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In the interests of overcoming the inefficiencies of interdepartmental communications in government, I thought it wise to mention that the National Institute for Mental Health has determined that those talking loudly on a cell phone, or using them without a headset, is annoying to others, which leads to stress and other conditions derived therefrom. According to FBI crime statistics, cell phone use has instigated confrontations and violence among people. According to the FAA, all regulations regarding commercial aircraft are created to ensure public safety. Given these considerations, it would seem that your department, the FCC, hasn't QUITE gotten these memos yet when a proposal to allow in-flight use of cell phone voice and data has been made.

Given the findings of other government agencies, it appears that prudence dictates you not only reconsider the proposal, but withdraw it, preferably before anyone gets hurt. Because it WILL happen if it's allowed.