

**Before the
FEDERAL COMMUNICATIONS COMMISSION
Washington, D.C. 20554**

In the Matter of)	
)	
Application of Alltel Communications, Inc.)	CC Docket No. 96-45
)	
For Designation as an Eligible)	
Telecommunications Carrier in the)	
State of Alabama)	

COMMENTS OF CTIA – THE WIRELESS ASSOCIATION®

CTIA – The Wireless Association® (“CTIA”)¹ hereby submits its comments in the above captioned proceeding in support of the Petition for Eligible Telecommunications Carrier (“ETC”) designation filed by Alltel Communications, Inc., on behalf of itself and its wholly-owned and controlled licensee affiliates (“Alltel”) in the rural telephone company areas of its licensed service territory in the State of Alabama.²

INTRODUCTION

On October 13, 2005, Alltel filed an application (“Alltel Petition”) seeking ETC designation for areas within its licensed service area.³ CTIA supports Alltel’s Petition, which demonstrates that Alltel meets the requirements for designation as an ETC. Section 214(e)(6)

¹ CTIA – The Wireless Association® (formally known as the Cellular Telecommunications & Internet Association) is the international organization of the wireless communications industry for both wireless carriers and manufacturers. Membership in the association covers Commercial Mobile Radio Service (“CMRS”) providers and manufacturers, including cellular, broadband PCS, ESMR, as well as providers and manufacturers of wireless data services and products.

² See Parties Are Invited to Comment on Petitions for Designation as an Eligible Telecommunications, *Public Notice*, CC Dkt. No. 96-45, DA 05-3005 (rel. Nov. 18, 2005).

³ *In re* Application of Alltel Communications, Inc. for Designation as an Eligible Telecommunications Carrier in the State of Alabama, CC Dkt. No. 96-45 (Oct. 13, 2005) (“Alltel Petition”).

provides for ETC designation of carriers not subject to state commission jurisdiction.

Specifically, Section 214(e)(6) states, in relevant part:

In the case of a common carrier providing telephone exchange service and exchange access that is not subject to the jurisdiction of a State commission, the Commission shall upon request designate such a common carrier that meets the two requirements of paragraph (1) as an eligible telecommunications carrier for a service area designated by the Commission consistent with applicable federal and State law.⁴

Since Alltel is a commercial mobile radio service (“CMRS”) provider not subject to the authority of the Alabama Public Service Commission (“Alabama PSC”), the FCC has the authority to grant ETC status to Alltel pursuant to 47 U.S.C. § 214(e)(6).

DISCUSSION

A. Alltel Is Not Subject To The Jurisdiction Of The Alabama Public Service Commission

Pursuant to Section 214(e)(6), the Commission shall designate as an ETC a common carrier providing telephone exchange service and exchange access service that is not subject to the jurisdiction of a state commission, so long as the carrier otherwise meets the Act’s requirements. The Commission has held that, for this purpose: “[M]any CMRS providers (specifically cellular, broadband PCS and covered SMR) also provide telephone exchange service and exchange access as defined by the 1996 Act.”⁵ The Commission has also stated that a carrier may demonstrate that it “is not subject to the jurisdiction of a state commission” by providing an “affirmative statement” from the state commission or a court of competent

⁴ 47 U.S.C. §214(e)(6). *See also* Procedures for FCC Designation of Eligible Telecommunications Carriers Pursuant to Section 214(e)(6) of the Communications Act, *Public Notice*, 12 FCC Rcd 22947 (1997).

⁵ Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, *First Report and Order*, CC Dkt. 96-98, 11 FCC Rcd 15,499, 15-998-99, at ¶1012(1996). *See*

jurisdiction that the state lacks jurisdiction to perform the designation.⁶ In this case, the Alabama PSC has previously issued an Order that its “jurisdiction to grant Eligible Telecommunications Carrier status for universal services purposes does not extend to providers of cellular services, broadband personal communications service, and commercial mobile radio services.”⁷

B. Alltel Offers All Of The Services Supported By Universal Service Support Mechanisms

Alltel addressed the nine services and functionalities identified in the Commission’s rules, 47 C.F.R. §54.101(a), that are the core services to be offered by an ETC and supported by federal universal service support mechanisms.⁸ Alltel’s universal service offering will be provided in its requested service area in Alabama primarily over its existing cellular network infrastructure, including the same antennas, cell sites, towers, trunkings, mobile switching, and interconnection facilities used by the company to serve its existing conventional mobile cellular service customers.⁹ Alltel further states that it will advertise its new universal service offering to ensure that consumers within the designated service areas in Alabama are

also id. at ¶1004 (“Congress recognized that some CMRS providers offer telephone exchange and exchange access services”).

⁶ See Federal-State Joint Board on Universal Service; Promoting Deployment and Subscribership in Unserved and Underserved Areas, Including Tribal and Insular Areas, *Twelfth Report and Order, and Further Notice of Proposed Rulemaking*, CC Dkt. 96-98, 15 FCC Rcd 12208, 12264 (2000).

⁷ See Pine Belt Cellular, Inc. and Pine Belt PCS, Inc. Petition for ETC Status and/or Clarification Regarding the Jurisdiction of the Commission to Grant ETC Status to Wireless Carriers, *Order*, Docket U-4400, Alabama Public Service Commission (March 12, 2002) (“Alabama Commission Order”); Alltel Petition at 3 (quoting the Alabama Commission Order, “all other wireless provider seeking ETC status should pursue their ETC designation request with the FCC as provided by 47 USC § 214(e)(6).”

