the designated cell) are either maintained or blocked, depending on whether a channel is available in the destination (designated) cell. The window for such a channel to become available is assumed random with an average time of seven seconds and an exponential distribution. For purposes of simulation, Handins are modeled as 30% of the terminating traffic (recognizing that the terminating traffic does not grow with overload at the same rate as originating traffic).

The results of the simulation show that NS/EP performance is very little affected by the handover process and the number of channels dynamically reserved for handovers. However, Handin success is significantly affected by the dynamic channel reservation process with a small, but statistically significant impact on the Public Use performance. The performance result is intuitively pleasing and reflects the generally notion that the dynamic channel reservation is essentially reducing the cell channel count for Public Use call originations by "n". The results are shown in Figure 5-15 for "n" equal to 0, 1, and 2.

CONCLUSION: Handover priority treatment does increase Handover success and has little affect on NS/EP performance, but does have a small, but statistically significant, negative affect on other Public Use performance.

Sensitivity to Handover Reservation (50 Ch, 10% NS/EP, PURQ-AC)

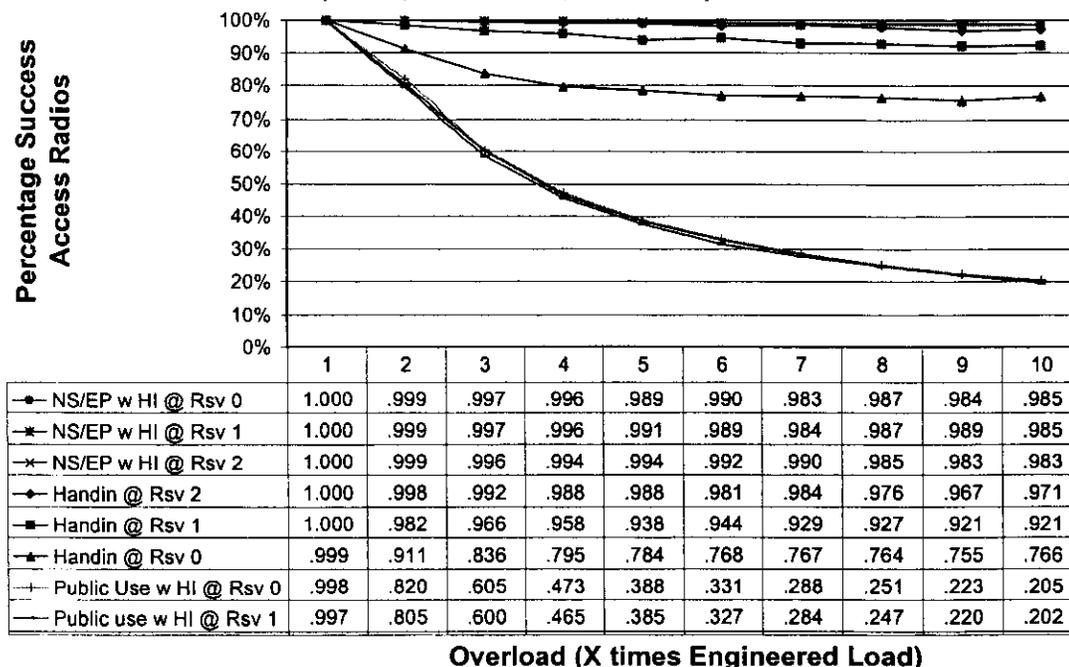


Figure 5-15: Sensitivity to Handovers

5.8 Traffic Routing Mix

NS/EP performance is generally not sensitive to the routing mix of traffic, i.e., in a system designed to support 35% IXC, 65% LEC routing, NS/EP performance remains high even with a mix of 50% IXC and 50% LEC. The high level of performance is consistent with the general notion that the NS/EP features are designed to counter congestion.

