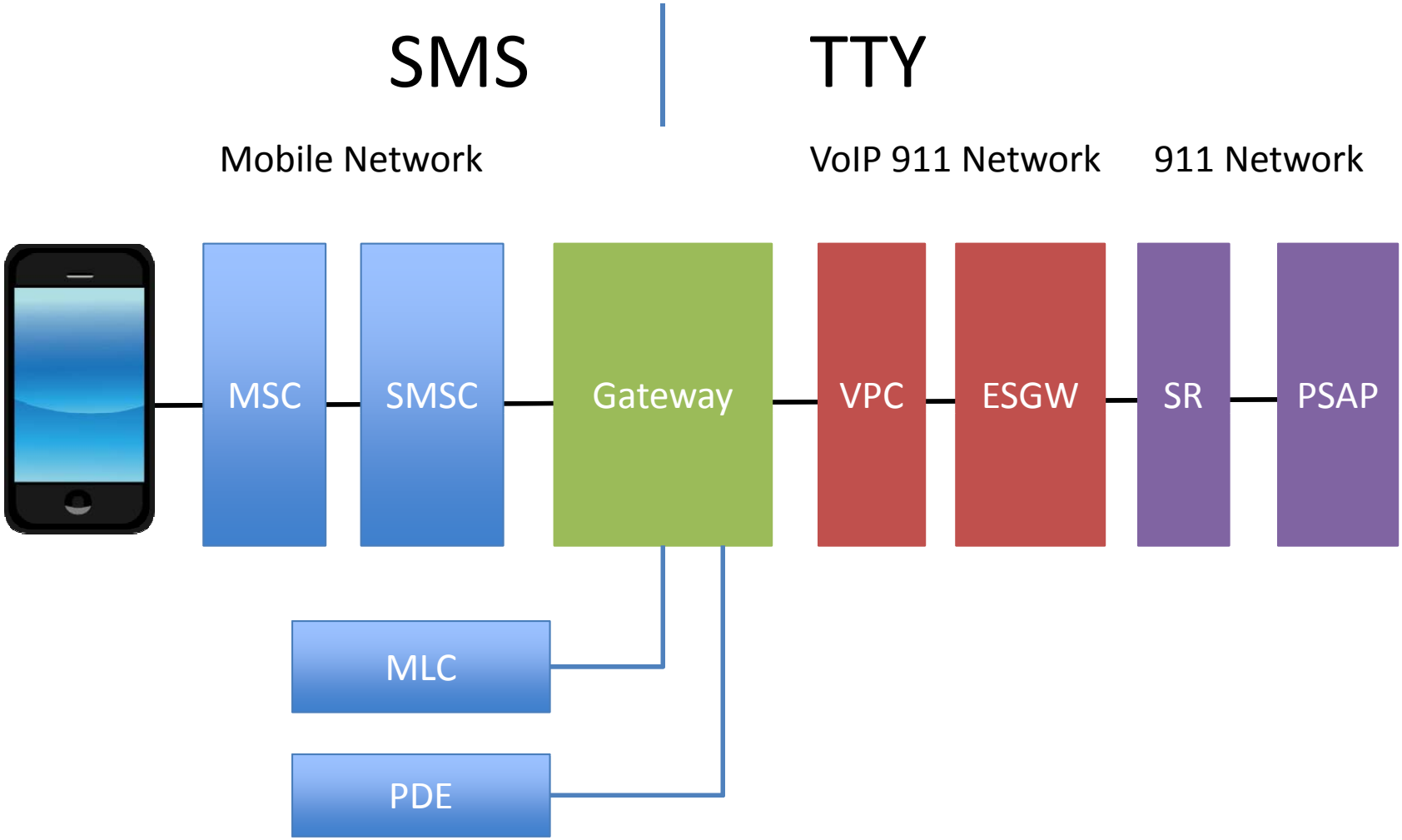Neustar SMS to 9-1-1 Proposal