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Currently, large corps and other for-profit entities have, through partnerships and various agreements, control the internet. The best way to break their stranglehold is for the government to take oversight, similar to the way we administer our highways. No single firm controls, and competition to win smaller contracts flourishes. This would work similar to how gov regs broke up the tel monopoly into "baby bells." After the screams of the large players subsided, life would go on, and we might even have "last mile" universal access, just as the telco was forced to do. That would give access to many of the poorest who currently are "off the grid."