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This idea is so bad it is exceedingly difficult to determine why it is even being considered. The commercial flying experience for the coach passenger has been so degraded with diminished leg room, lack of food, hand-to-hand combat for overhead bin space, etc. that layering a talkative loudmouthed passenger on a cell phone into the mix could result in a bad situation. Peace and quiet is the only salvation for what has become a truly awful experience. If the FCC were going to do anything, it should mandate minimum leg room standards, which I know is not in its purview.