However, it should be noted that such a shift in routing mix does impact Public Use performance and illustrates how, even in a Hot Spot scenario, the performance bottleneck can shift from all radio congestion to a combination of radio and trunk congestion, as shown in Figure 5-16. In the figure, the top line(s) show the excellent NS/EP performance and the lack of blocking on the BSC-MSC, 911, and LEC trunk groups. The middle line indicates that the shift in traffic has now overloaded the IXC trunk group and it is experiencing moderate congestion. It would be essentially the performance curve for the NS/EP traffic except for the NS/EP trunk queuing feature. The lower lines indicate that radio congestion is still the principal bottleneck, but no longer the only source of blocking. The results illustrate how trunk queuing is an important feature for NS/EP traffic to overcome shifts in the traffic routing mix even during Hot Spot scenarios.

CONCLUSION: NS/EP performance is insensitive to traffic routing mix (although a change in mix can vary the blocking sources of Public Use calls).

Network Performance Sensitivity to Routing Mix
GSM 50 Ch, 10%, 13 NS/EP MS 5-28, 1-5
50 / 50 IXC / LEC Traffic Mix, Hot Spot Scenario

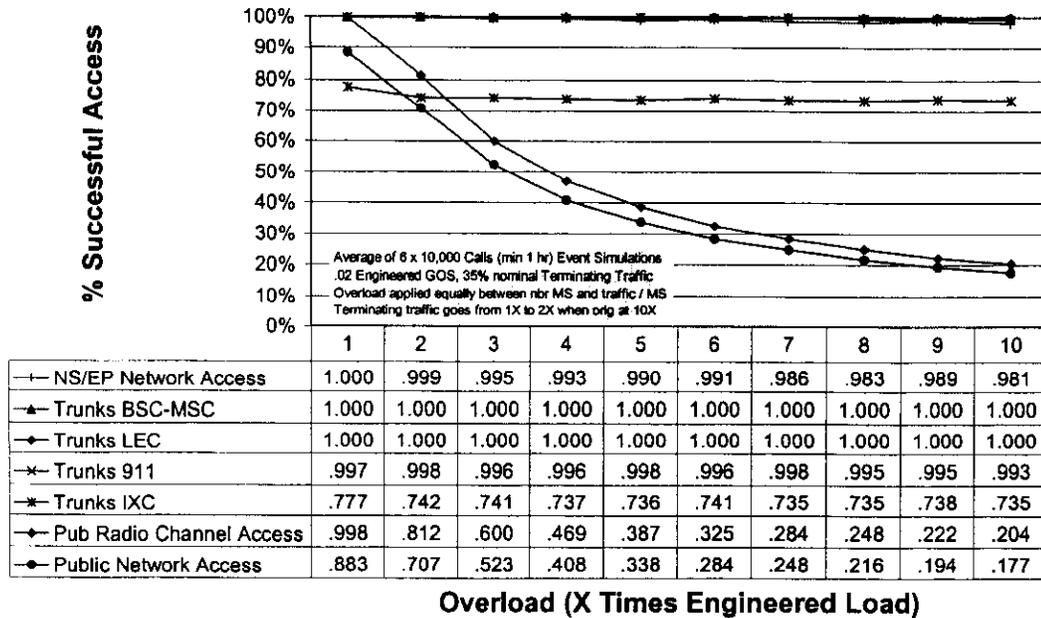


Figure 5-16: Sensitivity to Routing Mix

5.9 Emergency (911) Traffic

An attractive facet of PURQ-AC is that the general queuing structure can be readily extended to accommodate additional priorities for other classes of traffic, such as 911 emergency calls. There are many policy questions on how best to treat 911 calls, and there are implementation issues for vendors in extending their WPS queuing process to 911 calls (which are already given forms of special treatment). However, in concept, by applying the same sort of priority queuing process to 911 calls as applied to NS/EP calls, the likelihood of radio access for 911 calls can be significantly improved, as shown for the Hot Spot scenario in Figure 5-17.

The sensitivity of NS/EP performance to 911 queuing is also portrayed in the figure and can be seen to be minimal.

Although 911 priority queuing looks attractive, in the case of GSM it should be noted that such queuing would place additional demands on the SDCCH channels much the same as public queuing, as discussed in Section 5.4.

CONCLUSION: Emergency 911 calls can be given priority queuing at a lower priority than NS/EP calls with significant improvement in the 911 call likelihood of access to a radio traffic channel with minimal impact on NS/EP