⁸ See Alltel Petition at 4-8, Exhibit A.

⁹ See *id.* at 13.

aware of the service.¹⁰ Accordingly, Alltel has satisfied the requirements of Sections 254 and 214(e)(1)(A) of the Communications Act of 1934 and Section 54.101(a) of the Commission's rules regarding ETC eligibility.

C. Designating Alltel As An ETC Will Advance The Public Interest

CTIA agrees with Alltel that the grant of Alltel's Petition will serve the public interest by bringing the benefits of competition to an underserved marketplace.¹¹ In addition, the proposed redefinition on a wire center by wire center basis is warranted under the Commission's competitively neutral universal service policies, and it constitutes precisely the same relief granted to similarly situated carriers by the Commission and several states.¹² Designation of CMRS providers, such as Alltel, is consistent with the principal goals of the universal service program and provides unique benefits associated with wireless service, such as mobility, to consumers.

It is now well established that wireless carriers can bring significant benefits to the universal service program. One of the principal goals of the Telecommunications Act of 1996 was to "promote competition and reduce regulation in order to secure lower prices and higher quality services for American telecommunications consumers and encourage the rapid deployment of new telecommunications technologies."¹³ In granting ETC status to CMRS carriers, the Commission has found that "[d]esignation of competitive ETCs promotes

¹⁰ *See id.* at 14.

¹¹ *See id.* at 20-22.

¹² *See id.* at 16.

¹³ *Telecommunications Act of 1996*, Public Law No. 104-104, 100 Stat. 56 (1996).

competition and benefits consumers in rural and high-cost areas by increasing customer choice, innovative services, and new technologies.”¹⁴

The Commission has also found that CMRS ETC designations provide substantial benefits to “consumers in cases where they do not have access to a wireline telephone.”¹⁵ In the *Virginia Cellular Order*, the Commission stated that “the mobility of telecommunications assists consumers in rural areas who often must drive significant distances to places of employment, stores, schools, and other critical community locations.”¹⁶ Furthermore, the Commission also recognized the critical public safety role that wireless services can play in rural and insular areas by noting that “the availability of a wireless universal service offering provides access to emergency services that can mitigate the unique risks of geographic isolation associated with living in rural communities.”¹⁷

In this case, Alltel has committed to use available federal high-cost support for its intended purposes – the provision, maintenance and upgrading of facilities serving the high-costs and rural areas for which support is intended.¹⁸ Alltel has already committed to comply with all provisions of CTIA’s Consumer Code for Wireless Services, maintain essential

¹⁴ Western Wireless Corporation, Petition for Designation as and Eligible Telecommunications Carrier in the State of Wyoming, CC Docket No. 96-45, 16 FCC Rcd 48, 55 (2000), *aff’d*, 16 FCC Rcd 19144, 19151 (2001) (“Wyoming Memorandum Opinion and Order”).

¹⁵ Virginia Cellular, LLC Petition for Designation as an Eligible Telecommunications Carrier in the Commonwealth of Virginia, CC Dkt. No. 96-45 *Memorandum Opinion and Order*, FCC 03-338, at ¶ 29 (2004) (“Virginia Cellular Order”).

¹⁶ *Id.*

¹⁷ *Id.*

¹⁸ *See* Alltel Petition at 23.

telecommunications services in times of emergency, and provide service to all potential customers within its requested ETC service area upon reasonable request.¹⁹

We note that Alltel is requesting ETC designation and redefinition for those portions of its licensed service area that covers only certain portions of rural telephone company study areas.²⁰ Because section 54.315 of the Commission’s rules provides rural telephone companies ample opportunities to target support to only the highest-cost lowest-density portions of a study area, CTIA does not believe it is appropriate for the Commission to use “cream skimming” concerns as grounds for denying ETC petitions.²¹ CTIA also does not believe it is appropriate to penalize CMRS providers when their licensed service areas do not happen to follow the contours of rural telephone company study area boundaries—especially when wireless licensed service area boundaries typically are determined by the FCC. Even if it was appropriate for the Commission to consider “cream skimming” as a grounds for denying ETC designations, there is no evidence here that Alltel is attempting to “cream skim” by only proposing ETC designation for the lowest-cost highest density exchanges in a rural telephone company study area with highly population densities.²²

Accordingly, designating Alltel as an ETC in covered areas in the State of Alabama would serve the public interest by increasing the availability of new, competitively priced services and technologies in Alabama communities.

¹⁹ See Alltel Petition at 12.

²⁰ See *id.* at 16-18.

²¹ See 47 C.F.R. § 54.315.

²² See Alltel Petition at 17-18, 23; see also Highland Cellular Inc., Petition for Designation as an Eligible Telecommunications Carrier in the Commonwealth of Virginia, *Memorandum Opinion and Order*, CC Dkt. No. 96-45, FCC 04-37 at ¶ 32 (2004).

CONCLUSION

For the foregoing reasons, the Commission should exercise its authority to grant ETC status to Alltel for its requested service territories in the State of Alabama.

Respectfully submitted,

/s/ Marlo Go _____

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